



COLORADO

COMPREHENSIVE PRIMARY AND PREVENTIVE CARE GRANT PROGRAM

FISCAL YEAR 2006-07 ANNUAL REPORT

**DEPARTMENT OF HEALTH CARE POLICY AND FINANCING
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EXECUTIVE SUMMARY

The Comprehensive Primary and Preventive Care (CPPC) Grant Program continues to be a valuable program from which health care providers can seek funding assistance for expanding access to health care services for Colorado's uninsured, medically indigent population. Each year the application process receives more applications than can be funded which demonstrates the importance of this program to the providers. Health care providers desire these grants because of the flexibility within the program that provides them the opportunity to request funding for staffing, equipment, or a construction project that is specific to their individual organization's needs.

The goal of the program to expand primary and preventive care services to Colorado's uninsured, medically indigent population has been the focus of the grantees each year. The annual compilation of accomplishments varies greatly from year to year, however, the majority of the achievements of the grantees fall into the following general categories:

- Construction or remodeling of buildings to create new clinics;
- Remodeling of existing clinics in order to enhance productivity;
- Hiring additional staff in order to provide services to additional clients;
- Purchase of medical equipment in order to offer additional or improved medical services or screenings on-site; and
- Hiring staff with specialized training such as in the dental or mental health fields in order to provide an expanded catalog of services on-site.

For FY 2006-07, \$2,290,761 was disbursed to nine different health care providers through 15 contracts. A general summary of FY 2006-07 accomplishments shows that 6,321 uninsured, low-income clients received medical, dental, pharmacy or mental health services for a total of 22,664 encounters. In addition, two grants funded construction projects which resulted in two new clinics and some necessary remodeling for a clinic.

For FY 2007-08, the CPPC Grant Program administration awarded \$2,682,116 to health care providers for their projects. A total of 11 different health care providers will be working on 15 different projects and, as in the past, the projects cover a wide range of health care services.

Since the first grant awards were made in April 2001, through June 30, 2007, more than \$26.9 million has been disbursed to health care providers. This funding has succeeded in providing medical, dental, mental health and pharmaceutical services to at least 121,423 clients resulting in 274,354 encounters and in providing funds for 31 construction/remodeling projects that resulted in additional or updated facilities. These numbers illustrate the impact the CPPC Grant Program is making toward expanding primary and preventive care services to Colorado's uninsured or medically indigent.

The Department of Health Care Policy and Financing (the Department) appreciates the efforts made by participating agencies and individuals and all that has been achieved by the program's grantees.

PROGRAM OVERVIEW

BACKGROUND

The Comprehensive Primary and Preventive Care (CPPC) Grant Program was established to provide grant funds to health care providers to expand primary and preventive health care services to Colorado's uninsured, medically indigent residents. The goals of the CPPC Grant program are to:

- Increase access to comprehensive primary care services for medically indigent, uninsured clients;
- Create new services or augment existing services provided to medically indigent, uninsured clients;
- Establish new sites that offer comprehensive primary care services in medically underserved areas of the state or to medically indigent, uninsured populations; and
- Maintain increased access, capacity or services previously funded by the CPPC Grant Program.

A health care provider must meet the qualification criteria set forth for the program in statute in order to apply for these funds. In addition, the funding is specified for providing services to medically indigent clients as defined within the program.

An annual application process has been established for health care providers to apply for funding from this grant program. All applications received from health care providers meeting the qualification criteria are evaluated and ranked. Award recommendations are made based on the evaluation ranking and the funding available and the final award decisions are made by the Executive Director of the Department.

The CPPC Grant Program originally was authorized by Part 10 of the Medical Assistance Act, 26-4-1001 through 26-4-1007, C.R.S. (2005). The Department became responsible for the program on July 1, 2000. Program funding comes from the tobacco settlement fund, referred to as the Master Settlement Agreement, and is appropriated through the General Assembly. The enabling legislation authorized the General Assembly to appropriate six percent of the total amount of the money received through the Master Settlement Agreement during the previous fiscal year, up to an annual maximum of \$6 million. During the 2004 session, the General Assembly passed House Bill 04-1421, which modified the CPPC Grant Program appropriation to three percent of the tobacco settlement funds, up to an annual maximum of \$5 million. Legislation allows the Department to spend up to one percent of the annual appropriation for administrative costs.

The 2006 legislative session brought about the introduction and passing of Senate Bill 06-219. This legislation resulted in reorganizing Title 26 and 25.5; moving similar subjects to one location and deleting obsolete provisions and streamlining relationships between the Department and counties. The CPPC Grant Program was impacted by this legislation by the renaming of the authorizing legislation for the program. The grant program's statutory reference is now 25.5-3-201 through 25.5-3-207, C.R.S. (2007).

RESULTS

Since the effective date of the first grant awards, April 1, 2001 through the end of FY 2006-07, June 30, 2007, approximately \$27.4 million has been awarded. Of the total amount awarded, approximately \$26.9 million was paid to the health care providers. The difference between the amount awarded and the amount disbursed is the result of various circumstances such as contract amendments, unexpended grant funds, or decreased payments to the provider for unfulfilled contractual obligations.

A list of all health care providers that received funding through this grant program from April 1, 2001, through June 30, 2007, and the total amount of grant funds that have been paid to the providers is below.

PROVIDERS	TOTAL DISBURSED
Catholic Health Initiatives, St. Anthony Foundation	\$905,666
Catholic Health Initiatives, St. Mary-Corwin Foundation	\$1,124,929
Clinica Campesina Family Health Services	\$2,106,310
Colorado Coalition for the Homeless	\$2,704,723
Denver Health Medical Center	\$582,175
Dolores County Health Association	\$25,850
High Plains Community Health Center	\$207,882
Inner City Health Center	\$1,342,486
Marillac Clinic	\$3,307,670
Metro Community Provider Network	\$2,542,600
Mountain Family Health Center	\$913,057
Parkview Medical Center	\$690,931
Peak Vista Community Health Centers	\$2,258,431
People's Clinic	\$365,015
Pueblo Community Health Center	\$2,003,987
Salud Family Health Centers	\$1,789,276
San Luis Valley Regional Medical Center	\$116,762
Sunrise Community Health Center	\$1,477,308
Uncompahgre Medical Center	\$291,410
University Hospital	\$295,688
Valley-Wide Health Systems	\$1,878,316
Total	\$26,930,472

This funding has been used for a variety of projects that meet the grant program's goals. Prominent accomplishments of the CPPC Grant Program from April 1, 2001 through June 30, 2007, are as follows:

- A total of at least 121,423 uninsured, medically indigent clients received services for a total of at least 274,354 encounters, specifically:

- Medical services were provided to 87,829 clients for a total of 189,147 medical encounters.
- Obstetrical/Gynecological services were provided to 4,699 clients for a total of 16,031 obstetrical/gynecological encounters;
- Dental services were provided to 26,868 clients for a total of 55,830 dental encounters.
- Mental health services were provided to 576 clients for a total of 7,041 mental health encounters.
- Pharmacy services were provided to 1,451 clients for a total of 6,305 pharmacy encounters.
- Thirty-one construction/remodeling projects were completed.
- Almost all grantees requested funding for, and were able to hire or maintain additional staff.
- An assortment of medical or dental equipment and supplies were purchased.

Other ways in which the CPPC Grant Program is beneficial to the providers are immeasurable. Grantees report that, without these funds, many people either would be placed on waiting lists or would not receive medically necessary health care. Also, grantees state that the services made possible through CPPC grant funds allowed them to reduce emergency room encounters, provide a wider variety of services, reduce the effects of chronic illness and enable clients to become or remain productive employees. In addition, grantees are able to leverage their CPPC grant funds in order to obtain other grants or funding expanding the amount of money available to serve this population.



With funding from the CPPC Grant Program in FY 2005-06, Peak Vista completed the construction of a new medical and dental facility. In FY 2006-07, the facility provided medical services and dental care to uninsured or medically indigent clients in Divide, Colorado.

SUMMARY OF HIGHLIGHTS FROM JULY 1, 2000 – JUNE 30, 2007

YEAR	BUDGET	CONTRACTS	ACCOMPLISHMENTS	PROGRAMMATIC MILESTONES
FY 2000-01	Appropriated: \$4,751,488 Administrative Costs: \$4,635 Total Disbursed: \$4,598,992	Contracts were issued to 14 grant recipients, with a 15 month contract period from April 1, 2001- June 30, 2002.	<ul style="list-style-type: none"> • Rules were developed with public input which became effective January 1, 2001. • An Advisory Board was appointed by the Executive Director. 	<ul style="list-style-type: none"> • The administrative infrastructure was developed to support the annual estimated distribution of up to \$6 million. • A competitive RFP was issued February 2, 2001 and the first grants were awarded.
FY 2001-02	Appropriated: \$5,156,532 Total Disbursed: \$5,131,389 Reversion: \$147,861 The total amount awarded and disbursed for the 15 month grant period, from April 1, 2000 - June 30, 2002 was \$9,730,381.	Fourteen FY 2000-01 contracts with different health care providers had an end-date of June 30, 2002. Clients: 52,296 Encounters: 95,935 Location: Front Range: 11 Western Slope: 3	<ul style="list-style-type: none"> • Construction or remodeling projects were completed for 9 clinics. • Additional staff were hired or contracted by 10 different providers. 	<ul style="list-style-type: none"> • The State Controller's Office approved making the first grant period 15 months long (4/1/01-6/30/02) instead of 12 months allowing the grantees time to complete their scope of work. • A reporting process was implemented to ensure funding was used to expand services to the uninsured.
FY 2002-03	Total Awarded: \$5,854,153 Total Awarded after Amendment: \$5,180,225 Total Disbursed: \$4,965,304	Contracts: 18 Contracts with different health care providers: 14 Clients: 15,651 Encounters: 41,463 Location: Front Range: 15 Western Slope: 3	<ul style="list-style-type: none"> • Construction or remodeling projects were completed for 7 clinics. • Additional staff were hired or contracted by 8 different providers. 	<ul style="list-style-type: none"> • Statutory changes increased client eligibility from 185% to 200% of the federal poverty level and required providers to screen for Medicaid, Children's Basic Health Plan and the Colorado Indigent Care Program. • Grant applications were funded for up to 3 years to support sustainability. • An audit was conducted by the Office of the State Auditor. • Awards were decreased by 11.5% and diverted back to the General Fund due to an impending budget shortfall for the State of Colorado.

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YEAR	BUDGET	CONTRACTS	ACCOMPLISHMENTS	PROGRAMMATIC MILESTONES
FY 2003-04	Total Awarded: \$5,056,480 Total Awarded after Amendment: \$5,018,980 Total Disbursed: \$5,018,980	Contracts: 21 Contracts with different health care providers: 14 Clients: 21,235 Encounters: 52,154 Location: Front Range: 17 Western Slope: 4	<ul style="list-style-type: none"> • Construction or remodeling projects were completed for 9 clinics. • Additional staff were hired or contracted by 11 different providers. 	Legislation was passed that: <ul style="list-style-type: none"> • Clarified that primary care must be provided all year. • Defined “arranging for” primary care services. • Offered an “exemption” to rural providers who could not “arrange for services” if there were no providers for that service in their area. • Coordination between the Department, Office of the Attorney General and Office of the State Controller determined that the program could use an application instead of a RFP to award grants. • The provision was added to the rules for grant monies to be used to maintain increased access, capacity, or services previously funded by CPPC grants.
FY 2004-05	Total Awarded: \$2,550,900 Total Disbursed: \$2,439,112	Contracts: 16 Contracts with different health care providers: 10 Clients: 18,789 Encounters: 36,804 Location: Front Range: 10 Western Slope: 6	<ul style="list-style-type: none"> • Construction or remodeling projects were completed for 1 clinic. • Additional staff were hired or contracted by 9 different providers. 	<ul style="list-style-type: none"> • Legislation was passed that permanently reduced CPPC funding from 6% to 3% of the tobacco settlement fund with a maximum of \$5 million per year. • The quarterly program review was implemented requiring grantees to hire independent reviewers to audit their quarterly reports and expenditures.
FY 2005-06	Total Awarded: \$2,583,357 Total Disbursed: \$2,570,633	Contracts: 15 Contracts with different health care providers: 11 Clients: 7,131 Encounters: 25,334 Location: Front Range: 10 Western Slope: 5	<ul style="list-style-type: none"> • Construction or remodeling projects were completed for 3 clinics. • Additional staff were hired or contracted by 5 different providers. 	Due to the decrease in funding: <ul style="list-style-type: none"> • The number of applications per provider was limited to one. • A decrease in available funding per applicant from \$1 million to \$500,000 was placed on new construction or remodeling projects. • A second audit by the Office of the State Auditor was initiated in June 2006.

THE SEVENTH YEAR OF OPERATION: JULY 1, 2006 – JUNE 30, 2007

The application process for FY 2006-07 began in May 2006 and 19 applications were received by the June 2006 deadline. These applications were received from 19 different health care providers and represented a total of \$4,292,095 for new grant awards in FY 2006-07. Although the grant program appropriation for FY 2006-07 totaled \$2,621,740, \$827,808 had been pre-awarded during previous application processes, leaving approximately \$1,793,932 available for new grant awards. Eight new grants totaling \$1,723,006 were awarded and when combined with the 7 previous contracted awards, made a combined award amount of \$2,550,814 for FY 2006-07.



With CPPC grant funding, Marillac Clinic remodeled their facility in Grand Junction to include an optical lane, optical staff and provided optical services to 801 medically indigent clients through 1,680 encounters including subsidy payments for 600 pairs of eyeglasses in FY 2006-07

In FY 2006-07, Colorado received \$67.4 million in Tobacco Master Settlement Agreement payments; \$20.7 million less than the expected \$88.1 million. This was due to an ongoing legal battle over the Non-Participating Manufacturers (NPM) adjustment between tobacco manufacturers and the 52 states and districts involved with the Master Settlement Agreement. The NPM adjustment was designed to protect tobacco manufacturers participating in the Master Settlement Agreement from losing market share to non-participating manufacturers as a result of the additional costs imposed by the settlement. The Master Settlement Agreement allows manufacturers to claim an NPM adjustment, within stipulated legal parameters, which results in lawsuits and lengthy legal action. As a result, the NPMs can choose to withhold a portion of their payments until the legal battle is resolved. Due to the resulting NPM adjustment, CPPC Grant Program's FY 2006-07 appropriation was reduced from approximately \$2.6 million to \$2.4 million, resulting in a reduction in grant awards by \$259,053.

JULY 2006 – JUNE 30, 2007 GRANTEES AND PROJECT INFORMATION

HEALTH CARE PROVIDER & SERVICE LOCATION	AMOUNT AWARDED	AMOUNT DISBURSED	PRE-AWARDED AMOUNTS FY 2007-08 AND FY 2008-09 ¹	ACCOMPLISHMENTS JULY 1, 2006- JUNE 30, 2007
Catholic Health Initiatives, St. Mary-Corwin Foundation, Pueblo	Original: \$128,966	\$120,475	2007-08 \$95,152	<u>Expanded Capacity</u> <ul style="list-style-type: none"> Maintained a full-time nurse practitioner and a licensed practical nurse. Provided medical services to 556 medically indigent clients through 1,332 encounters.

¹Pre-awarded amounts are subject to available appropriation in future fiscal years.

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HEALTH CARE PROVIDER & SERVICE LOCATION	AMOUNT AWARDED	AMOUNT DISBURSED	PRE-AWARDED AMOUNTS FY 2007-08 AND FY 2008-09 ¹	ACCOMPLISHMENTS JULY 1, 2006- JUNE 30, 2007
Catholic Health Initiatives, St. Mary-Corwin Foundation, Pueblo	Original: \$96,754 Amended: \$41,359	\$37,367	2007-08 \$132,873 2008-09 \$99,295	<u>Drug Subsidy Coordinator and Expanded Capacity</u> <ul style="list-style-type: none"> • Hired a full-time nurse practitioner and drug subsidy coordinator. • Provided medical services to 186 medically indigent clients through 1,000 encounters. • Provided assistance to obtain subsidized prescription medications for 400 medically indigent clients.
Clinica Campesina, North Denver	Original: \$400,000	\$400,000	N/A	<u>Remodel</u> <ul style="list-style-type: none"> • Completed a remodel of the second floor of the Pecos Street clinic to accommodate six medical providers and their staff and add 19 exam rooms, one procedure room and one group room.
Colorado Coalition for the Homeless, Denver	Original: \$150,000	\$150,000	2007-08 \$100,000	<u>Maintained Expanded Capacity</u> <ul style="list-style-type: none"> • Maintained one part-time physician assistant and one full-time psychiatric nurse practitioner. • Provided medical services to 734 medically indigent clients through 1,778 encounters.
Colorado Coalition for the Homeless, Denver	Original: \$100,000	\$100,000	N/A	<u>Health Outreach Mobile Van</u> <ul style="list-style-type: none"> • Maintained one full-time mid-level provider and full-time medical assistant. • Maintained a mobile van service and delivered medical services to homeless individuals. • Provided medical services to 754 medically indigent clients through 4,530 encounters. • Provided 1,211 mental health encounters for medically indigent clients.
Colorado Coalition for the Homeless, Denver	Original: \$250,000 Amended: \$214,650	\$174,515	2007-08 \$150,000 2008-09 \$100,000	<u>Dental</u> <ul style="list-style-type: none"> • Hired one part-time dentist, one full-time dental hygienist and one part-time dental assistant coordinator. • Provided dental encounters to 409 medically indigent clients through 805 encounters with a dentist and 591 encounters with the dental hygienist.
High Plains Community Health Center, Lamar	Original: \$25,404	\$25,404	N/A	<u>Mental Health Services</u> <ul style="list-style-type: none"> • Maintained one part-time mental health provider. • Provided mental health care to 129 medically indigent clients through 394 encounters.
¹ Pre-awarded amounts are subject to available appropriation in future fiscal years.				

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HEALTH CARE PROVIDER & SERVICE LOCATION	AMOUNT AWARDED	AMOUNT DISBURSED	PRE-AWARDED AMOUNTS FY 2007-08 AND FY 2008-09 ¹	ACCOMPLISHMENTS JULY 1, 2006- JUNE 30, 2007
Marillac Clinic, Grand Junction	Original: \$100,000	\$100,000	N/A	<u>Medical Expansion</u> <ul style="list-style-type: none"> • Maintained one full-time mid-level provider, one full-time medical assistant, one part-time records clerk and one full-time internist/consultant. • Provided medical services to 1,467 medically indigent clients through 3,259 encounters. • Provided 81 annual health maintenance/screening encounters to these clients. • Provided 73 internist encounters to these clients. • Provided 275 encounters on obesity reduction/smoking cessation to these clients.
Marillac Clinic, Grand Junction	Original: \$73,438	\$73,438	N/A	<u>Pharmacy Services</u> <ul style="list-style-type: none"> • Dispensed 6,305 prescriptions to 1,049 medically indigent clients.
Marillac Clinic, Grand Junction	Original: \$217,247 Amended: \$196,511	\$196,511	2007-08 \$150,000 2008-09 \$100,000	<u>Optical Program Expansion</u> <ul style="list-style-type: none"> • Remodeled building to include an optical exam lane and purchased optical equipment. • Hired one part-time optometrist and two part-time opticians. • Provided optical services to 801 medically indigent clients through 1,680 encounters. • Provided subsidy payments for 600 pairs of eyeglasses for these clients.
Peak Vista Community Health Centers, Divide	Original: \$250,000	\$249,869	N/A	<u>Divide Clinic</u> <ul style="list-style-type: none"> • Hired one full-time physician, three full-time medical assistants and one full-time RN. • Provided medical services to 487 medically indigent clients through 1,041 encounters. • Provided dental services to 148 medically indigent clients through 300 encounters.
Peak Vista Community Health Centers, Colorado Springs	Original: \$229,052	\$211,105	2007-08 \$150,000	<u>Myron Stratton Clinic</u> <ul style="list-style-type: none"> • Purchased computer hardware, software and licenses to establish an electronic health records system. • Purchased furnishings, medical supplies and instruments, and other administrative items to equip the Myron Stratton Clinic to provide medical services.

¹Pre-awarded amounts are subject to available appropriation in future fiscal years.

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HEALTH CARE PROVIDER & SERVICE LOCATION	AMOUNT AWARDED	AMOUNT DISBURSED	PRE-AWARDED AMOUNTS FY 2007-08 AND FY 2008-09¹	ACCOMPLISHMENTS JULY 1, 2006- JUNE 30, 2007
People's Clinic, Boulder	Original: \$150,000	\$146,437	N/A	<u>Remodel</u> <ul style="list-style-type: none"> • Renovated and reconfigure provider space in the clinic. • Provided 1,427 additional medical encounters for medically indigent clients.
San Luis Valley Regional Medical Center, Alamosa & San Luis Valley	Original: \$229,953 Amended: \$128,202	\$116,762	2007-08 \$149,424 2008-09 \$97,430	<u>Established Diabetes Care Program</u> <ul style="list-style-type: none"> • Renovated space to create two exam rooms, two offices, a larger waiting room and a group meeting room and purchased furnishings for the rooms. • Established and staff the Diabetes Care Program. • Enrolled 87 medically indigent clients and provided various services through 1,015 encounters related to the Diabetes Care Program.
Valley-Wide Health Systems, San Luis Valley: Alamosa, Conejos, Costilla, Mineral, Rio Grande, Saguache	Original: \$150,000 Amended: \$104,179	\$104,179	2007-08 \$150,000 2008-09 \$100,000	<u>Established a Mobile Health Clinic Program</u> <ul style="list-style-type: none"> • Staffed and purchased various medical supplies and equipment for Mobile Health Clinic Program. • Provided medical or dental services to 286 medically indigent clients through 291 encounters.

¹Pre-awarded amounts are subject to available appropriation in future fiscal years.

FY 2006-07 SUMMARY				
TOTAL NUMBER OF CONTRACTS AWARDED	NUMBER OF CONTRACTS PER SERVICE LOCATION	TOTAL AWARDED AND DISBURSED FY 2006-07	TOTAL PRE-AWARDED FY 2007-08 AND FY 2008-09	BREAKDOWN OF PROJECTS
4 contracts awarded from FY 2004-05 3 contracts awarded from FY 2005-06 8 new contracts awarded TOTAL: 15 contracts 9 different health care providers	Alamosa – 1 Boulder – 1 Colorado Springs – 1 Denver – 4 Divide – 1 Grand Junction – 3 Lamar – 1 Pueblo – 2 San Luis Valley – 1	Total Awarded: \$2,550,814 Total Awarded, After Contract Amendments: \$2,290,761 Total Disbursed: \$2,206,063	\$1,077,449 pre-awarded for FY 2007-08 \$496,725 pre-awarded for FY 2008-09	Medical services only – 6 Dental services only – 1 Mental health services only – 1 Medical and dental services – 2 Medical and mental health services – 1 Construction or remodel only – 1 Construction or remodel and medical services – 2 Purchase equipment only – 1

Accomplishments of the CPPC Grant Program for FY 2006-07 include the following:

- \$2,290,761 was distributed to 9 different health care providers.
- Construction or remodeling projects were completed for 2 clinics.
- A total of at least 6,321 uninsured, medically indigent clients received services for a total of at least 22,664 encounters, specifically:
 - Medical services were provided to 4,184 clients for a total of 13,649 medical encounters;
 - Dental services were provided to 557 clients for a total of 1,105 dental encounters;
 - Mental health services were provided to 129 clients for a total of 1,605 mental health encounters; and
 - Pharmacy services were provided to 1,451 clients for a total of 6,305 pharmacy encounters.
- Additional staff were hired or maintained by 9 different providers.



Clinica Campesina completed the renovation of the second floor of its Pecos Street clinic.

- On the Western Slope, medical and dental services were provided through a mobile health unit to 286 clients for a total of 291 encounters; a remodel was completed to construct an optical exam lane and hire a second optometrist to provide optical care to 801 clients for a total of 1,680 encounters. Subsidy payments were also provided towards the purchase of eyeglasses for 600 of these clients; and a Diabetes Care Program was established which provided diabetes testing, education and diabetes care to 87 clients for a total of 1,015 encounters.



With funding from the CPPC grant program, Valley-Wide Health Systems was able to purchase a Mobil Health Unit to effectively provide medical and dental services to uninsured and medically indigent clients in the San Luis Valley.

FY 2006-07 BUDGET

Total Awarded	\$2,550,814
Total Awarded After Amendments	\$2,290,761
Total Disbursed	\$2,206,063
Administrative (\$26,217 maximum)	\$26,216
Department of Public Health and Environment Payment	\$2,621
Tobacco Settlement Trust Reversion	\$85,698
Appropriation	\$2,621,740

LESSONS LEARNED

The CPPC Grant Program administration is monitoring the program’s budget closely in an effort to more effectively utilize the program’s funds, with the goal of decreasing the amount of funds that are reverted to the Tobacco Settlement Trust Fund.

The CPPC Grant Program administration attended the 2007 Colorado Rural Health Center Annual Conference in Burlington, Delta and Craig, with the goal of learning more about the challenges rural health providers face in applying for CPPC Grant Program funding. The CPPC administration learned from presenters and attendees that some of the key challenges facing the rural health providers in applying for funding was meeting the statutory requirement of providing or arranging for comprehensive primary care. Arranging for pharmacy services was especially difficult because the small or chain stores providing pharmacy services located in the area were not willing to provide these services at a reduced fee or on a sliding fee basis for medically indigent clients. There were also problems finding radiology and laboratory service providers who were willing to see clients on a sliding fee schedule. Other challenges included lack of staff resources, time, technology and the technological expertise necessary for the required collection, analysis and reporting of program and client data.

PERFORMANCE AUDIT 2007

As required in statute the CPPC Grant Program goes through performance audit according to a schedule determined by the Legislative Audit Committee. The program's second audit commenced in June 2006 and included reviewing grantees' project contracts and documentation; encountering providers' sites and meeting with the grant program administration. The resulting performance audit including the Department's response was published in May 2007.

The Department provided a status report on the response to the May 2007 auditor's recommendations in October 2007. The Department's response included the following updates:

AUDIT RECOMMENDATIONS	CPPC GRANT PROGRAM UPDATES
<p>1. Consider alternative structures for the CPPC Grant Program to help ensure providers in small, rural areas have access to grant funds.</p>	<p>Implementation Status: Spring 2008. In progress: The rural health care providers' accessibility to CPPC grant funding and the possibility of utilizing alternative structures for awarding funds will be discussed with the CPPC Grant Program Advisory Council at the annual meeting in Spring 2008.</p>
<p>2. Expand efforts to distribute CPPC Grant Program grant funds to rural areas by:</p> <p>a. Identifying ways to ensure the grant processes are equitable to all regions.</p>	<p>Implementation Status: Spring 2008. In progress: The application process and the accessibility to funding to rural health care providers will be discussed with the CPPC Grant Program Advisory Council at the annual meeting in Spring 2008.</p>
<p>b. Reevaluating whether the number of extra points is sufficient to help rural providers in the competitive process.</p>	<p>Implemented with the FY 2007-08 application. An agency proposing to provide health care services in an area that meets the definition of "rural area" received extra points based on the population size of the rural area. The extra points were assigned based on an inverse relationship, cities with the lowest population receive the most extra points and the cities with populations closest to 50,000 receive the least amount of extra points. This was used to evaluate the Fiscal Year 2007-08 awards and will be a formal definition in the FY 2008-09 application.</p>
<p>c. Developing a formalized definition of a rural provider that accounts for the size and location of the provider.</p>	<p>Implemented with the FY 2007-08 application. The definition of "rural area" for the CPPC Grant Program is as follows: A city with less than 50,000 inhabitants. However, regardless of the city population, the Denver Metropolitan area cities, including Denver area subdivisions, did not receive extra points for serving rural areas. These cities are considered to be an "urban area" due to their proximity to a metropolitan area and/or a substantial amount of their employed population commute to a nearby city or area.</p>

AUDIT RECOMMENDATIONS	CPPC GRANT PROGRAM UPDATES
<p>d. Strengthening the supervisory review of the scoring process.</p>	<p>Implemented with the FY 2007-08 application. The application evaluation committee agreed with the definition of “rural area” and verified that all points, including the extra points for serving a rural area, were awarded correctly. These scores were then submitted for supervisory review.</p>
<p>3. Improve the contract negotiation and reimbursement processes for CPPC Program Grant projects by:</p> <p>a. Evaluating the process used to establish contract deliverables to ensure consistency across different grantees and projects.</p>	<p>Implementation Status: In process for FY 2007-08 awards. Although, no formal formula can be established since each grant-funded project is unique and each health care provider has distinct operational capabilities, the Department is monitoring the application of a proposed standard to the contract negotiation process to ensure that all awardees receive consistent consideration when negotiating and developing the contract deliverables. The Department will evaluate this process at the conclusion of the FY 2007-08 contracts and modify the process and standard as necessary.</p>
<p>b. Documenting the negotiation process to clearly demonstrate the basis for the contract deliverables for each grant contract.</p>	<p>Implementation Status: In process for FY 2007-08 award. During the contract negotiation process for FY 2007-08, the Department will document the negotiation process to clearly demonstrate the basis for the contracted deliverables for each grant contract.</p>
<p>c. Establishing written guidance regarding when and why grant reimbursements will be reduced or denied.</p>	<p>Implementation Status: In process for FY 2007-08 award. The Department has established the following list of considerations to be used as a reference when determining if a grant award should be reduced or cancelled:</p> <ul style="list-style-type: none"> • All contract deliverables reported as met or exceeded. • One or more contract deliverable reported as not met. • None of the contract deliverables reported are met.
<p>4. Reevaluate the independent review process for CPPC Grant Program including:</p> <p>a. Developing a risk-based approach to establish the frequency and scope of the reviews for each grant.</p>	<p>Implementation Status: Spring 2008. In progress. The independent review process will be discussed with the CPPC Grant Program Advisory Council at the annual meeting in Spring 2008.</p>

AUDIT RECOMMENDATIONS	CPPC GRANT PROGRAM UPDATES
<p>b. Compiling and analyzing the actual costs of the reviews since the requirement was instituted and discussed with the Advisory Council whether a cap should be placed on the dollar amount a grantee may spend for its independent reviews.</p>	<p><i>Implementation Status: Spring 2008. In progress.</i> The independent review process will be discussed with the CPPC Grant Program Advisory Council at the annual meeting in Spring 2008.</p>

THE EIGHTH YEAR OF OPERATION: JULY 1, 2007 – JUNE 30, 2008

The application process for FY 2007-08 was begun in July 2007 and 12 applications were received by the August 2007 deadline. These applications were received from 12 different health care providers and requested a total of \$1,312,063 for new grant awards in FY 2007-08. Although the grant program appropriation for FY 2007-08 totaled \$2,682,116, \$1,077,891 had been pre-awarded during previous application processes, leaving approximately \$1,577,093 available for new grant awards. Seven new grants totaling \$1,263,286 were awarded and when combined with the eight previous contracted awards, made a combined award amount of \$2,340,135 for FY 2007-08. It is anticipated that a second application will be posted in February 2008 to award the remaining FY 07-08 CPPC Grant Program allocation.

JULY 2007 – JUNE 30, 2008 GRANTEES AND PROJECT INFORMATION

HEALTH CARE PROVIDER & SERVICE LOCATION	AMOUNT AWARDED	PRE-AWARDED AMOUNTS FY 2008-09 AND FY 2009-10 ¹	PROJECT GOALS
Catholic Health Initiatives, St. Mary-Corwin Foundation	\$95,152	N/A	<u>Expand Capacity</u> <ul style="list-style-type: none"> • Maintain one full-time nurse practitioner. • Provide medical services to at least 490 medically indigent clients. • Provide 1,127 medical encounters for medically indigent clients.
Catholic Health Initiatives, St. Mary-Corwin Foundation, Pueblo	\$132,873	2008-09 \$99,295	<u>Drug Subsidy Coordinator and Expand Capacity</u> <ul style="list-style-type: none"> • Hire one full-time nurse practitioner and one full-time drug subsidy coordinator. • Provide medical services to at least 400 medically indigent clients. • Provide at least 1,200 medical encounters for these clients. • Provide assistance to obtain subsidized prescription medications for 550 medically indigent clients.
Colorado Coalition for the Homeless, Denver	\$100,000	N/A	<u>Maintained Expanded Capacity</u> <ul style="list-style-type: none"> • Maintain one part-time physician assistant and one full-time psychiatric nurse practitioner. • Provide medical services to at least 331 medically indigent clients. • Provide at least 994 medical encounters for these clients.
¹ Pre-awarded amounts are subject to available appropriation in future fiscal years.			

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HEALTH CARE PROVIDER & SERVICE LOCATION	AMOUNT AWARDED	PRE-AWARDED AMOUNTS FY 2008-09 AND FY 2009-10 ¹	PROJECT GOALS
Colorado Coalition for the Homeless, Denver	\$150,000	2008-09 \$100,000	<u>Increase Access to Dental</u> <ul style="list-style-type: none"> • Hire one part-time, one full-time dental hygienist and one part-time dental assistant coordinator. • Provide dental services to at least 400 medically indigent clients. • Provide at least 640 dental encounters with a dentist for medically indigent clients. • Provide at least 400 dental encounters with the dental hygienist for medically indigent clients.
Colorado Coalition for the Homeless, Denver	\$300,000	2008-09 \$100,000 2009-10 \$100,000	<u>Remodel</u> <ul style="list-style-type: none"> • Complete a renovation of the Stout Street Clinic exam rooms.
Vail Clinic, Inc., Eagle Care Medical Clinic, Edwards	\$102,450	2008-09 \$99,112 2009-10 \$99,112	<u>Medical Services</u> <ul style="list-style-type: none"> • Hire or increase staffing by one full-time Nurse, one full-time Practitioner or Physician's Assistant and one full-time Service Coordinator/Shuttle Driver. • Provide medical services to at least 180 medically indigent clients. • Provide at least 650 medical encounters for these clients. • Provide transportation services to the Eagle Care Clinic for at least 420 medically indigent clients.
Marillac Clinic, Grand Junction	\$150,000	2008-09 \$100,000	<u>Optical Program Expansion</u> <ul style="list-style-type: none"> • Complete remodel to construct an optical exam lane. • Increase or maintain capacity to provide optical care and services to at least 972 medically indigent clients. • Provide at least 1,620 optical encounters to medically indigent clients. • Provide subsidy payments for at least 853 pairs of eyeglasses for these medically indigent clients.
Metropolitan Community Provider Network, Aurora	\$300,000	N/A	<u>Construct New Medical Facility</u> <ul style="list-style-type: none"> • Complete the construction of a new medical facility in Aurora.
¹ Pre-awarded amounts are subject to available appropriation in future fiscal years.			

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HEALTH CARE PROVIDER & SERVICE LOCATION	AMOUNT AWARDED	PRE-AWARDED AMOUNTS FY 2008-09 AND FY 2009-10 ¹	PROJECT GOALS
Mission Medical Clinic, Colorado Springs	\$93,498	2008-09 \$53,643 2009-10 \$28,078	<u>Remodel for Medical & Dental Services</u> <ul style="list-style-type: none"> • Complete upgrade to clinic, purchase and install two dental chairs. • Hire or increase staffing by one full-time Administrator of Clinical Services. • Provide at least 250 medical encounters for medically indigent clients. • Provide at least 50 dental encounters for the medically indigent clients.
Peak Vista Community Health Centers, Colorado Springs	\$150,000	N/A	<u>Myron Stratton Clinic</u> <ul style="list-style-type: none"> • Hire one full-time physician. • Provide medical care to at least 1,000 medically indigent clients. • Provide at least 2,000 medical encounters for these clients.
Salud Family Health Centers, Brighton	\$300,000	N/A	<u>Remodel for Dental Clinic</u> <ul style="list-style-type: none"> • Complete a remodel to change a medical center into a dental clinic. • Purchase and install dental equipment for 6 operatories. • Provide at least 480 additional dental encounters for medically indigent clients.
San Luis Valley Regional Medical Center, Alamosa / San Luis Valley	\$149,424	2008-09 \$97,430	<u>Maintain Diabetes Care Program</u> <ul style="list-style-type: none"> • Maintain and staff Diabetes Care Program. • Enroll at least 110 medically indigent clients in the Diabetes Care Program • Provide various services in at least 1,000 encounters related to the Diabetes Care Program
Summit Community Care Clinic, Frisco	\$99,458	2008-09 \$87,808 2009-10 \$90,442	<u>Expand Dental Services</u> <ul style="list-style-type: none"> • Hire or increase staffing by one part-time Dental Director. • Maintain or increase staffing by one full-time Dental Hygienist and two full-time Dental Assistants. • Provide dental care to at least 300 medically indigent clients. • Provide at least 450 dental encounters for the medically indigent clients.
¹ Pre-awarded amounts are subject to available appropriation in future fiscal years.			

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HEALTH CARE PROVIDER & SERVICE LOCATION	AMOUNT AWARDED	PRE-AWARDED AMOUNTS FY 2008-09 AND FY 2009-10 ¹	PROJECT GOALS
Valley-Wide Health Systems, San Luis Valley: Alamosa, Conejos Costilla, Mineral, Rio Grande, Saguache	\$150,000	2008-09 \$100,000	<u>Establish a Mobile Health Clinic Program</u> <ul style="list-style-type: none"> • Staff Mobile Health Clinic Program • Purchase medical supplies and equipment for Mobile Health Clinic. • Provide medical or dental services to at least 300 medically indigent clients. • Provide at least 480 medical or dental encounters these clients.
Valley-Wide Health Systems, Alamosa	\$67,880	N/A	<u>Relocate Pharmacy</u> <ul style="list-style-type: none"> • Complete remodel to co-locate pharmacy with primary care clinic. • Provide pharmaceutical services to at least an additional 60 medically indigent clients.

¹Pre-awarded amounts are subject to available appropriation in future fiscal years.

FY 2007-08 TOTAL PROJECTIONS				
TOTAL NUMBER OF CONTRACTS AWARDED	NUMBER OF CONTRACTS PER SERVICE LOCATION	TOTAL AWARDED FY 2007-08	TOTAL PRE-AWARDED FY 2008-09 AND FY 2009-10	BREAKDOWN OF PROJECTS
2 contracts awarded from FY 2005-06 6 contracts awarded from FY 2006-07 7 new contracts awarded TOTAL: 15 contracts 11 different health care providers	Alamosa – 1 Brighton - 1 Colorado Springs – 2 Denver – 4 Edwards– 1 Frisco - 1 Grand Junction – 1 Pueblo – 2 San Luis Valley – 2	\$2,682,116	\$837,391 pre-awarded for FY 2008-09 \$317,632 pre-awarded for FY 2009-10	Medical services only 7 Dental services only – 2 Medical and dental services – 1 Medical and mental health services – 1 Construction/Remodel only – 1 Construction/Remodel and medical services – 3

FY 2007-08 BUDGET ESTIMATE

Total Awarded	\$2,340,735
Administrative (\$26,217 maximum)	\$24,666
Department of Public Health and Environment Payment	\$2,466
Unencumbered Funds	\$314,249
Appropriation	\$2,682,116