

ANNUAL REPORT  
COMPREHENSIVE PRIMARY AND PREVENTIVE GRANTS PROGRAM  
DEPARTMENT OF HEALTH CARE POLICY AND FINANCING  
NOVEMBER 1, 2001

**INTRODUCTION**

The Comprehensive Primary and Preventive Grants Program (CPPC) was established to provide grants to health care providers in order to expand primary and preventive services to Colorado's low income residents. The program is funded through the Comprehensive Primary and Preventive Care Fund established pursuant to the tobacco litigation settlement referred to as the Master Settlement Agreement as defined in 8.930.1. The program is authorized by the addition of Part 10 to the Medical Assistance Act, 26-4-1001 through 26-4-1007, C.R.S.

The CPPC program is administered by the Department of Health Care Policy and Financing (HCPF). The first year of operation of the program was spent developing the administrative infrastructure to support the annual distribution of up to six million dollars and in the first grant awards.

**ADMINISTRATIVE INFRASTRUCTURE**

The Department became responsible for the CPPC program on July 1, 2000. Prior to awarding grants, the Department needed to establish rules, appoint an Advisory Committee and issue a Request for Proposal (RFP) to distribute the awards. Rules were developed during the summer by staff and public input was sought throughout the process. Rules were heard by the Medical Services Board in October and November 2000 and became effective January 1, 2001. The Executive Director of the Department appointed an Advisory Board in conformance with the definitions in the statute (see attached membership on Advisory Board). The Board provided additional input to the rule making process. Their primary function was to assist the Department in establishing guidelines for awarding the grant. Their input was critical to the development of the Request for Proposal (RFP) required to award the grant. During the 2001 Legislative Session, modifications were made to the enabling statute which expands the definition of eligible uninsured and of eligible agencies. The Department will modify the rules and grant process in FY 2001-02 to conform to those changes.

A number of issues were raised around the distribution of the awards during the first year of operation. First, it was evident to the Department and the Advisory Board that the time frame for the first year of operation was not sufficient for the grants to be awarded consistent with the procurement process and for the grantees to reasonably complete a scope of work. The Department worked with the State Controller's office and received approval to make the first

grant period fifteen months, crossing two fiscal years. This enabled the grantees to develop innovative work plans with a reasonable time for completion. The second area that was explored was the procurement requirements for awarding grants. The Department received advice from the procurement staff that there is no separate process for awarding grants as opposed to contracts. This means that a formal Request for Proposal is required included a defined scope of work with deliverables and measurable objectives. The Request for Proposal identified the following areas that could be supported by the grant:

- Increase access to comprehensive primary care services for uninsured or medically indigent clients,
- Create new services or augment existing services provided to uninsured or medically indigent clients;
- Establish new sites and/or expand existing sites that offer comprehensive primary care services in medically underserved areas of the state or to medically underserved populations.

Grants were awarded in two categories: up to \$400,000 and between \$400,000 and \$900,000. This assured a distribution of grants between various types of agencies and projects.

## **AWARDS**

Fourteen grants were awarded for fiscal years' 2000-01 and 2001-02 (see attached list of grantees which includes a brief description of the scope of work). The total awards for the full grant period is \$9,730,381. There is broad geographic distribution in Colorado with grants being awarded across the State with grantees representing areas as diverse as Grand Junction, Colorado Springs, Frederick, Las Animas, Lamar, Pueblo, Durango, Greeley, Thornton and Denver. The scopes of work are varied and represent the diverse needs of the safety net providers in serving the uninsured.

Because the grants were awarded in April 2001, information is not available on the impact of the grants. The Department has implemented a reporting process for grantees. This will be modified in FY 2001-02 to include the specific requirements of the Department of Public Health and Environment as expressed in the Health Department regulations. The Department will include this information in the report due November 2002.

<b>Grant Awards</b>	<b>Initial Awards</b>	<b>Final Awards*</b>
Catholic Health Initiatives, Mountain Region Foundation	\$141,520	\$141,520
Clinica Campesina Family Health Services	\$525,955	\$525,955
Colorado Coalition for the Homeless	\$899,020	\$899,020
Columbine Family Health	\$358,661	\$358,661
Community Health System	\$900,000	\$900,000
Denver Health	\$612,175	\$582,175
Inner City Health Center	\$282,819	\$282,819
Marillac Clinic	\$900,000	\$870,000
Metro Community Provider Network	\$900,000	\$900,000
Parkview Medical Center	\$690,931	\$690,931
Plan De Salud del Valle	\$900,000	\$900,000
Pueblo Community Health Center	\$898,600	\$898,600
Sunrise Community Health Center	\$880,700	\$880,700
Valley-Wide Health Services	\$900,000	\$900,000
<b>Total</b>	<b>\$9,790,381</b>	<b>\$9,730,381</b>

\*Denver Health and Marillac Clinic negotiated a change in the initial contract which resulted in a \$30,000 reduction from the initial awards for each contractor.

## FINANCIAL

The Comprehensive Primary and Preventive Care Grants Program was initially appropriated \$4,601,962 for FY 2000-01 and \$5,191,389 in FY 2001-02. Since the Tobacco Settlement Trust continues to receive money after the finalization of the Long Bill, for any given year, the initial appropriation is adjusted through the supplemental process. The final FY 2000-01 appropriation was increased to \$4,751,499, while the final FY 2001-02 appropriation is expected to decrease to \$5,156,532. The FY 2001-02 appropriation will not be finalized until the supplemental process during the 2002 Legislative Session. For FY 2000-01, \$147,861 in appropriated funds was revered back to the Tobacco Settlement Trust.

The Department of Health Care Policy and Financing cannot exceed a maximum of 1% in total fund appropriated for administration costs associated with the Comprehensive Primary and Preventive Care Grants Program. The total administration costs for FY 2000-01 and FY 2001-02 is expected to reach \$29,778. During FY 2000-02 administrations costs equaled \$4,635. For FY 2001-02, the administration costs are expected to reach \$25,143, but the figures will not be final until June 2002. Any encumbered administration funds not used will be reverted to the Tobacco Settlement Trust.

### Financial Summary

FY 2000-01 Appropriation	\$4,751,488
FY 2001-02 Appropriation*	\$5,156,532
Total	\$9,908,020
<b>Contract Awards</b>	<b>\$9,730,381</b>
Administration Costs	\$29,778
Tobacco Settlement Trust Reversion	\$147,861

\*Expected Appropriation After Supplemental

**COMPREHENSIVE PRIMARY AND PREVENTIVE CARE GRANTS  
FISCAL YEARS 2000-2001; 2001-2002**

**GRANT AWARDS**

Pursuant to a Request For Proposal (RFP) issued in February, 2001, the following grants were awarded:

Colorado Coalition for the Homeless in the amount of \$899,020.00 to fund Denver's Stout Street Clinic expansion; hiring 7.3 FTEs; providing expanded clinic services for 3652 increased uninsured visits.

Pueblo Community Health Center, Inc. in the amount of \$898,600.00 to fund constructing an East Side Clinic in Pueblo County; hiring 12.52 FTEs; contracting patient-related contract services; adding needed organization-wide quality improvement projects.

Clinica Campesina Family Health Services in the amount of \$525,955.00 to fund renovating a new clinic in Thornton and obtaining infrastructure items for the clinic.

Plan de Salud del Valle, Inc. in the amount of \$900,000.00 to fund building a new clinic in Frederick, Colorado.

Metro Community Provider Network, Inc. in the amount of \$900,000.00 to fund hiring 10.2 FTEs and beginning construction of a clinic at Jeffco Action Center.

Inner City Health Center in the amount of \$282,819.00 to fund remodeling/opening a dental satellite clinic in Denver County; subsidizing dental care; hiring a diabetic coordinator; subsidizing diabetic care; conducting classes/home visits on diabetic care.

Sunrise Community Health Center, Inc. in the amount of \$880,700.00 to fund hiring staff (Loveland, Greeley, Weld County); providing equipment; renovating the Greeley Clinic.

Denver Health and Hospital Authority in the amount of \$612,175.00 to fund hiring 7.25 FTEs in Denver County; contracting with a program evaluator; developing a database & tools for case management; providing linking service for inmates with 3 PCPs.

Columbine Family Health Center in the amount of \$358,661.00 to fund expansion services in Glenwood Springs thru increases in staff, facility, and equipment; systematic & rigorous outreach to target population for coordination of services.

Community Health System in the amount of \$900,000.00 to fund subsidizing 6.4% uncompensated care in the Pikes Peak Region (El Paso, Teller, and Park Counties); renovating/equipping 10 new exam rooms; purchasing server/software for IDX system; hiring 1 FTE.

Valley-Wide Health Services, Inc. in the amount of \$900,000.00 to fund opening a new clinic in Durango; hiring staff; purchasing equipment; adding primary care services at current sites.

Catholic Health Initiatives, Mountain Region Foundation in the amount of \$141,520.00 to fund hiring a physician & coordinator for Pueblo County; building a database for the drug subsidy program; adding 350 new patients to program.

Marillac Clinic, Inc. in the amount of \$900,000.00 to fund hiring 8.15 FTEs in Mesa County; providing 500 mental health visits; expanding dental clinic; providing 372 reduced cost glasses; developing contract with B-4 Babies Program.

Parkview Medical Center in the amount of \$690,931 to construct new sites at three high schools which will provide comprehensive health care, mental health and dental services; to hire additional staff for these sites; and to provide the infrastructure support for these sites

CPPC applicants who were not funded at this time include: Bent County Nursing Service of Las Animas; High Plains Community Health Center of Lamar; People's Clinic of Boulder and University of Colorado Hospital of Aurora.

**CPPC Grants Program  
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