

# Colorado Legislative Council Staff

Room 029 State Capitol, Denver, CO 80203-1784 (303) 866-3521 FAX: 866-3855 TDD: 866-3472

### **MEMORANDUM**

April 11, 2011

**TO:** Members of the General Assembly

**FROM:** Kori Donaldson, Research Associate, 303-866-4976

**SUBJECT:** 2011 Capital Construction Recommendation (Updated)

This memorandum summarizes the capital construction and controlled maintenance recommendation of the Capital Development Committee (CDC), as approved by the Joint Budget Committee (JBC), for FY 2011-12. The projects have been included in Senate Bill 11-209, the 2011 Long Bill, as amended in the Senate, for consideration by the General Assembly.

### FY 2011-12 Capital Construction and Controlled Maintenance Recommendations

The Long Bill includes 44 projects totaling \$174.5 million. Of this amount, \$48.9 million (28.0 percent) is from state funds and \$125.6 million (72.0 percent) is from cash and federal funds. Of the \$48.9 million recommended in state funds, \$38.5 million (78.7 percent) is allocated to capital construction and \$10.4 million (21.3 percent) to controlled maintenance. A General Fund transfer of \$48.2 million is required to fully fund the FY 2011-12 capital construction and controlled maintenance recommendation. The recommended transfer is included in Senate Bill 11-222, as amended in the Senate, for consideration by the General Assembly.

**Figure 1** provides a summary of the recommended projects by funding category.

Figure 1
FY 2011-12 Capital Construction Long Bill Recommendation

| Funding Category  | # of<br>Projects | CCF          | CF           | FF           | Total Funds   | Percent of Total |
|---|------------------|--------------|--------------|--------------|---------------|------------------|
| State-funded capital construction (includes annual payments for 3 certificates of participation projects) | 7                | \$38,473,452 | \$17,416,318 | \$8,323,125  | \$64,212,895  | 36.8%            |
| State-funded controlled maintenance   | 16               | 10,418,297   | 0            | 328,300      | 10,746,597    | 6.2%             |
| Cash-funded capital construction (includes cash and federal funds)  | 21               | 0            | 72,172,661   | 27,395,394   | 99,568,055    | 57.1%            |
| Total   | 44               | \$48,891,749 | \$89,588,979 | \$36,046,819 | \$174,527,547 | 100.0%           |

Committee recommendation for state-funded projects. Recognizing that there is limited money available to spend on capital projects in FY 2011-12, and further, recognizing that capital projects will almost entirely be funded through a General Fund transfer, the CDC recommended, in priority order, only those projects it considered to be essential. In summary, the CDC recommended state funding for 50 projects — 3 certificates of participation annual payments, 4 state department capital construction projects, and 43 controlled maintenance projects. The CDC requested that the JBC fund as far down the priority list as possible. The CDC did not anticipate that the entire recommended list would be funded with currently available revenue, and recommended a General Fund transfer of \$62.6 million to fund the projects. Attachment A lists the FY 2011-12 state-funded projects prioritized by the CDC, as forwarded to the JBC on February 22, 2011.

The CDC's recommendation reflected changes to the request amount for two projects: (1) Colorado Integrated Tax Architecture (CITA), Department of Personnel and Administration; and (2) Track Rehabilitation, Cumbres & Toltec Scenic Railroad.

The change to the CITA project request amount was a reduction of \$1,564,519. The Governor's Office identified this amount of unused prior-year continency moneys in a letter to the JBC dated February 15, 2011, and recommended the moneys be used to offset the FY 2010-11 budget shortfall. The CDC instead suggested that the current year request amount be reduced in order to offset the General Fund transfer for capital projects in FY 2011-12.

The change to the track rehabilitation project request amount was a reduction of \$300,000. Members of the committee suggested this reduction in order to convey the importance of keeping the project active while still acknowledging the limited availability of revenue for capital projects in the current economic climate. Committee members from the southern Colorado region explained that the project provides essential jobs in one of the most economically challenged areas of the state and that even partial funding will maintain employment for many of the track workers.

State-funded projects approved by the JBC. The JBC approved the CDC's state-funded capital construction priority list with two exceptions: (1) Alamosa Readiness Center Construction, Department of Military of Veterans Affairs; and (2) Level I Controlled Maintenance, scores 10-16 (27 projects), Department of Personnel and Administration. The JBC chose not to fund the Alamosa Readiness Center Construction project after learning that the project could be delayed for a year without risk of forfeiting the federal funds. The remaining Level I Controlled Maintenance projects were not funded because of the budgetary restraints forecast for FY 2011-12.

The JBC recommended state funding for one additional project: Highway Construction Projects, Department of Transportation (\$500,000). A General Fund transfer of \$48.2 million is required to fund the full JBC recommendation.

**Attachment B** details the eight FY 2011-12 state-funded capital construction projects included in the Long Bill and recommended for funding by the JBC. **Attachment C** details the 16 Level I Controlled Maintenance projects included in project priority #4.

**Figure 2** on the following page summarizes the revenue identified to fund the state-funded projects included in the 2011 Long Bill.

Figure 2
Proposed Revenue for FY 2011-12 State-Funded Projects

| Amount       | Source   |
|--------------|--|
| (\$180,000)  | Capital Construction Fund Balance as of July 1, 2010   |
| 900,000      | Capital Construction Fund projected FY 2010-11 interest earnings   |
| 1,304,714    | Corrections Expansion Reserve Fund available July 1, 2010, under current law.  |
| 7,231,814    | Tobacco Master Settlement Cash Fund available for Various Projects at Anschutz Medical Campus COP payment                              |
| 8,379,790    | Higher Education Federal Mineral Lease Revenues Fund available for Various Higher Education Projects – November 2008 Issue COP payment |
| 8,651,425    | Federal match for readiness center (armory) projects, including one controlled maintenance project at an existing armory               |
| 500,000      | Cash match from the state of New Mexico for the Track Rehabilitation project   |
| \$26,787,743 | Subtotal   |
| \$74,959,492 | Cost of state-funded projects  |
| \$48,171,749 | General Fund transfer required   |

Committee recommendation for cash-funded projects. The CDC recommended a total of \$87.9 million cash funds spending authority for 19 projects for inclusion in the 2011 Long Bill. The CDC recommendation only included state department projects. Pursuant to changes in the review and approval process for higher education cash-funded projects, the CDC approved the Two-Year Projections of Cash Need for various higher education institutions in January 2011 and forwarded its recommendations to the Department of Higher Education. Attachment D lists the FY 2011-12 cash-funded projects approved by the CDC, as forwarded to the JBC on February 28, 2011.

Cash-funded projects approved by the JBC. The JBC approved the CDC's recommended list with revisions to two projects: (1) Turbo 182 Aircraft, Department of Public Safety; and (2) Park Infrastructure and Facilities, Division of Parks and Outdoor Recreation, Department of Natural Resources.

The Turbo 182 Aircraft project was requested for FY 2011-12 from off-the-top moneys from the Highway Users Tax Fund. JBC staff instead recommended that the project be funded in FY 2010-11 from the same source. The project is included as a supplemental request in the Long Bill add-on.

After initial approval by the CDC, the amount of cash and federal spending authority was adjusted for the Park Infrastructure and Facilities project at the request of the department. The adjustment included an increase of \$500,000 federal funds and a decrease of \$500,000 cash funds for the project. According to the department, this change will afford it greater spending flexibility for other projects.

In addition to the revisions to two projects made by the JBC, two supplemental requests for additional cash funds spending authority were included in the add-on section of the 2011 Long Bill: (1) JILA Addition, University of Colorado at Boulder; and (2) Quality of Life Improvements Project, Walsenburg State Veterans Nursing Home, Department of Human Services. Both projects were submitted for consideration and approved by the CDC and JBC after the introduction of the capital construction appropriations bill, Senate Bill 11-155.

The combined total for the 21 FY 2011-12 cash-funded projects listed in the 2011 Long Bill, including the add-on section, is \$99.5 million, including \$71.0 million cash funds, \$27.4 million federal funds, and \$1.1 million from the Highway Users Tax Fund (HUTF). **Attachment E** lists the recommended cash projects, as approved by the JBC, including the project title, request amount and fund source, and a brief description of the project.

**Figure 3**, on the following page, is a summary of the cost and total number of capital construction and controlled maintenance projects for each department and higher education institution included in the Long Bill. Figure 3 includes state- and cash-funded projects.

Figure 3
FY 2011-12 Summary of Capital Construction and Controlled Maintenance Long Bill Recommendation (Organized by State Department and Higher Education Institution)

| Department/Institution           | Total #<br>of<br>Projects | Total         | # of State-<br>Funded<br>Capital<br>Construction<br>Projects | State-Funded<br>Capital<br>Construction | # of State-<br>Funded<br>Controlled<br>Maintenance<br>Projects | State-Funded<br>Controlled<br>Maintenance | # of<br>Federal<br>and Cash-<br>Funded<br>Projects | Federal and<br>Cash-<br>Funded<br>Projects |
|----------------------------------|---------------------------|---------------|--|---|--|---|--|--|
| State Departments                |                           |               |  |   |  |   |  |  |
| Colorado Historical Society      | 4                         | \$13,820,922  | 0  | \$0                                     | 1  | \$200,376                                 | 3  | \$13,620,546                               |
| Corrections                      | 4                         | 21,545,067    | 1  | 17,130,186                              | 2  | 1,822,167                                 | 1  | 2,592,714                                  |
| Cumbres & Toltec                 | 2                         | 786,000       | 1  | 200,000                                 | 1  | 86,000                                    | 0  | 500,000                                    |
| Human Services                   | 4                         | 3,880,174     | 0  | 0                                       | 2  | 1,495,808                                 | 2  | 2,384,366                                  |
| Labor and Employment             | 1                         | 442,891       | 0  | 0                                       | 0  | 0   | 1  | 442,891                                    |
| Military and Veterans Affairs    | 2                         | 12,861,481    | 1  | 3,600,356                               | 1  | 609,700                                   | 0  | 8,651,425                                  |
| Natural Resources – Parks        | 3                         | 18,815,000    | 0  | 0                                       | 0  | 0   | 3  | 18,815,000                                 |
| Natural Resources – Wildlife     | 5                         | 15,538,790    | 0  | 0                                       | 0  | 0   | 5  | 15,538,790                                 |
| Office of Information Technology | 1                         | 876,057       | 0  | 0                                       | 1  | 876,057                                   | 0  | 0  |
| Personnel and Administration     | 4                         | 6,665,417     | 0  | 0                                       | 3  | 3,018,104                                 | 1  | 3,647,313                                  |
| Public Health and Environment    | 3                         | 33,056,315    | 0  | 0                                       | 0  | 0   | 3  | 33,056,315                                 |
| Public Safety                    | 1                         | 1,149,834     | 0  | 0                                       | 0  | 0   | 1  | 1,149,834                                  |
| Revenue                          | 1                         | 7,063,864     | 1  | 7,063,864                               | 0  | 0   | 0  | 0  |
| Transportation                   | 1                         | 500,000       | 1  | 500,000                                 | 0  | 0   | 0  | 0  |
| Treasury                         | 1                         | 12,446,300    | 1  | 4,066,510                               | 0  | 0   | 0  | 8,379,790                                  |
| Total State Departments          | 37                        | \$149,448,112 | 6  | \$32,560,916                            | 11   | \$8,108,212                               | 20   | \$108,778,984                              |

Figure 3 (Cont.)

FY 2011-12 Summary of Capital Construction and Controlled Maintenance Long Bill Recommendation (Organized by State Department and Higher Education Institution)

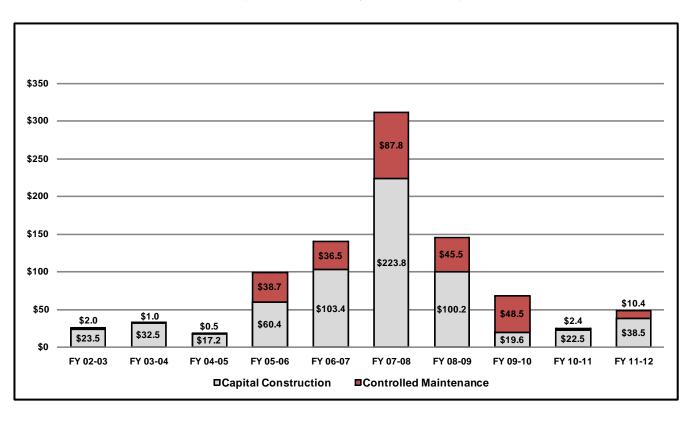
| Department/Institution                     | Total #<br>of<br>Projects | Total         | # of State-<br>Funded<br>Capital<br>Construction<br>Projects | State-Funded<br>Capital<br>Construction | # of State-<br>Funded<br>Controlled<br>Maintenance<br>Projects | State-Funded<br>Controlled<br>Maintenance | # of<br>Federal<br>and Cash-<br>Funded<br>Projects | Federal and<br>Cash-<br>Funded<br>Projects |
|--|---------------------------|---------------|--|---|--|---|--|--|
| Higher Education Institutions              |                           |               |  |   |  |   |  |  |
| Auraria Higher Education Center            | 1                         | \$852,535     | 0  | \$0                                     | 1  | \$852,535                                 | 0  | \$0  |
| Colorado School of Mines                   | 1                         | 393,470       | 0  | 0                                       | 1  | 393,470                                   | 0  | 0  |
| Northeastern Junior College                | 1                         | 269,000       | 0  | 0                                       | 1  | 269,000                                   | 0  | 0  |
| University of Colorado at Boulder          | 2                         | 10,232,492    | 0  | 0                                       | 1  | 607,492                                   | 1  | 9,625,000                                  |
| University of Colorado at Colorado Springs | 1                         | 187,588       | 0  | 0                                       | 1  | 187,588                                   | 0  | 0  |
| University of Colorado Denver              | 1                         | 13,144,350    | 1  | 5,912,536                               | 0  | 0   | 0  | 7,231,814                                  |
| Total Higher Education                     | 7                         | \$25,079,435  | 1  | \$5,912,536                             | 5  | \$2,310,085                               | 1  | \$16,856,814                               |
|  |                           |               |  |   |  |   |  |  |
| Statewide Total                            | 44                        | \$174,527,547 | 7  | \$38,473,452                            | 16   | \$10,418,297                              | 21   | \$125,635,798                              |

### **Funding History**

**Figure 4** provides a ten-year history of state funding for capital construction and controlled maintenance. The current FY 2011-12 recommendation for state-funded capital construction and controlled maintenance projects is about twice the amount funded in FY 2010-11.

Figure 4 shows that state-funded capital construction and controlled maintenance spending for the most recent five years (FY 2007-08 through FY 2011-12) was 52.7 percent higher than the previous five years (FY 2002-03 through FY 2006-07).

Figure 4
Ten-Year Funding History with FY 2011-12 Recommendation
(State Funds Only, \$ in Millions)



### Capital Development Committee Priority Order List of FY 2011-12 State-Funded Capital Requests

**Projected Available Revenue From the Capital Construction Fund: \$2,024,714** 

| CDC<br>Priority | OSPB<br>Priority | Project Title   | State Funds<br>Requested | Cumulative Total | Required GF<br>Transfer |
|-----------------|------------------|---|--------------------------|------------------|-------------------------|
| 1               | 1                | Various Higher Education Projects — November 2008 Issue (COP Project)  Higher Education           | \$4,066,510              | \$4,066,510      | \$2,041,796             |
| 2               | 2                | Various Projects at the Anschutz Medical Campus (formerly Fitzsimons) (COP Project)  CU Denver    | 5,912,536                | 9,979,046        | 7,954,332               |
| 3               | 3                | Centennial Correctional Facility Expansion (formerly CSP II) (COP Project)*  Corrections          | 18,434,900               | 28,413,946       | 26,389,232              |
| 4               | 4                | Controlled Maintenance Projects - Level 1 (through score 5)  Personnel and Administration         | 10,418,297               | 38,832,243       | 36,807,529              |
| 5               | 5                | Colorado Integrated Tax Architecture (CITA)**  Revenue  | 7,063,864                | 45,896,107       | 43,871,393              |
| 6               | 6                | Alamosa Readiness Center Construction  Military and Veterans Affairs                              | 2,728,088                | 48,624,195       | 46,599,481              |
| 7               | 7                | Windsor Readiness Center Construction  Military and Veterans Affairs                              | 3,600,356                | 52,224,551       | 50,199,837              |
| 8               | 8                | Track Rehabilitation***  Cumbres and Toltec Scenic Railroad                                       | 200,000                  | 52,424,551       | 50,399,837              |
| 9               | N/P              | Controlled Maintenance Projects - Level 1 (remainder: score 6 - 10)  Personnel and Administration | 12,218,615               | 64,643,166       | \$62,618,452            |

<sup>\*</sup> The state funds request amount reflects moneys anticipated to be paid from the Corrections Expansion Reserve Fund (CERF) for the project in the amount of \$1,304,714.

<sup>\*\*</sup> The full request amount is \$8,628,383, but the CDC recommended only partial funding for the project provided that the department direct \$1,564,519 in unused prior-year contingency moneys toward the FY 2011-12 request.

<sup>\*\*\*</sup> The full request amount is \$500,000, but the CDC recommended only partial funding for the project.

## Joint Budget Committee Recommendation FY 2011-12 State-Funded Capital Projects

|          |  |   | Prior                      |                             |                           | All Future           |                              |
|----------|--|---|----------------------------|-----------------------------|---------------------------|----------------------|------------------------------|
| Priority | Project  |   | Appropriations             | FY 2011-12                  | FY 2012-13                | Requests             | Total Cost                   |
| 1        | Department of Higher Education   | CCF   | \$0                        | \$4,066,510                 | \$18,585,375              | \$0                  | \$22,651,885                 |
|          | Various Higher Education Projects November 2008 Issue (COP Project)  | CF  | \$34,694,422               | \$8,379,790                 | \$0                       | \$55,763,344         | \$98,837,556                 |
|          | various nigher Education Projects November 2006 issue (COP Project)  | Total   | \$34,694,422               | \$12,446,300                | \$18,585,375              | \$55,763,344         | \$121,489,441                |
|          | The project makes the fourth of 20 annual lease payments for certificates of part projects at 12 higher education institutions. The total repayment cost to the state payments will continue for 16 more years, through FY 2027-28.                  |   |                            |                             |                           |                      |                              |
| 2        | University of Colorado Denver  | CCF   | \$1,996,149                | \$5,912,536                 | \$6,646,801               | \$19,944,940         | \$34,500,426                 |
|          | Various Projects at the Anschutz Medical Campus (formerly Fitzsimons)  | e Anschutz Medical Campus (formerly Fitzsimons) CF \$63,061,003 \$7,231,814 \$8,000,000 | \$24,000,000               | \$102,292,817               |                           |                      |                              |
|          | (COP Project)  | Total   | \$65,057,152               | \$13,144,350                | \$14,646,801              | \$43,944,940         | \$136,793,243                |
| 3        | 2008. The COP payments for the Anschutz projects will continue for 20 more ye<br>Department of Corrections   | CCF   | \$1,393,460                | \$17,130,186                | \$17,942,356              | \$55,292,550         | \$91,758,552                 |
|          | Campus. The total repayment cost to the state for all the projects, based on a program of the COR payments for the Apschutz projects will continue for 20 more very  |   |                            | nillion, is \$340.1 i       | million. Construction     | on of the facilities | was completed in             |
| 3        | Department of Corrections  | CERF  | . , ,                      |                             |                           |                      |                              |
|          | Centennial Correctional Facility Expansion (formerly CSP II) (COP Project)   | Total   | \$6,654,832<br>\$8,048,292 | \$1,304,714<br>\$18,434,900 | \$488,144<br>\$18,430,500 | \$0<br>\$55,292,550  | \$8,447,690<br>\$100,206,242 |
|          | The project makes the third of 12 certificates of participation (COP) payments so population of the state's convicted offenders. The facility is complete and partly \$208.1 million. The COP payments will continue for 11 more years, through FY 2 | occupied  | d. The total repayn        |                             |                           |                      |                              |
| 4        | Department of Personnel and Administration   | CCF   | \$1,665,000                | \$10,418,297                | \$2,762,325               | \$3,414,857          | \$18,260,479                 |
|          |  | CF  | \$2,638,208                | \$0                         | \$0                       | \$0                  | \$2,638,208                  |
|          | Controlled Maintenance Projects - Level 1 (score 1 through 5)  | FF  | \$0                        | \$328,300                   | \$0                       | \$0                  | \$328,300                    |
|          |  | Total   | \$4,303,208                | \$10,746,597                | \$2,762,325               | \$3,414,857          | \$21,226,987                 |
|          | Level I controlled maintenance projects address the most critical needs such as requests and 22 higher education requests. This request is to fund through scor  |   | •                          | •                           | pjects in this categ      | ory, including 22    | state department             |
| 5        | Department of Revenue  | CCF   | \$43,032,215               | \$7,063,864                 | \$4,184,250               | \$0                  | \$54,280,329                 |
|          | Colorado Integrated Tax Architecture (CITA)  | CF  | \$0                        | \$0                         | \$0                       | \$0                  | \$0                          |
|          | Colorado Integrated Tax Architecture (CITA)  | Total   | \$43,032,215               | \$7,063,864                 | \$4,184,250               | \$0                  | \$54,280,329                 |
|          | The project funds completion of Phase IV and initiation and completion of Phase Integrated Tax Architecture" (CITA), replaces the department's existing outdated continue to collect and process tax revenue. This year's request for Phases IV a    | tax prod  | essing systems wi          | ith a single integr         | ated phase modifi         | ed to ensure the o   | department can               |

taxes, food service licenses, and cigarette taxes, along with completion of taxpayer access points (TAPS), discovery modules, and bankruptcy filing protocols.

# Joint Budget Committee Recommendation (Cont.) FY 2011-12 State-Funded Capital Projects

|          |   |                           | Prior   |  |                     | All Future        |                    |
|----------|---|---------------------------|---|--|---------------------|-------------------|--------------------|
| Priority | Project   |                           | Appropriations                                | FY 2011-12                                   | FY 2012-13          | Requests          | Total Cost         |
| 6        | Department of Military and Veterans Affairs   | CCF                       | \$0   | \$3,600,356                                  | \$0                 | \$0               | \$3,600,356        |
|          |   | CF                        | \$1,888,105                                   | \$0  | \$0                 | \$0               | \$1,888,105        |
|          | Windsor Readiness Center Construction   | FF                        | \$714,315                                     | \$8,323,125                                  | \$0                 | \$0               | \$9,037,440        |
|          |   | Total                     | \$2,602,420                                   | \$11,923,481                                 | \$0                 | \$0               | \$14,525,901       |
|          | The two-phase project constructs a 30,715-GSF Readiness Center (armory) is part of a new 800-soldier infantry battalion assigned to the Colorado Nation constructs and equips the facility. Phase I funded site acquisition and design  | nal Guard u               |   |  |                     |                   |                    |
| 7        | Cumbres & Toltec Scenic Railroad  | CCF                       | \$1,950,000                                   | \$200,000                                    | \$715,000           | \$728,000         | \$3,593,000        |
|          |   | CF                        | \$3,650,000                                   | \$500,000                                    | \$715,000           | \$728,000         | \$5,593,000        |
|          | Track Rehabilitation  | FF                        | \$1,000,000                                   | \$0  | \$0                 | \$0               | \$1,000,000        |
|          |   | Total                     | \$6,600,000                                   | \$700,000                                    | \$1,430,000         | \$1,456,000       | \$10,186,000       |
|          | and reconstruction of the Lobato Trestle is critical for the railroad to be back i install rock ballast on the track to improve drainage, replace worn ties and oth and upgrade bridges, tunnels, and trestles. This year's request for Phase III decreased locomotive and passenger car maintenance costs, and increased | ner compon<br>aligns 21 m | ents, construct reta<br>iles of track in orde | aining walls, align<br>or to contribute to a | the tracks with cor | nsistent distance | between the rails, |
| 8        | Transportation  | CCF                       | \$441,004,419                                 | \$500,000                                    | \$0                 | \$0               | \$441,504,419      |
|          | Highway Construction Projects   | Total                     | \$441,004,419                                 | \$500,000                                    | \$0                 | \$0               | \$441,504,419      |
|          | The project will fund critical state highway projects that are in the currently apprequired to annually submit a capital construction request for state highway country with capital construction funds. The commission formally requested \$0 for FY Exempt moneys at its March 22, 2011, meeting.                       | onstruction,              | , repair, and mainte                          | enance projects to                           | the Capital Devel   | opment Committe   | ee to be funded    |
|          |   | CCF                       | \$491,041,243                                 | \$48,891,749                                 | \$50,836,107        | \$79,380,347      | \$670,149,446      |
|          | Grand Totals  | CF                        | \$105,931,738                                 | \$16,111,604                                 |                     | \$80,491,344      | \$211,249,686      |
|          | Statia (State   | CERF                      | \$6,654,832                                   | \$1,304,714                                  | \$488,144           | \$0               | \$8,447,690        |
|          |   | FF                        | \$1,714,315                                   | \$8,651,425                                  |                     | \$0               | \$10,365,740       |
|          |   | Total                     | \$605,342,128                                 | \$74,959,492                                 | \$60,039,251        | \$159,871,691     | \$900,212,562      |

| Project Title |          | Fund Source | Amount      |
|---------------|----------|-------------|-------------|
| 1.01          | 1995-048 | CCF         | \$2,000,000 |

#### **Personnel and Administration**

Controlled Maintenance Emergency Fund

The project funds the Controlled Maintenance Emergency Fund, which is administered by the Office of the State Architect for emergency projects on an as-needed basis throughout the fiscal year. Criteria for requests for emergency funding are: (1) a need that is immediate in nature; and (2) a problem that directly affects the health, safety, and welfare of the public and day-to-day operations of the agencies. Requests may involve systems and fixed equipment critical to the functionality of a facility, but cannot involve movable equipment, furniture, and fixtures related to the programmatic activities conducted in the facility.

3.01 2011-065 CCF \$876,057

### Office of Information Technology

Replace Microwave Site Towers

The two-phase project replaces six microwave towers. The towers are part of the state public safety radio network used by public safety officers and first responders. Many of the towers are more than 35 years old, and a recent structural analysis of the towers revealed that many suffer from metal fatigue due to continued exposure to poor weather conditions and loading stresses. The poor condition of the towers exposes state personnel to potentially hazardous working conditions. This year's request for Phase II replaces three tower structures, including: (1) Grouse Mountain; (2) North Mountain; and (3) Pooltable Mountain. Phase I replaced three additional towers.

3.02 2012-039 CCF \$200,376

#### **Colorado Historical Society**

Georgetown Loop Railroad Fire Mitigation

The two-phase project mitigates fire risk in the park through the removal of vegetation near structures and logging high-hazard trees such as those killed by the pine beetle infestation. The Colorado Historical Society contracted with an environmental company in 2009 to complete a Georgetown Loop Forest Management Plan. The plan identified nearly 132 acres in the park that are considered to be high- to extreme-fire hazards. This year's request for Phase I improves defensible areas and fire breaks, and begins mitigation in forest areas infested with pine beetle. Phase II will conclude the work begun in Phase I and focus on the eradication of Chinese Clematis, an invasive plant species prevalent along Interstate 70 and U.S. Highway 6.

4.01 2011-069 CCF \$771,927

#### **Human Services**

Upgrade Electronic Security Systems

The five-phase project replaces the existing manual security controls with a computer-programmable security system in seven facilities in the youth corrections system. According to the department, the new system will integrate voice communications, locking and exiting controls, visual security and digital recording, and a secure key system with personnel use tracking and monitoring functions. This year's request for Phase II upgrades two facilities: (1) Platte Valley Youth Services Center; and (2) Spring Creek Youth Services Center. Phase I designed the project for all sites and installed a new system at the Marvin Foote Youth Services Center. Phases III, IV, and V will continue upgrades in four additional facilities.

4.02 <sup>2011-071</sup> CCF \$923.885

### Corrections

Replace Door Controls and Improve Perimeter Security, Limon Correctional Facility

The two-phase project replaces the door control and intercom systems in the control center and housing pods, and makes improvements to the perimeter motion detection system. According to the department, the existing door control system is failing, and the intercom system does not function. Both conditions put staff and inmates at risk, particularly in emergency situations. This year's request for Phase II replaces door controls and the intercom system in Cellhouses 1, 2, 5, and 6. Phase I made improvements to the perimeter security system and replaced the door controls and intercom system in Cellhouses 3 and 4.

| Project Title |          | Fund Source | Amount    |  |
|---------------|----------|-------------|-----------|--|
| 4.03          | 2012-040 | CCF         | \$852,535 |  |

### **Auraria Higher Education Center**

Upgrade Fire Sprinkler System, Central Classroom, West Classroom, and Arts Buildings

The three-phase project installs a fire sprinkler system in three buildings. The buildings' corridors do not meet fire code for egress, and there are concerns with the ceilings, the lack of fire caulking in corridor walls, and the type of return air mechanical system in use. This year's request for Phase I completes schematic design for all three buildings, and designs and constructs the renovations to the Central Classroom Building. Phases II and III will design and construct the renovations to the West Classroom and Arts Buildings.

4.04 2012-041 CCF \$609,700 FF \$328,300

### **Military and Veterans Affairs**

Stabilize Montrose Armory Structure

The project stabilizes the east side of the Montrose Armory. The facility was built on unstable soil that contracts and heaves, and a structural analysis conducted in 2000 identified areas in need of repair. Some areas of the building will require a new structural slab and foundation system; in other areas where that is not possible, the floors will be mudjacked and stabilized. The project will also repair wall cracks, replace floor and wall finishes, replace the roof, redirect drainage away from the building, and xeriscape the exterior landscape.

**Funding history.** The project was originally requested and funded in FY 2006-07 and FY 2007-08. Part of Phase I funding and all of Phase II funding were later rescinded during the 2009 legislative session due to the budgetary shortfall. The remaining Phase I moneys were used to make repairs to the Sudan Building at the Grand Junction Regional Center. The project has since been rescoped to only address repairs at the Montrose Armory and is being submitted as a new request.

4.05 2012-042 CCF \$393,470

### **Colorado School of Mines**

Repair Campus Primary Electrical System

The four-phase project repairs and replaces components of the campus' primary electrical system. Some segments of the electrical cable and switchgear that distribute power have exceeded their useful life and are failing. This year's request for Phase I will begin repairs. Phases II, III, and IV will continue the replacement of the system's components.

4.06 2011-080 CCF \$751.750

### **Personnel and Administration**

Replace Emergency Generator, 1313 Sherman Street

The project replaces an emergency generator. The existing generator was installed in 1976 and is past its expected useful life. The machinery is outdated, is undersized for the emergency load it is required to maintain during a power outage, and has a major oil leak and broken control panel. The replacement generator will be a diesel generator with a ground level fuel tank and pumping system pursuant to current fire code requirements.

4.08 2012-043 CCF \$607,492

### University of Colorado at Boulder

Mitigate Storm/Sanitary Sewer, Norlin Library

The project connects floor drains in two basement-level mechanical rooms to the sanitary system on the campus. The drains currently receive discharge containing chemicals, which feeds into Boulder Creek, creating the potential for polluting the creek. The project includes the installation of floor drains with sump pump to sanitary sewer tie-in. An earlier request funded similar work in six other buildings.

**Funding history.** The project was originally requested and funded in FY 2003-04 and FY 2006-07. Part of the Phase II funding was later rescinded during the 2009 legislative session due to the budgetary shortfall. The project has since been rescoped to only address mitigation in Norlin Library and is being submitted as a new request.

| Project Title |          | Fund Source | Amount    |
|---------------|----------|-------------|-----------|
| 4.09          | 2012-044 | CCF         | \$266.354 |

#### **Personnel and Administration**

Assess and Repair Plumbing, State Capitol Building

The project assesses the building's 110-year-old-plumbing systems to identify corrective action needed to repair or replace pipes and fixtures. The existing galvanized plumbing pipe for hot and cold water lines is corroded and failing and the plumbing fixtures are seriously deteriorated due to age. Occupants in the northeast corner of the building were recently relocated to fix a plumbing leak. Additional plumbing system concerns include calls to repair low water pressure and limited hot- or cold-water availability. A future controlled maintenance request will likely be submitted to pay for the cost of the identified repairs.

5.01 <sup>2011-073</sup> CCF \$723,881

#### **Human Services**

Replace Fire Alarm Systems, Colorado Mental Health Institute at Fort Logan

The two-phase project continues upgrades to the campus fire alarm system begun in a previous controlled maintenance project. This year's request for Phase II replaces fire alarm systems in residential buildings 3, 5, 6, 7, and 8, and installs transmitters to three warehouse and therapy workshop buildings. The residential buildings house addiction and substance-abuse clients. Phase I replaced fire alarms, transmitters, and/or fire alarm control panels in nine buildings.

5.02 2012-045 CCF \$86,000

#### **Cumbres and Toltec Scenic Railroad**

Upgrade Electrical Systems and Yard Lights, Antonito Engine House

The project installs electrical outlets and additional lighting in the engine house and along the walkway adjacent to the depot where passengers load and unload from the train. There is currently no lighting along the walkway, and inadequate lighting and electrical outlets in the engine house. The upgrades address current code requirements and provide a safe and well-lit workplace and walkways.

5.03 2007-060 CCF \$898,282

### Corrections

Replace Roofs, Colorado Territorial Correctional Facility and Buena Vista Correctional Facility

The four-phase project replaces the roofs on several buildings at two prisons. This year's request for Phase IV replaces the roofing systems on the Segregation and Lower North Housing Unit at the Buena Vista facility. These units house administrative segregation and restricted privilege offenders. According to the department, these offenders are confined to their cells 23 hours a day and during rain and snow conditions there are constant water leaks in the cells which negatively impacts offender behavior and creates management issues. Phase I designed and replaced the roof on the Carpenter's Shop at the Colorado Territorial facility. Phase II designed roof replacements at the Buena Vista facility. Phase III replaced the metal roofing panels on the East Housing Unit, Services Building, Administration #2 Building, North Housing Unit, and South Housing Unit at the Buena Vista facility, all of which are almost 80 years old and have deteriorated due to corrosion, wind, and extreme temperatures.

5.04 2012-046 CCF \$269,000

### **Northeastern Junior College**

Replace Elevators, Hays Student Center

The project replaces two elevator lifts and upgrades elevator controls. Both of the building's elevators do not meet code requirements and failed a recent conveyance inspection by the Division of Oil and Public Safety. If the elevators are not repaired, they are scheduled to be condemned by the state at the end of the next calendar year. If the elevators are condemned, the building will no longer be handicapped accessible.

| Project Title |          | Fund Source | Amount    |
|---------------|----------|-------------|-----------|
| 5.05          | 2012-047 | CCF         | \$187,588 |

### **University of Colorado at Colorado Springs**

Improve Drainage, University Hall

The project diverts rain and irrigation water away from the building through the installation of perimeter drains and foundation waterproofing improvements. The building is more than 25 years old. The south side of the building has an ongoing water penetration problem that causes mold in classrooms and offices.

| \$10,746,597 |
|--------------|
| \$10,418,297 |
| \$328,300    |
|              |

### Capital Development Committee Approved List of FY 2011-12 Cash-Funded Capital Requests

| Project   | Request<br>Amount | Fund<br>Source |
|---|-------------------|----------------|
| Project   |                   |                |
| New Colorado History Museum                                       | 10,000,000        | CF             |
| Colorado Historical Society                                       | 0.000.540         |                |
| New Colorado History Museum (COP Payments)                        | 2,920,546         | CF             |
| Colorado Historical Society                                       |                   |                |
| Regional Museum Preservation Projects                             | 700,000           | CF             |
| Colorado Historical Society                                       |                   |                |
| Correctional Industries Miscellaneous Small Projects              | 1,288,000         | CF             |
| Corrections   |                   |                |
| Building Renovations, Rifle State Veterans Nursing Home           | 126,213           | CF             |
| Human Services  | 234,395           | FF             |
| Consolidated Enterprise System, Division of Oil and Public Safety | 332,168           | CF             |
| Labor and Employment  | 110,723           | FF             |
| Land and Water Acquisitions                                       | 2,450,000         | CF             |
| Division of Parks and Outdoor Recreation                          |                   |                |
| New Park Development  | 300,000           | CF             |
| Division of Parks and Outdoor Recreation                          |                   |                |
| Park Infrastructure and Facilities*                               | 10,540,449        | CF             |
| Division of Parks and Outdoor Recreation                          | 5,524,551         | FF             |
| Asset Development or Improvements                                 | 1,363,221         | CF             |
| Division of Wildlife  |                   |                |
| Gunnison Regional/Area Office and Hunter Education Facility       | 3,372,726         | CF             |
| Division of Wildlife  | 1,782,332         | FF             |
| Infrastructure and Real Property Maintenance                      | 2,129,911         | CF             |
| Division of Wildlife  |                   |                |
| Land and Water Acquisitions                                       | 6,500,000         | CF             |
| Division of Wildlife  | , ,               |                |
| Motorboat Access on Lakes and Streams                             | 97,650            | CF             |
| Division of Wildlife  | 292,950           | FF             |
| State Capitol Dome Renovation                                     | 3,647,313         | CF             |
| Personnel and Administration                                      | 0,0 11,0 10       | <b>.</b>       |
| Brownfields Cleanup Program (aka HB 00-1306 Site Cleanups)        | 250,000           | CF             |
| Public Health and Environment                                     | 200,000           | O.             |
| Natural Resources Damage Restoration                              | 12,656,315        | CF             |
| Public Health and Environment                                     | 12,030,313        | Ci             |
| Superfund Sites Cleanup   | 2,015,000         | CF             |
| Public Health and Environment                                     | 18,135,000        | FF             |
| Turbo 182 Aircraft*   | ·                 | HUTF           |
| Public Safety   | 1,149,834         | 11017          |
| ι αυπο θαισιγ   | 00.000.546        | 05             |
| +-  | 60,689,512        | CF             |
| l c   | otals 26,079,951  | FF             |
|   | 1,149,834         | HUTF           |
| Grand Total: All Cash Fund Sour                                   | ces \$87,919,297  |                |

<sup>\*</sup> This reflects the project as originally requsted. The JBC made adjustments to the original request amounts or fiscal year of the request.

### Joint Budget Committee Recommendation FY 2011-12 Cash-Funded Capital Projects

| Project                     | Request<br>Amount | Fund<br>Source |
|-----------------------------|-------------------|----------------|
| Colorado Historical Society | 10,000,000        | CF             |

### New Colorado History Museum

The project supports the construction and maintenance of a new Colorado history museum in downtown Denver. It renovates support space for use as a library and for storage, develops and installs exhibits for the new museum, and sets aside funds for future controlled maintenance. The costs associated with the construction of the new museum are requested as a separate project and are being paid through certificates of participation annual lease payments. According to CHS, the construction of a new museum and support space fulfills its statutory requirement to collect, preserve, interpret, and make accessible to the public various artifacts related to life and work in Colorado.

Colorado Historical Society 2,920,546 CF

### New Colorado History Museum (COP Payments)

The project makes the first of 35 certificates of participation annual lease payments for the construction of a new Colorado history museum. The first payment, of about \$2.9 million, is due in September 2011, with future annual payments in following years. Future payments grow over time to about \$5.0 million annually.

Colorado Historical Society 700,000 CF

### **Regional Museum Preservation Projects**

The ongoing project addresses a number of historical preservation issues at regional museums. CHS says that it has statutory responsibility to reconstruct, restore, repair, install, and furnish state monuments to the extent funds are available and that past studies have detailed various preservation needs of the existing structures included in this year's request. The museums in this year's request include the Georgetown Loop Railroad (Georgetown/Silver Plume), Grant-Humphreys Mansion (Denver), Byers-Evans House (Denver), El Pueblo History Museum (Pueblo), Fort Garland Museum (Fort Garland), Fort Vasquez Museum (Platteville), Pike's Stockade (Sanford), Lebanon Mill and Dam (Georgetown/Silver Plume), Pearce-McAllister Cottage (Denver), Trinidad History Museum (Trinidad), Ute History Museum (Montrose), McFarlane House (Central City), and support centers.

Corrections 1,288,000 CF

#### Correctional Industries -- Miscellaneous Small Projects

The project constructs three small projects as part of its Colorado Correctional Industries (CCi) operations at the East Canon City Prison Complex. This is an ongoing request for projects that create work opportunities for offenders in order to offset the cost of incarceration and provide on-the-job training to foster rehabilitation. The current request will construct safeguards to prevent the Concentrated Animal Feeding Operation from contaminating the waterways; install a solar power system at a fish farm to offset utility costs; and construct concrete floors and utilities for five agricultural storage buildings.

Human Services126,213CFBuilding Renovations, Rifle State Veterans Nursing Home234,395FF

The project renovates the Rifle State Veterans Nursing Home to raise the level of care for residents afflicted with Alzheimer's Disease and other forms of dementia. The project upgrades the Special Care Unit, direct care/support areas, and life-safety systems in order to meet current standards of health care. The Rifle campus is the only veterans skilled nursing home on Colorado's western slope and has undergone no significant renovations since its original construction in 1987.

Human Services 708,315 CF

Quality of Life Improvement Project, Walsenburg State Veterans Nursing Home\* 1,315,443 FF

The project renovates 3,137 GSF and constructs 3,697 GSF at a 120-bed skilled nursing facility in order to provide additional services on a locked care unit, and to update food and dining services for all residents. The project allows DHS to better provide service commensurate with private skilled-nursing facilities. The project makes improvements to dining services, updates facilities on the locked care unit, and creates additional support and administrative spaces. DHS says 95 percent of the impacted space will be renovated for direct use by residents.

Labor and Employment 332,168 CF

Consolidated Enterprise System, Division of Oil and Public Safety 110,723 FF

The information technology project purchases a hosted database system to replace multiple existing databases used by various programs within the Division of Oil and Public Safety. The new system will replace a collection of disparate databases using different software platforms, all of which are obsolete or near-obsolete. The department says continued dependence on these databases is rapidly becoming a security, support, and business risk.

### Joint Budget Committee Recommendation (Cont.) FY 2011-12 Cash-Funded Capital Projects

| Project                                  | Request<br>Amount | Fund<br>Source |
|--|-------------------|----------------|
| Division of Parks and Outdoor Recreation | 2,450,000         | CF             |

### Land and Water Acquisitions

The project addresses the division's water and land acquisition needs. The division says that it needs to lease or purchase additional water supplies to protect stream flows and reservoir levels during dry periods. It also says that it needs to purchase additional land to buffer parks from residential development and other activities that impact plant and animal habitat or visitor appeal. According to the division, additional land is also needed to satisfy the state's growing demand for outdoor recreational opportunities.

Division of Parks and Outdoor Recreation

300,000

CF

#### **New Park Development**

The project funds an ongoing program aimed at identifying and developing new state parks. This year's request completes the renovation of three dams at Staunton State Park to reduce the risk of dam failure.

Division of Parks and Outdoor Recreation

10,540,449

CF

#### Park Infrastructure and Facilities

5,524,551 FF

The project addresses the division's infrastructure needs statewide. The division owns and maintains more than 950 individual structures at its various state parks, many of which are heavily used and require repair and/or replacement. The division says it is necessary to keep its recreational facilities well-maintained in order to meet its statutory charge to promote outdoor recreation, and to protect public health and safety.

Division of Wildlife 1,363,221 CF

### **Asset Development or Improvements**

The request addresses projects that improve or create division assets. This year's request is for fish barrier construction at Rifle Gap Reservoir, a spring collection system for Rifle Falls fish hatchery, and a waterline project to replace a leaking pipe at the division's fish research hatchery. The division states these projects are necessary to provide good customer service and decrease potential safety hazards.

Division of Wildlife 3,372,726 CF

Gunnison Regional/Area Office and Hunter Education Facility 1,782,332 FF

The project builds a new Southwest Regional Office and Gunnison Area Office with a hunter education facility. The new facility will allow the division to save time and travel expenses, and will reduce risk to division employees while also improving customer service.

Division of Wildlife

### Infrastructure and Real Property Maintenance

2,129,911

CF

The request addresses projects that maintain and improve the division's properties statewide. This year's request addresses 30 small projects, which address dam safety, fish hatchery pipeline and rearing container infrastructure, road and bridge improvement, irrigation infrastructure, and maintenance on other division property infrastructure. The division says funding ongoing maintenance needs is essential for meeting its critical goals, such as providing hunting and fishing recreation.

Division of Wildlife 6,500,000 CF

### Land and Water Acquisitions

The project allows the division to acquire property, including easements, management agreements, and fee title acquisitions, through a competitive bidding process. The purpose of the ongoing request is to protect, enhance, and restore critical habitat to ensure the survival and stability of a variety of wildlife species, and to secure public access to wildlife. When the division identifies specific parcels to acquire, it provides a more detailed justification to the Capital Development Committee through its request to the committee to review and comment on the proposal pursuant to Section 33-1-105 (3)(a), C.R.S. Specific acquisitions have not yet been identified.

### Joint Budget Committee Recommendation (Cont.) FY 2011-12 Cash-Funded Capital Projects

| Project                               | Request<br>Amount | Fund<br>Source |
|---------------------------------------|-------------------|----------------|
| Division of Wildlife                  | 97,650            | CF             |
| Motorboat Access on Lakes and Streams | 292,950           | FF             |

The request constructs motorboat access facilities such as boat ramps, docks, roads, parking lots, and restrooms on property owned by the division or on other public property. The request is also used to maintain, repair, and expand existing facilities. The division says projects funded under this request enhance fishing and other recreational opportunties on public waters. Federal funding for this project comes from the U.S. Fish & Wildlife Service, which generates revenue for motorboat access projects through a federal excise tax on fishing equipment and marine fuels. Funds not used by Colorado revert to the federal government and are reallocated to other states. This year's request improves motorboat access on Tarryall Reservoir.

Personnel and Administration

3,647,313

CF

### State Capitol Dome Renovation

The three-phase project renovates the cast iron structure of the State Capitol dome, along with its associated components. Due to years of weather exposure, the dome's supporting components and façade have experienced extreme deterioration from water infiltration. Phase I, which is currently underway, designs the project and assesses actual damage, erects scaffolding, and begins repairs of the cast iron structure. This year's request for Phase II continues the repairs. Phase III will complete the project.

Public Health and Environment

250,000

CF

### Brownfields Cleanup Program (aka HB 00-1306 Site Cleanups)

The project provides for the ongoing cleanup of former hazardous waste sites through the Brownfields Cleanup Program, pursuant to House Bill 00-1306. The bill provided for an annual appropriation of \$250,000 from the state's Hazardous Substance Response Fund to perform cleanup on properties: (1) that do not have a responsible party to perform remediation; (2) that have been determined to present a threat to human health or the environment; and (3) where remediation will facilitate redevelopment of the property for the public good.

Public Health and Environment

12.656.315

CF

### Natural Resources Damage Restoration

The project finances the restoration or replacement of natural resources that have been damaged as a result of releases of hazardous substances into the environment. This year's request restores natural resources at five sites on the federal National Priorities List, or Superfund list: (1) Shattuck Chemical; (2) Standard Mine; (3) Summitville; (4) Lowry Landfill; and (5) California Gulch.

Public Health and Environment

2,015,000

18,135,000

CF FF

### Superfund Sites Cleanup

The request finances projects that clean up sites on the federal National Priorities List, or Superfund list, as determined by the U.S. Environmental Protection Agency (EPA). A site qualifies for listing when the EPA determines there is a release or threatened release of hazardous substances that may endanger public health, welfare, or the environment. This year's request will fund continued remediation of the Central City/Clear Creek Superfund site, a drainage basin of approximately 400 square miles in Clear Creek and Gilpin counties affected by several defunct precious metals mines.

Public Safety 1,149,834 HUTF

### Turbo 182 Aircraft\*

The two-phase project purchases three new Cessna Turbo 182 airplanes. This year's request for Phase I replaces two of the three current single-engine fleet with two turbocharged airplanes. Phase II will replace the remaining airplane. The CSP says that the new aircraft fleet will allow for a decrease in maintenance time and cost, and increased passenger and pilot safety.

University of Colorado at Boulder

9,625,000

CF

#### JILA Addition\*

The project adds 55,442 GSF to the JILA Building located in the Physics Complex on the main campus. The building is planned as a sixstory structure, including two below-grade floors for light- and vibration-sensitive laboratories, and four above-grade floors to house a clean room, faculty offices, student workstations, and collaboration space. The project also removes about 11,000 GSF of underground concrete oil tanks preparatory to construction.

71,022,827 CF
Totals 27,395,394 FF
1,149,834 HUTF

Grand Total: All Cash Fund Sources \$99,568,055

<sup>\*</sup> These projects are supplemental requests included in the add-on to the 2011 Long Bill.