STATE OF COLORADO DEPARTMENT OF STATE

ELECTIONS DIVISION



OCTOBER 28, 2010

Report in Response to Election Complaint #47-10-0009

Issues Raised in the Complaint

On August 16, 2010, the Colorado Department of State Elections Division received an election complaint from Karen Christenson ("Exhibit A"). The complaint stems from the 2010 Primary Election held in Park County.

The complaint alleges the following:

- Electors were told that they could not surrender their ballot on election day and vote electronically;
- Prior to election day ballots were taken from their envelopes and bundled into stacks of 25 by individuals who were not election judges;
- The final count of votes received as reported by the County Clerk and Recorder differed significantly from the final count of votes received as reported by the local newspaper;
- David Kintz, Mark Dowlaiby and Monte Gore were allowed into the Clerks Office while election judges counted ballots on election night.

Additionally, the complaint contained an attachment listing alleged actions taken by the Park County Sheriff. The allegations in the attachment did not fall within the scope of an election complaint and therefore are not addressed in this report.

Background

Following the election, the Park County Clerk and Recorder, Debra Green, invited the State Elections Division to attend a public meeting to address concerns raised by the public that the election results from the 2010 Primary Election were not accurate. On Tuesday, August 24, 2010, Deputy Elections Director, Wayne Munster, Voting Systems Specialist, Jerome Lovato, and Voter Registration and Elections Management Manager, Michael Hagihara, visited the Park County Clerk and Recorder's Office to review the results from the 2010 Primary Election and attend the public meeting. At approximately 10:30 a.m. on August 24th, 2010, Mr. Munster addressed the public meeting attendees in the Park County Commissioner's Boardroom. The complainant, Ms. Christenson, attended this public meeting.

Mr. Munster gave a brief overview of the issues of which he had been made aware regarding the 2010 Primary Election in Park County, and then opened the conversation to questions from the audience. The initial questions from the audience focused on the number of votes cast, as reported by the local newspaper, "The Flume," and the actual number of ballots received. To demonstrate the actual number of ballots received, Ms. Green offered the public the opportunity to review the canvass for the 2010 Primary Election. A copy of the abstract of votes cast and a report of all ballots received are attached ("Exhibit B"). A total of 3,186 ballots were received in the 2010 Primary Election in Park County.

Ms. Christenson asked Ms. Green to explain the rules regarding the surrender of a mail-in ballot on election day. Ms. Green and Mr. Munster explained to the audience that pursuant to section 1-8-113, C.R.S., an elector may surrender their mail-in ballot during early voting and vote a regular ballot. However, an elector surrendering their ballot on election day would be required to vote a provisional ballot. Park County Clerk and Recorder employee Susan Balicki stated that she had received inquiries from the public questioning when a ballot could be surrendered, and that her answers to those questions mirrored the answers provided at the public meeting by Ms. Green and Mr. Munster.

Ms. Christenson then asked Ms. Green to account for the ballots that were processed by election judges on the Monday preceding the election. Ms. Green explained that election judges began opening and sorting mail-in ballots on Monday, August 9, 2010. Ms. Green provided a copy of the election judge expense sheet from August 9, 2010 ("Exhibit C") to identify the election judges who worked on the Monday before the election.

The audience asked additional questions regarding the transfer of ballots from the Bailey dropoff location to the County Clerk and Recorder's Office in Fairplay. Specifically, the audience
wanted to know why a Sheriff's Deputy was utilized to transport ballots from Bailey to Fairplay.

Ms. Green explained that Sheriff's Deputies are commonly used to transport ballots. She also
explained that an election judge accompanied the Sheriff's Deputy during the transportation of
the ballots and the ballots remained in the election judge's custody at all times. To substantiate
the chain of custody a copy of the ballot logs and transfer case seals for all transported ballots
were provided to the representatives from the State Elections Division and are attached to this
report ("Exhibit D").

At the conclusion of the public meeting the Mr. Hagihara asked Ms. Green whether the individuals identified in Ms. Christenson's complaint were in the County Clerk and Recorder's Office on the night of the election. Ms. Green confirmed that David Kintz, Mark Dowlaiby, and Monte Gore waited at the counter in the County Clerk and Recorder's Office on election night while the ballots were counted in a secure room. Mr. Kintz, Mr. Dowlaiby, and Mr. Gore were never within the immediate vicinity of the voted ballots.

Resolution

The State Elections Division has determined that the Park County Clerk and Recorder's staff properly informed electors when mail-in ballots could be surrendered to vote a regular ballot. In addition the Park County Clerk and Recorder's staff acted appropriately in allowing David Kintz, Mark Dowlaiby, and Monte Gore to wait at the counter in the County Clerk and Recorder's Office on election night because these individuals were not permitted in the vicinity of the ballots or the counting process.

Based upon the evidence provided in Exhibits C and D, the State Elections Division has determined that election judges were properly utilized to process mail-in ballots on the Monday night before the election and to transport ballots from Bailey to Fairplay. The Park County Clerk and Recorder and her staff properly accounted for the custody of ballots at each stage of the process. Further, the Park County Clerk and Recorder's office properly documented the total number of ballots received in the reports included in Exhibit B.

In conclusion, after reviewing the facts and visiting the Park County Clerk and Recorder's Office the Colorado State Elections Division is confident that the Park County Clerk and Recorder's Office substantially complied with Title 1 of the Colorado Revised Statutes as it relates to the 2010 Primary Election in Park County.

Exhibit A

COMPLAINT

COLORADO SECRETARY OF STATE 1700 BROADWAY, SUITE 270 DENVER, COLORADO 80290 303-894-2200, OPTION 3 FAX 303-869-4861 FOR CLERICAL USE ONLY

COMPLAINT ID: 47-10-0009

RECEIVED

AUG 1 6 2010

	ON ALLEGING COMPLAINT		SECRETARY OF STATE
Name	Karan Christanson Home	Phone <u>3-838</u>	- 82州 Work Phone
	ess 533 Pina lar		
City_	Bouley State CO	Zip Code <u>& o (</u>	421 County Park
PERSO	ON OR ENTITY AGAINST WHOM ALLEGED CO	MPLAINT IS BRO	UGHT (LIMIT ONE PERSON/ENTITY PER FORM)
	Tark County Officials Home:		
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City_	State CO	Zip Code	County
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FEDERAL LAW VIOLATIONS [NOTE: ALL ALLEGED VIOLATIONS OF THE HELP AMERICA VOTE ACT MUST BE NOTARIZED]

Pursuant to section 1-1.5-105, Colorado Revised Statutes, the Secretary of State has sole jurisdiction to adjudicate alleged violations of Title III of the Help America Vote Act of 2002 (HAVA). Any person who believes that a violation of Title III of HAVA has occurred, is occurring, or is about to occur may file a complaint. In order to initiate the complaint process, a sworn, written, signed and notarized complaint must be filed with the Secretary of State no later than one year from the date of either the occurrence of the alleged violation or of the election giving rise to the complaint, whichever is later. The complaint must allege the violation with particularity, contain a reference to the section of HAVA alleged to have been violated, and the person or entity responsible for the violation.

- ☐ I was not allowed to vote using a provisional ballot.
- Required voting information was not publicly posted in a polling place on Election Day.
- Applications for voter registration were not properly processed, e.g. appropriate identification from the registrant were not required.
- ☐ I was not able to determine whether my provisional ballot was counted.

□ Other federal law violation:

DETAILS OF THE COMPLAINT

STATE IN YOUR OWN WORDS THE DETAILED FACTS AND CIRCUMSTANCES THAT FORM THE BASIS OF YOUR COMPLAINT, INCLUDING ANY RELEVANT PERSON(S). IN YOUR NARRATIVE EXPLANATION, PLEASE INCLUDE RELEVANT DATES AND TIMES AND THE NAMES AND ADDRESSES OF OTHER PERSONS WHOM YOU BELIEVE HAVE KNOWLEDGE OF THE FACTS. ALSO, GIVE ANY REASONS THAT YOU FEEL THE ALLEGED VIOLATION WAS COMMITTED BY THE PERSON AND/OR ENTITY AGAINST WHOM THIS COMPLAINT IS BROUGHT.

IF YOU BELIEVE THAT A VIOLATION OF TITLE III OF THE HELP AMERICA VOTE ACT OF 2002 HAS OCCURRED, IS OCCURRING OR IS ABOUT TO OCCUR, PLEASE STATE THE SPECIFIC ACTS COMMITTED BY THE PERSON OR ENTITY NAMED IN THIS COMPLAINT ALONG WITH A REFERENCE TO THE SECTION OF HAVA ALLEGED TO HAVE BEEN VIOLATED:

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Check here if additional pages are attached



IF YOUR COMPLAINT IS AN ALLEGED VIOLATION OF STATE LAW, YOU MUST SIGN THE FOLLOWING:

I declare under penalty of perjury under the laws of the State of Colorado that the foregoing is true and correct.

Executed on (date), at (city), (state)

Signature of Person Filing Complaint

IF YOUR COMPLAINT IS AN ALLEGED VIOLATION OF THE HELP AMERICA VOTE ACT, A NOTARY PUBLIC MUST COMPLETE THE FOLLOWING:

CERTIFICATE OF ATTESTATION	
STATE OF COLORADO COUNTY OF	
I, the undersigned, under penalty of perjury, do swear or affirm that the complaint is true and correct to the best of my knowledge.	e information contained in this
Sign	ature of Complainant
Sworn to and subscribed before me this day of	20
Signature of Officer Authorized to Administer Oaths or Notary Public	
(Print, Type, or Stamp Commissioned Name of Notary Public)	NOTARY SEAL
Personally known or Produced Identification	
Type of Identification Produced	

NOTICE: This Complaint is not confidential and, once filed with the Department of State, will be treated as a public record.

Colorado Secretary of State 1700 Broadway # 200 Denver, CO 80290-1701 (303) 894-2200

August 16, 2010

To whom it may concern:

I was called and asked by Susan Balicki to be an Election Judge for Park County, Colorado during the Primary Election. She said Fairplay was short on Election Judges and someone had recommended me. So naturally I was honored and accepted the job.

I arrived in Fairplay on Tuesday, August 10, 2010 at 9:50 a.m., and was sent to the "count room" of where I met four other Election Judges, Debra Green, Susan Balicki and Barbara Pasco. The four Judges were Penny, Don, Joan and Lanita. I don't have last names. FYI - Lanita was laid off from the Sheriff's Department not too long ago. We were sworn in and the procedure began.

The machine the ballots were fed into and tallied, was set up by Susan Balicki and Don. Don had taken a class so he knew how to do this. We all signed a paper "ticker" tape verifying the count on this machine was zero. Two tubs of ballots were placed on chairs of which Don and Susan opened. None of these ballots were in envelopes, nor the privacy sleeve, and were banded into bundles of 25. We were instructed to take a stack (again, already out of the envelopes) and remove the stubs. When finished with each bundle of 25, we counted the ballots again to make sure there were in fact 25 in each. Those were re-banded, as were the stubs. As we finished each stack, Don would run them through the counting machine.

We took a lunch break around noon. The count room door was locked and the key was taken to the Clerks Office. We returned at 1:00 p.m. and continued that process.

We finished at 5:00 p.m. and went to dinner. Don, Joan, Penny and I went to together. Being Lanita lives in Fairplay, she went home. Again the door was locked and the key was taken to the Clerks Office.

There was a time we had bundles of 25 ballots, in unopened envelopes, that Penny would match each to a list of names. Lanita would open each one, remove them from their envelopes and pass them to me. I would unfold each ballot putting them in one pile, the envelope and security sleeve two other piles and again, verify there were 25 in each bundle. Joan and Don tore off the two stubs. The first stub was banded and put with the envelope. The other banded and put in another pile, I believe, with the ones from that morning. Don would then run the ballots through the machine. We had a great system working for us.

When the polls closed at 7:00 p.m., we were waiting for the Bailey "box" to be in route. When it arrived, Lanita and I were asked to come to the Clerks Office to put those "mailin ballots" (in their envelopes) in bundles of 25. Mary Ann Melvin, in the Clerks Office, was doing something with those bundles while Joan was matching signatures. As these were processed and ready to be tabulated, we took turns going back up to the Clerks Office to get the bundles that were ready. Barbara Pasco escorted us each time.

At 9:00 p.m., as I went to get another bundle, David Kintz (running for County Coroner) and his girlfriend were in the Clerks Office. Shortly after, Mark Dowaliby (running for Commissioner District 3) was also in the Clerks Office. I believe they were waiting for the results. I have no idea what time Undersheriff Monte Gore and his family showed up but they too were at the Clerks Office which is located upstairs.

The final count on the machine was 2419. This is unofficial being the Electronic Votes, Provisional and Military have yet to be tallied into that number. We know Provisional and Military take an additional eight days but we have yet to get the Electronic Vote count. I have questions and they are:

- *Why were some polling locations told they could not surrender their ballot on election day and vote electronically when TWICE I confirmed it with Susan Balicki that they could.
- *Why were the ballots, in those tubs, OUT of their envelopes and already bundled into 25? Isn't that the job of the ELECTION JUDGES?
- *Who put them in bundles of 25?
- *Where were the envelopes?
- *Why have the Electronic votes not been tallied into the 2419?
- *Was David Kintz, Mark Dowlaiby and Monte Gore allowed in the Clerks Office while we were STILL counting?

With all of this being said, I am requesting the video tapes in the count room, and the Clerks Office, be observed by the Secretary of State. Things do not add up and we, the Park County residents, want to know why. We want to know why the ballots were removed from their envelopes, banded and put into a sealed box. We want to know why the Electronic votes have disappeared. Six machines for six days. That's a lot of unaccounted votes.

Sincerely,

Karen Christenson 533 Pine Drive

Bailey, CO 80421

(303) 838-8241

Park County Election Judge - August 10, 2010

I acknowledge that
Karen Christenson did sign
before me on Aug. 16, 2011
Trelley Sege

p: 12-19-10

Attachment

Colorado Secretary of State 1700 Broadway # 200 Denver, CO 80290-1701 (303) 894-2200

August 16, 2010

Additional illegal actions by Fred Wegener and his department:

Fred was campaigning in uniform at Bailey Day on July 30th.

Fred didn't pay for his booth that day. Park County residents did.

Fred submitted his campaign expenses after the deadline of July 20th. Actually I was told he said he had no expenses. Signs? Advertising? Flyers? Phone expenses? Office expenses? He used the Sheriff's office!!!!

Fred has a 5' by 30' neon campaign sign in downtown Bailey and t-shirts unaccounted for on his campaign expense report.

Fred Wegener's daughter, who lives in Denver, wrote down Fred's address and DID become a delegate for him. Election fraud? YES!

Deputy Glenn Hardy intentionally wrote down the address of a residence he sold in 2007 to be able to be a delegate for Fred Wegener at the caucus. His wife, Cindy, wrote down their current address. She became a delegate and it back fired on Glenn but from what I heard, he was still considered an alternate?!?!??! I don't think so! Election fraud? YES!

Exhibit B

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07/23/2010	150	150	0	57
07/26/2010	175	175	0	71
07/27/2010	150	150	0	8
07/28/2010	125	125	0	0
07/29/2010	125	125	0	8
07/30/2010	250	250	0	2
08/02/2010	150	150	0	10
08/03/2010	225	225	0	0
08/04/2010	150	150	0	0
08/05/2010	125	125	0	2
08/06/2010	125	125	0	0
08/09/2010	226	226	0	2
08/10/2010	445	444	1	2
08/11/2010	12	0	12	0
08/12/2010	4	0	4	0
08/16/2010	4	0	4	2
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08/19/2010	0	0	0	2
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Exhibit C

POLL WORKER OATH & EXPENSE BILL 2016

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OATH OF JUDGES:-(1) BEFORE ANY AFFIRMING OATH OR AFFIRMATION IN:	VOTES ARE TAKEN AT ANY ELECTION, THE ELECTION J SUBSTANTIALLY THE FOLLOWING FORM:	UDGES SI	HALL EAC	H TAKE A SELF
"I,, do solemnly swear (or af resides in the county of or vegistration books of the county clerk a studiously endeavor to prevent fraud, of disclose how any elector voted if in the same before some court of justice: that	firm) that I am a citizen of the United States and the state of Color within thepolitical subdivision; that I am a member of the and recorder; that I will perform the duties of judge according to law deceit, and abuse in conducting the same; that I will not try to assert a discharge of my duties as judge such knowledge shall come to mat I have never been convicted of election from the last that I have never been convicted of election from the last that I have never been convicted of election from the last that I have never been convicted of election from the last that I have never been convicted of election from the last that I have never been convicted of election from the last that I am a member of the policy and the state of Color within the state of C	v and the bertain how a	party as est of my al ny elector v	s shown on the bility; that I will voted, nor will I
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THIS BILL IS TO BE COMPLETED AND F	RETURNED TO THE CLERK OR DESIGNATED ELECTION OFF	ICIAL WITH	THE ELE	CTION RETURN:
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2 LINDA STURKLUND	Attending School of Instruction for Supply Judges at \$5.00			71/2 hrs
4674 CUMPFICE Rd	Supply: Judge of Election at \$ 10.00	75 ⁶⁰		9-12
Hartsel (1) 50444	Returning Election Returns at \$4.00	00	y 60	1-5:30
2 ///	Social Security No. 4 2-52 - (2012)	20	9500	71/2his
3. MAN Cager	Judges of Election at \$ 10.00 pen key	75°	,	9-12
Ballen La Poyel	40 miles @ .50 Social Security No	200	\$ 9500	1-5:30
4. HUNI LIEICKSON	Judges of Election at \$ 10.00		\sim	17 12 hug
835 DEFR LANE GUFFEY (080820	40 miles e 50	7500	300000	9-12 Am 1-5:300
5.	Social Security No. 456-68-3576	2000	CO	7112 Ma.
	Judges of Election at \$ 10.00 @ 2 hb.	2000	11500	
	Social Security No. Section night	<u>-c/w</u>	110	
	TOTAL	120 ·	360 00	
STATE OF COLORADO		. \$3.	17A00	
County of Yaula	SS.	1,50	100	
140 D A 14	2 . 160 a c			
f Election at the <u>YAFAR air</u>	Election; in and for said Ward/Precinct, do hereby cert Election held on Tuesday, the 10th day of	ify that we	served a	is such Judges
-,	day of	<u>ilu</u>	CACADI.	, <u></u> , <u></u>
udges of Election sign below:		Λ		
Strang Cas	Long Mal			
Carrie Min	1050n			
PILAIN	0:			
A meny 1 your ween	4.CC Am to 120		CC pan	Tt 5:30
navé audited the above account, and	certify that the amounts approved and set opposite t	he name	to be due	and pavable:
habre 1	dien By	·		[:]

Deputy

Clerk / Designated Election Official

Exhibit D

Transfer Case Chain of Custody

County ARK

Printed Name	
Receiving Date/Time SALLOT ROCE SSING- ROCESSING- ROCE ROCE ROCH RO	
Signature Printed Name Mulm Minthum Mulm	
Seal Departing Numbers Numbers Location Date/Time 0/83/40 BALLOTS FROM 7/30/10 0/83/47 BALLOT FROM 7/30/10 0/83/47 BALLOT FROM 8/6/10 0/83/55 0183/55 0/83/55 0183/58 INTAB	
Seal Numbers 0/83/404 0/83/47 0/83/12 0/83/55 8/83/55	

Batter Box#1

I ransrer case Chain of Custody

County Fant

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County			18 4 3 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5				00983		
	Levist Levist) //	Bailer)					
	Jay Che	Carowin HARTS HORL	Just Blick	Josh Ken	Charley of Satisfain				
	7/20/10	7/32/10	1/30/10	01/01/10	91/01/6				
	TATACITA PRESENTA	Berelland	MAIRPLAY	51806 51806 51806 51806	Bartes C+A Spends C+A Spends C+A)			
	88	230	\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \	88	Sh Sh				

VOTED BALLOTS

Transfer Case Chain of Custody

County 12/K

1											
	Signature Printed Name	Susan Strak l	LINDA BIDRAL UND	LIVA FEICKSON	May Lage				S-3		
	Signature Receiving Location Date/Time	Margar on Hawk Book	0183194	INTAB		The The man	Stady Eldridge INTAB	Four Treeman	Manufact 1 200 De SEAL BALLOTS & STA	Share heart " a:45	
The second	Seal Departing Numbers Location Date/Time	1868/ Fairplay 8-9-10 1	0183142		183132				1680757 (INTAB	AT X	