

DEPARTMENT OF HEALTH CARE POLICY & FINANCING

FY 2011-12 Budget Reduction Proposal January 25, 2011 Susan E. Birch Executive Director

BA-10 Indigent Care Program Reductions

Proposal:

The Department requests a total reduction of \$875,474 and 0.2 FTE in FY 2011-12 and FY 2012-13 from two reductions to Indigent Care Programs. First, the Department proposes to suspend the Comprehensive Primary and Preventive Care Grants Program and the associated 0.2 FTE in FY 2011-12 and FY 2012-13, resulting in cash fund savings of \$875,474 which will be used as General Fund offset in Medical Services Premiums. Second, the Department proposes to use \$5,000,000 in FY 2011-12 and \$100,000 in FY 2012-13 from the Supplemental Old Age Pension Health and Medical Care Fund to offset General Fund expenditures in Medical Services Premiums.

Summary of Request:

- The Comprehensive Primary and Preventive Care Grants Program increases access to primary care for low-income and uninsured individuals by making block grants to clinics that treat relatively high numbers of medically indigent patients. Grants can be used for capital construction and practitioner acquisition. This program is allocated 3% of the total Tier 1 Tobacco Master Settlement funding received by the State annually (up to \$5,000,000).
 - o This grant has been suspended since FY 2009-10 through SB 09-210 and HB 10-1323. In its base budget, the Department requested the full reinstatement of the grant program and an appropriation of \$866,075 cash funds. The Department is proposing to suspend this grant program in FY 2011-12 and FY 2012-13.
 - o In addition, the Department would eliminate the 0.2 FTE associated with the administration of the Comprehensive Primary and Preventive Care Grants Program. The Department assumes that it can utilize this reduction as a General Fund offset to services in the Medical Services Premiums line item, as the funding is only administrative once appropriated to individual lines. By reducing the appropriations for administration of this program, the Department is making additional Cash Funds available. The savings associated with this 0.2 FTE are \$9,399 in FY 2011-12 and in FY 2012-13.
- The Services for Old Age Pension State Medical Program Clients line item, also known as the Old Age Pension Health and Medical Care Program, provides limited medical care for non-Medicaid eligible individuals receiving Old Age Pension grants. This program is 100% State-funded and is not an entitlement. Eligible recipients are over the age of sixty and ineligible for Medicaid. The Old Age Pension State Medical Program is funded through the \$10,000,000 Old Age Pension Health and Medical Care Fund established in Article XXIV of the constitution and the Supplemental Old Age Pension Health and Medical Care Fund established at 25.5-2-101, C.R.S. (2010). With the passage of HB 05-1262 in 2005, the General Assembly allocated 50% of the 3% allocation to the Supplemental Old Age Pension Health and Medical Care Fund. Effective July 1, 2009, this allocation was changed to \$2,850,000 pursuant to SB 08-131.

- As of April 15, 2009, the reimbursement rate is 65% of the Medicaid rate for the following expenditure categories: practitioner/physician services, outpatient claims, dental, medical supplies, home health care services, transportation, and independent laboratory claims. Reimbursement is 75% of the Medicaid rate for pharmacy claims.
- Between FY 2006-07 and FY 2009-10, caseload in this program decreased by 16% due to numerous policy changes. Currently the Department is projecting moderate caseload growth for the next three years.
- As a result of relatively low reimbursement and moderate caseload growth, the Department does not anticipate spending the full constitutional and statutory allocations to this program. The Department is requesting a reduction of \$5,000,000 in FY 2011-12 and \$100,000 in FY 2012-13 to the Supplemental Old Age Pension Health and Medical Care Fund. The Department would offset an equal amount of General Fund in the Medical Services Premiums line item.

Assumptions and Tables to Show Calculations:

Summary of FY 2011-12 Request										
	Total Funds	FTE	General Fund	Cash Funds	Federal Funds					
Total Request Amount	(\$875,474)	(0.2)	(\$5,875,474)	\$5,000,000	\$0					
(1) Executive Director's Office; (A) General Administration,										
Personal Services	(\$9,399)	(0.2)	\$0	(\$9,399)	\$0					
(2) Medical Services Premiums	\$0	-	(\$5,875,474)	\$5,875,474	\$0					
(4) Indigent Care Program Comprehensive Primary and										
Preventative Care Grants Program	(\$866,075)	-	\$0	(\$866,075)	\$0					

Summary of FY 2012-13 Request										
	Total Funds	FTE	General Fund	Cash Funds	Federal Funds					
Total Request Amount	(\$875,474)	(0.2)	(\$975,474)	\$100,000	\$0					
(1) Executive Director's Office;										
(A) General Administration,										
Personal Services	(\$9,399)	(0.2)	\$0	(\$9,399)	\$0					
(2) Medical Services Premiums	\$0	1	(\$975,474)	\$975,474	\$0					
(4) Indigent Care Program										
Comprehensive Primary and										
Preventative Care Grants Program	(\$866,075)	-	\$0	(\$866,075)	\$0					

Current Statutory Authority or Needed Statutory Change:

<u>Primary and Preventive Care Grants Program</u> - In order for the state to repurpose the funds transferred to the Comprehensive Primary and Preventive Care Grants Program in FY 2011-12 and FY 2012-13, the statutorily-required appropriation to the program from the Tobacco Master Settlement Cash Fund found at 24-75-1104.5 (1) (b), C.R.S. would need to be amended.

Schedule 13 Change Request for FY 2011-12 Budget Request Cycle											M731
Decision Item FY 2011-12		7.484	his .	Supplemental FY 2010-11 Budget Amendment FY 2011-12							
Request Title:	Indiaent	Care Program I	Base Reduction Reductions			Jappiement	11 F 1 2010-11		Duaget An	ienament FY 20	11-12
Department: Priority Number:		are Policy and			Dept. Approva	•	John Bartholi	omew JV	Date: Date:	February 15. 2	
		1	2	3	4	5	6	7	8	9	10
	Fund	Prior-Year Actual FY 2009-10	Appropriation FY 2010-11	Supplemental Request FY 2010-11	Total Revised Request FY 2010-11	Base Request FY 2011-12	Decision/ Base Reduction FY 2011-12	November 1 Request FY 2011-12	Budget Amendment FY 2011-12	Total Revised Request FY 2011-12	Change from Base (Column 5) FY 2012-13
Total of All Line Items	Total FTE GF GFE CF CFE/RF	2 892 731,730 0 0 0 767 930 655 104 310 343,978 933 4 262 945 1,776 454,887	3 121.680 121 0 0 705 545 550 161 444 485 339.940 220 8 042 243 1.906 707 623	0 0 0 0 0 0 0	3.121.680.121 0 0 705.545.550 161.444.485 339.940.220 8 042.243 1 906.707.623	3.117.096.477 0 0 1 086.477.223 161 444.485 308 967.237 3.756 401 1.556.451.131	0 0 0 0 0 0 0	3.117 096.477 0.0 1 086 477.223 161 444.485 308.967.237 3 756.401 1 556 451.131	(875,474) (0 2) (5 875,474) 0 5,000 000 0		(875.474) (0 2) (975.474) 0 100.000
(1) Executive Director's Office: (A) General Administration, Personal Services	Total FTE GF GFE CFE CFE/RF	20.499,157 275,4 7,927,142 0 1,172,469 1,187,672 10,211,874	20,463 541 294 8 7 614 607 0 1 652,353 524 403 10 672 178	0 0 0 0 0 0	20 463.541 294 8 7 614.607 0 1 652.353 524.403	22.071 747 311.6 7.749.954 0 2.254 578 456.838	0 0 0 0 0 0	22 071,747 311 6 7 749 954 0 2.254,578 456,838	(9 399) (0 2) 0 0 (9 399)	22.062,348 311.4 7.749.954 0 2.245.179 456,838	(9 399) (0 2) 0 0 (9.399) 0
(2) Medicat Services Premiums	Total FTE GF GFE CF CFE/RF	2 877 822.564 0 0 762 936 058 0 343.695.933 3 917 255 1 767.273 308	3 106,858 127 0 0 700,606 422 161 444 485 339 633 220 7 595 243 1 897,578,767	0 00 0 0 0	10 672.178 3 106 858.127 0.0 700.606.422 161 444.485 339.633.220 7 595.243 1.897 578.757	11,610,377 3.101,279,542 0.0 1.079,820,226 161,444,485 307,745,803 3,334,253 1,548,934,775	0 0.0 0 0	11 610 377 3 101 279 542 0.0 1,079.820.226 161 444 485 307 745.803 3 334 253 1 548 934.775	0 0.0 (5 875.474) 0 5.875 474	11 610.377 3 101 279.542 0.0 1.073.944.752 161.444.485 313 621.277 3 334 263 1.548.934.775	0 0.0 (975.474) 0 975.474

			Change	Request fo	Schedule 1 or FY 2011-12		est Cycle				
Decision Item FY 2011:12 Request Title: Department: Priority Number:	24.40				Dept. Approval by: John Bartholomew			Budget Amendment FY 2011-12 Date: February 15, 2011 Date:			
		1	2	3	4	5	6	7	8	9	10
	Fund	Prior-Year Actual FY 2009-10	Appropriation FY 2010-11	Supplemental Request FY 2018-11	Total Revised Request FY 2010-11	Base Request FY 2011-12	Decision/ Base Reduction FY 2011-12	November 1 Request FY 2011-12	Budget Amendment FY 2011-12	Total Revised Request FY 2011-12	Change from Base (Column 5) FY 2012-13
(4) Indigent Care Program: Comprehensive Primary and Preventive Care Grants Program	Total FTE GF GFE CF CFE/RF	0 0 0 0 0	0 0 0 0 0 0	0 0 0 0 0 0 0	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	866 075 0 0 0 0 866 075	0 0 0 0 0	866.075 0 0 0 0 866 075	(866,075) 0 0 0 0 (866 076) 0	0 0 0 0 0 0	(866 075 0 (((866 075
Non-Line Item Request: Letternote Revised Text: Cash or Federal Fund Name (Reappropriated Funds Source Approval by OfT? Schedule 13s from Affected D	ind COFRS by Depar Yes: ""	tment and Line No:	Item Name: N/A: N/A	CF Pediatric S	pecialty Hospital	Fund (18P). Supp	1	ge Pension Heall	h and Medical C	Care Fund (15K).	FF ⁻ Title XIX



DEPARTMENT OF HEALTH CARE POLICY AND FINANCING

FY 2011-12 Budget Reduction Proposal February 15, 2011 Susan E. Birch Executive Director

BA-9 Medicaid Budget Balancing Reductions

Proposal:

The Department requests a reduction of \$28,819,701 total funds, \$13,183,605 General Fund in FY 2011-12, and a reduction of \$39,428,012 total funds, \$18,080,262 General Fund in FY 2012-13 in order to meet budget balancing goals. The Department proposes to reduce Medicaid expenditure through a series of initiatives, including: an expansion of the Accountable Care Collaborative, deinstitutionalization efforts through the Department's "Money Follows the Person" federal grant, and a combination of service limitations and rate reductions.

Summary of Request:

Except where otherwise noted, the Department proposes the following reductions, to be effective July 1, 2011:

- Expand the Accountable Care Collaborative: The Department proposes to allow 63,000 additional clients to enroll in the Accountable Care Collaborative (ACC). Because the Department's current appropriation allows for enrollment of up to 60,000 clients, this would bring total program enrollment to 123,000 by November 2011. The Department estimates that the additional enrollment in the ACC would generate savings of \$8,714,808 total funds, \$3,917,616 General Fund in FY 2011-12, and \$13,845,200 total funds, \$6,264,111 General Fund in FY 2012-13.
- Money Follows the Person Deinstitutionalization Efforts: In January 2011, the Department applied for a federal grant known as "Money Follows the Person", which will allow the Department to reform its long-term care delivery system and help relocate clients who currently live in nursing facilities to community settings. The Department anticipates that federal funding will be available for transition services starting in April 2011, and that 40 clients will begin to transition into community settings by July 2011. Transition services will be paid solely with grant funding, and there would be no impact to the state budget for these services. This proposal is conditional on the Department receiving the Money Follows the Person Grant; the Department expects a decision by February 28, 2011. If the grant is not awarded, the Department may withdraw this request. The Department estimates that this proposal would generate savings of \$624,975 total funds, \$312,487 General Fund in FY 2011-12, and \$1,501,439 total funds, \$750,719 General Fund in FY 2012-13.
- <u>Limit Fluoride Application Benefit</u>: For this proposal, the Department would limit topical fluoride applications to a maximum of three applications per year. Topical fluoride applications reduce the risk

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¹ A detailed description of the Accountable Care Collaborative, including a detailed description of the Department's calculations for program costs and savings, is available in the Department's FY 2009-10 Budget Request S-6, "Accountable Care Collaborative", January 4, 2010.

of cavities. Current evidence-based literature supports that maximum benefit is achieved at the interval of three applications per year. The Department estimates that this proposal would generate savings of \$29,898 total funds, \$13,570 General Fund in FY 2011-12, and \$37,083 total funds, \$16,831 General Fund in FY 2012-13.

- <u>Limit Dental Prophylaxis Benefit</u>: For this proposal, the Department would restrict dental prophylaxis (routine dental cleaning) to two procedures per fiscal year. There is no literature to support the efficacy of more than two procedures per year. The Department estimates that this proposal would generate savings of \$156,274 total funds, \$70,931 General Fund in FY 2011-12, and \$193,828 total funds, \$87,977 General Fund in FY 2012-13.
- Eliminate Reimbursement for Oral Hygiene Instruction: For this proposal, the Department would eliminate reimbursement for oral hygiene instruction (instructions for routine oral health toothbrushing, flossing, etc) provided by dental providers. Oral hygiene instruction is not typically a reimbursable procedure for either commercial insurers or other state Medicaid programs. The Department estimates that this proposal would generate savings of \$4,092,739 total funds, \$1,857,653 General Fund in FY 2011-12, and \$5,076,277 total funds, \$2,304,071 General Fund in FY 2012-13.
- <u>Limit Number of Physical and Occupational Therapy Units for Adults</u>: For this proposal, the Department would limit the number of outpatient physical and occupational therapy units of service that adults can receive in each fiscal year. Currently, a client may receive up to 24 units of physical therapy and 24 units of occupational therapy per year prior to requiring prior authorization. There is currently no limit to the number of units of either therapy available with prior authorization. The Department's proposed limit will allow for up to 48 combined units of service. No additional units would be available through prior authorization. This policy is similar to policies enacted by other state Medicaid programs. Physical and occupational therapy provided through the Home Health benefit and through Home and Community Based Services waiver programs would not be affected by this limit. The Department estimates that this proposal would generate savings of \$446,504 total funds, \$202,664 General Fund in FY 2011-12, and \$555,067 total funds, \$251,939 General Fund in FY 2012-13.
- Require Specific Billing For Certain Home Health Visits: For this proposal, the Department would require home health providers to specifically bill codes for brief visits in circumstances where only a short visit is required. This occurs particularly for home health visits related to managing chronic diabetes and visits conducted in congregate settings, such as alternative care facilities. Currently, providers are able to bill a full visit (up to 2.5 hours) for these services. Elements of this proposal were developed as part of a collaborative stakeholder process over the past year. The Department will continue to meet with stakeholders to determine which health conditions should be included in the proposed requirements. Based on information provided by stakeholder groups related to experience in Larimer County, the Department estimates that 25% of current billing for certain long-term home health services will transition to being billed as brief visits. The Department estimates that this proposal would generate savings of \$2,423,629 total funds, \$1,211,814 General Fund in FY 2011-12, and \$3,148,252 total funds, \$1,574,126 General Fund in FY 2012-13.
- <u>Provider Rate Reduction</u>: For this reduction, the Department proposes a 0.5% rate reduction, effective July 1, 2011. This rate reduction would impact most acute, community based, and long-term care

providers.² In some cases, such as for nursing facilities, rate reductions would require a statute change. The Department estimates that this proposal would generate savings of \$12,330,874 total funds, \$5,596,870 General Fund in FY 2011-12, and \$15,070,866 total funds, \$6,830,488 General Fund in FY 2012-13.

Assumptions and Tables to Show Calculations:

Summary information, including fund splits, for the Department's request is contained in Appendix A.

Summary of FY 2011-12 Request (matches attached Schedule 13)										
Line Item	Total Funds General Fund Cash Funds		Reappropriated Funds	Federal Funds						
Total Request	(\$28,819,701)	(\$13,183,605)	(\$1,173,608)	\$0	(\$14,462,488)					
(1) Executive Director's Office; (D) Eligibility Determination and Client Services, Customer Outreach	\$822,998	\$411,499	\$0	\$0	\$411,499					
(2) Medical Services Premiums	(\$29,642,699)	(\$13,595,104)	(\$1,173,608)	\$0	(\$14,873,987)					

Summary of FY 2012-13 Request										
Line Item	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds					
Total Request	(\$39,428,012)	(\$18,080,262)	(\$1,568,484)	\$0	(\$19,779,266)					
(1) Executive Director's Office; (D) Eligibility Determination and Client Services, Customer Outreach	\$435,640	\$217,820	\$0	\$0	\$217,820					
(2) Medical Services Premiums	(\$39,863,652)	(\$18,298,082)	(\$1,568,484)	\$0	(\$19,997,086)					

Where necessary, the calculations for individual proposals are shown in the following tables in Appendix B:

Proposal	Table
Expand the Accountable Care Collaborative	A
Money Follows the Person Deinstitutionalization Efforts	В

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² Certain service categories would be excluded, including: Federally Qualified Health Centers and Rural Health Centers (because rates are set per federal law); HCBS – Children with Autism (a rate cut would not achieve savings, as clients can increase services within the statutorily allowable cap); and administrative case management services including single entry points and prepaid inpatient health plan administration.

Proposal	Table
Limit Fluoride Application Benefit	С
Limit Dental Prophylaxis Benefit	D
Eliminate Reimbursement for Oral Hygiene Instruction	Е
Limit Number of Physical and Occupational Therapy Units for Adults	F
Require Specific Billing for Certain Home Health Visits	G
Provider Rate Reduction	Н

Each table contains the relevant assumptions for each calculation.

Current Statutory Authority or Needed Statutory Change:

Except where noted below, the Executive Director has the authority to limit the amount, scope, and duration of services and can implement reductions and programmatic efficiencies via rule change, per 25.5-4-401 (1) (a), C.R.S. (2010).

25.5-4-401 (1) (a), C.R.S. (2010)

The state department shall establish rules for the payment of providers under this article and articles 5 and 6 of this title. Within the limits of available funds, such rules shall provide reasonable compensation to such providers, but no provider shall, by this section or any other provision of this article or article 5 or 6 of this title, be deemed to have any vested right to act as a provider under this article and articles 5 and 6 of this title or to receive any payment in addition to or different from that which is currently payable on behalf of a recipient at the time the medical benefits are provided by said provider.

Under this statute, the proposed reductions can be achieved through a budget action by applying a restriction to the appropriation without an executive order or statutory change. The only exception to this is the proposed provider rate reduction to nursing facilities. Changes to nursing facility reimbursement, including provider rate reductions, require changes to 25.5-6-202 and 25.5-6-204, C.R.S. (2010).

					Schedule 1	•					
			Change	Request fo	r FY 2011-12 I	Budget Requ	est Cycle				
Decision Item FY 2011-12			Base Reduction	1 Item FY 2011-	Item FY 2011-12		I FY 2010-11	······································	Budget Air	nendment FY 20	11.12 7
Request Title:	Medicaid	Budget Balanc	ing Reductions			······		100	······		
Department:		are Policy and I	Financing		Dept. Approva		John Barthold	omew //	Date:	February 15, 2	011 7 7/11
Priority Number:	BA-9				OSPB Approv	al: Ez	w/N L	hut	Date: 2	2/14/2011	•
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	Fund	Prior-Year Actual FY 2009-10	Appropriation FY 2010-11	Supplemental Request FY 2010-11	Total Revised Request FY 2010-11	Base Request FY 2011-12	Decision! Base Reduction FY 2011-12	November 1 Request FY 2011-12	Budget Amendment FY 2011-12	Total Revised Request FY 2011-12	Change from Base (Column 5) FY 2012-13
Total of All Line Items	Total FTE	2 881 273 072 0 0	3 110.805.725 0 0	Ů Ú 0	3.110,805.725 0.0	3.105,669.701 0.0	0 0 0	3 105.669,701 0 0	(28.819.701) 0 0	3.076.850.000 0.0	(39,428.012 0.0
	GF GFE CF	764 620,997 0 343,735 298	702,506 455 161 444 485 339 706 986	0	702.506.455 161 444 485	1 081,925,683 161,444,485	0	1.081 925.683 161 444 485	(13,183,605) 0	1,068.742.078 161 444 485	(18.080,262 0
	CFE/RF FF	3.917 255 1 768 999 522	7,595,243 1 899 552 566	0	339 706 986 7.595.243 1.899 552 566	307 835,426 3,334,253 1,551 129 854	0 0 0	307 835,426 3 334,253 1 551 129 854	(1.173,608) 0 (14 462 488)	3.334.253	(1,568,484 0 (19,779,266
(1) Executive Director's Office; (D) Eligibility Determinations and Client Services, Customer	Total FTE	3.450 5 06 0 0	3 947 598 0 0	0 0 0	3 947 598 0 0	4,390 159 0 0	0	4 390,159 0 0	822.998 0 0	5 213 157 0 0	435 640 0 0
Outreach	GF GFE CF	1,684 929 0 39 365	1 900,033 0	υ 0	1.900.033 0	2 105,457 0	0	2.105.457 0	411,499 0	2.516 956 0	217.820 0
	CFE/RF FF	0 1 726 214	73,766 0 1 973 799	0 0 0	73.766 0 1,973.799	89.623 0 2.195.079	0	89.623 0 2 195 079	0 0 411,499	89,623 0 2 606,578	0 0 217,820
(2) Medical Services Premiums	Total FTE	2 877 822 564 0 0	3,106 858,127 0,0	0.0	3.106 858.127 0 0	3.101,279.542 0.0	0.0	3 101 279.542 0 0	(29.642.699) 0 0	3.071,636.843	(39.863.652 0 0
	GFE GFE CF	762 936 068 0 343 695 933	700.606 422 161.444.485 339 633 220	0 0 ព	700 606,422 161,444,485	1.079.820,226 161.444.485	0	1 079 820 226 161,444 485	(13,595,1 0 4) 0	1.066,225,122 161 444 486	(18,298,082 0
	CFE/RF FF	3.917.255 1 767 273 308	7 595.243	0	339,633,220 7,595,243 1,897,578,757	307,745 803 3.334 253 1.548.934,775	0 0 0	307 745.803 3.334.253 1.648 934 775	(1.173.608) 0 (14.873.987)	306 572.195 3.334,253 1,534 060,788	1 568.484 0 19,997,086
Non-Line Item Request: Letternote Revised Text:		(+). U.N.S. Side	//3, 389 5/2,/11.	352(H: shall be t	5137 535.844 \$13 from the Health C ention and Treatm	6.936.212(H) shal	ind created in S	ospital Provider F	ee Cash Fund (creater in Section	25 6.4.402 3
Cash or Federal Fund Name a	nd COFRS	Fund Number:		CF Hospital P	rovider Fee Cash I 15D FF Title X	Fund 24A Health	ni Gection 25 t	5-5-500 (6) (a) (i) on Fund 18K, Bras	CKS ast and Cemica	l Cancer Preventi	on and
Reappropriated Funds Source Approval by OIT? Schedule 13s from Affected De	Yes: "	No:	N/A: ♥		None						
Schedule 13s from Affected De	parunent	s:	NA								