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Audited Financial Statements and Comments on Internal Controls and Procedures

State of Colorado Pueblo Vocational Community College Federal Student Financial Aid Programs

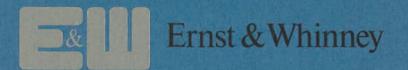
June 30, 1981

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# STATE OF COLORADO PUEBLO VOCATIONAL COMMUNITY COLLEGE

#### FEDERAL STUDENT FINANCIAL AID PROGRAMS

# AUDITED FINANCIAL STATEMENTS AND COMMENTS ON INTERNAL CONTROLS AND PROCEDURES

TWO YEARS ENDED JUNE 30, 1981

# DISTRIBUTION:

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Other Information Required by the Department of Education:

Address of College:

900 West Orman Avenue Pueblo, Colorado 81004

Auditor Data:

Entity ID Number:

Ernst & Whinney

1-84-0517947A1

2400 First of Denver Plaza Denver, Colorado 80202 Phone: 303/623-5211 Audited Financial Statements and Comments on Internal Controls and Procedures

STATE OF COLORADO
PUEBLO VOCATIONAL COMMUNITY COLLEGE
FEDERAL STUDENT FINANCIAL AID PROGRAMS

June 30, 1981

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# SECTION I--INTRODUCTION

#### INTRODUCTION

STATE OF COLORADO
PUEBLO VOCATIONAL COMMUNITY COLLEGE
FEDERAL STUDENT FINANCIAL AID PROGRAMS

#### BACKGROUND

Pueblo Vocational Community College is an institution of higher education and was approved by the Office of Education for participation in the Student Financial Aid Programs. Our examination of the College Work-Study Program, Supplemental Educational Opportunity Grant Program, and Pell Grant Program of Pueblo Vocational Community College, for the one and two-year periods ended June 30, 1981, as applicable, was directed toward the objectives set forth in the audit guides dated June 1980 and 1981, prepared by the U. S. Department of Education. The College officials responsible for overall administration of the Programs are the Finance Officer and the Director of Student Financial Aid.

The Financial Aid Office is responsible for application processing, as well as the institution's compliance with the various regulations governing the institution's participation in Federal and State student financial aid programs.

The accounting department is responsible for the Programs' financial management and general ledger accounting.

During the year ended June 30, 1981, the College received other student financial aid funds of \$86,713 from the State for the grant and workstudy programs.

#### College Work-Study (CWS) Program

The College Work-Study Program was authorized in 1965 (on campus in 1980) under Title IV, Part C, of the Higher Education Act (P.L. 89-329), as amended. The College Work-Study Program provides jobs for students who have financial need and who must earn a part of their education expenses in order to pursue courses of study at institutions of higher education.

For the year ended June 30, 1981, \$21,191 (\$17,659 Federal and \$3,532 State) was awarded to students. Thirty-four students were enrolled in the College Work-Study Program.

#### Supplemental Educational Opportunity Grant (SEOG) Program

The Program was authorized in 1965 (on campus in 1980) under Title IV, Part A, subpart 2, of the Higher Education Act (P.L. 89-239), as amended. The Program provides grant money to students having exceptional financial need who otherwise could not attend college.

For the year ended June 30, 1981, \$17,325 was awarded to 64 students.

#### INTRODUCTION--Continued

STATE OF COLORADO
PUEBLO VOCATIONAL COMMUNITY COLLEGE
FEDERAL STUDENT FINANCIAL AID PROGRAMS

#### BACKGROUND--Continued

#### Pell Grant Program

Pueblo Vocational Community College entered into an agreement with the Office of Education in 1979 to participate in the Basic Educational Opportunity Grant (BEOG) Program. This Program, now known as the Pell Grant Program, provides eligible students with a foundation of financial aid to help defray the costs of postsecondary education. Program funds in the amount of \$631,274 were authorized for the two years ended June 30, 1981. During this period \$610,499 was expended for Basic Grant Awards to 883 full and part-time students (494 in 1981 and 389 in 1980).

#### SCOPE OF AUDIT

Our audit of the College Work-Study Program, Supplemental Educational Opportunity Grant Program, and Pell Grant Program was performed in accordance with generally accepted auditing standards and included the audit requirements outlined in the audit guides prescribed by the U. S. Department of Education dated June 1980 and 1981 and the financial and compliance elements of the Standards for Audit of Governmental Organizations, Programs, Activities and Functions, 1981 revision. The purpose of the audit was to formulate an opinion on the basic financial statements taken as a whole and to determine if these Programs were administered in accordance with applicable laws, regulations and terms of agreements.

#### The audit included:

- Expressing an opinion on the balance sheets, statements of revenue, expenditures and changes in fund balances and other financial information.
- 2. Determination of compliance with applicable sections of the acts, related Federal regulations and Department of Education audit guides.
- 3. Evaluation of the College's system of internal control, accounting and reporting, and the controls maintained in the operation of and accounting for the funds provided for the Programs.
- 4. Reconciliation of the information reported on the appropriate financial statements with ED Form 646 for the years audited.

INTRODUCTION--Continued

STATE OF COLORADO
PUEBLO VOCATIONAL COMMUNITY COLLEGE
FEDERAL STUDENT FINANCIAL AID PROGRAMS

#### SCOPE OF AUDIT--Continued

As part of our examination we obtained corlimation from selected students participating in the aforementioned Programs. We sent 29 requests for confirmations to students participating in the campus-based programs. We received 23 replies from the students, of which 21 noted no exceptions and two responses indicated they were not in agreement. The two responses that indicated disagreements were due to amendments and additions to the grant award. Both differences were reconciled to our satisfaction. Of the six remaining requests, three were returned by the post office indicating "insufficient address" and three were not returned. Alternative procedures were performed on these six requests, and all awards were examined to our satisfaction.

The audit covered the period July 1, 1979 through June 30, 1981 (Pell) and July 1, 1980 through June 30, 1981 (SEOG, CWS). Field work was performed during the period June 1981 through September 1981 at the institution's Business and Student Financial Aid Offices.

SECTION II--HIGHLIGHTS OF AUDIT RESULTS

#### HIGHLIGHTS OF AUDIT RESULTS

STATE OF COLORADO
PUEBLO VOCATIONAL COMMUNITY COLLEGE
FEDERAL STUDENT FINANCIAL AID PROGRAMS

Our unqualified opinion on the basic financial statements of the Programs appears elsewhere in this report. Certain areas of the College's management of these Programs are in need of improvement, specifically:

# FINANCIAL

Reconciliations between the cash disbursement records of the Business Office and the grant award records of the Financial Aid Office should be performed at the end of each academic semester.

Separate general ledger cash accounts should be established for each federal financial aid program.

# COMPLIANCE AND INTERNAL CONTROL

# Supplemental Educational Opportunity Grant

The date and amount of all SEOG disbursements should be recorded on the SEOG recipient listing.

#### Pell Grant

Student Eligibility Reports should be completed and checked prior to the disbursement of funds.

Student signatures on validation forms should be obtained from all students selected for validation testing.

These matters are discussed more fully in the following sections of this report.

SECTION III--FINANCIAL

# Ernst & Whinney

2400 First of Denver Plaza Denver, Colorado 80202

303/623-5211

Members of the Legislative Audit Committee

We have examined the balance sheets of the College Work-Study, Supplemental Educational Opportunity Grant and Pell Grant Programs of Pueblo Vocational Community College as of June 30, 1981, and the related statements of revenues, expenditures and changes in fund balance for the period from inception of the Programs (July 1979 for the Pell Grant Program and July 1980 for the College Work-Study and Supplemental Educational Opportunity Grant Programs) to June 30, examination was made in accordance with generally accepted auditing standards and with the audit requirements set forth in the audit guides, dated June 1981 (Pell) and June 1980 (CWS and SEOG), prescribed by the U. S. Department of Education and the financial and compliance elements of the Standards for Audit of Governmental Organizations, Programs, Activities and Functions, issued by the Comptroller General of the United States, 1981 revision, and, accordingly, included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

In our opinion, the financial statements referred to above present fairly the financial position of the College Work-Study, Supplemental Educational Opportunity Grant and Pell Grant Programs of Pueblo Vocational Community College at June 30, 1981, and the revenues, expenditures and changes in fund balance for the period from inception of the Programs (July 1979 for the Pell Grant Program and July 1980 for the College Work-Study and Supplemental Educational Opportunity Grant Programs) to June 30, 1981, in conformity with generally accepted accounting principles.

Ernst + Whinney

Denver, Colorado September 10, 1981

# BALANCE SHEET

STATE OF COLORADO
PUEBLO VOCATIONAL COMMUNITY COLLEGE
COLLEGE WORK-STUDY PROGRAM

June 30, 1981

# **ASSETS**

Due from U. S. Department of Education	\$1,851
TOTAL ASSETS	\$1,851
LIABILITIES	
Due to State of Colorado	\$1,851
ContingencyNote C	
TOTAL LIABILITIES	\$1,851

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

STATE OF COLORADO
PUEBLO VOCATIONAL COMMUNITY COLLEGE
COLLEGE WORK-STUDY PROGRAM

Year Ended June 30, 1981

RevenuesNotes A and B: Grant award Transfer to SEOG Rollforward to fiscal year 1982 Amount of grant award not requested or	\$25,000 (2,500) (2,500)
deposited	(1,281)
TOTAL FEDERAL REVENUES Institutional share	18,719
TOTAL REVENUES	$\frac{3,532}{22,251}$
	,
ExpendituresNotes A and B: Wages: On campus:	
·	7,659
	3,532 21,191
Administrative expenses	1,060
TOTAL EXPENDITURES	22,251
Net change for the year Fund balance, beginning of year	-0- -0-
Fund balance, end of year	\$ -0-

# BALANCE SHEET

STATE OF COLORADO
PUEBLO VOCATIONAL COMMUNITY COLLEGE
SUPPLEMENTAL EDUCATIONAL OPPORTUNITY GRANT PROGRAM

June 30, 1981

# ASSETS

Due from U. S. Department Due from Pueblo Vocational		\$ 498
CollegeGeneral Fund		518
	TOTAL ASSETS	\$1,016
LIABILITIES		
Due to State of Colorado		\$1,016
ContingencyNote C		
	TOTAL LIABILITIES	\$1,016

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

STATE OF COLORADO
PUEBLO VOCATIONAL COMMUNITY COLLEGE
SUPPLEMENTAL EDUCATIONAL OPPORTUNITY GRANT PROGRAM

Year Ended June 30, 1981

RevenuesNotes A and B: Grant award Transfer from CWS Institutional contribution TOTAL REVENUES	\$15,000 2,500 692 18,192
ExpendituresNotes A and B: Initial awards Administrative expenses TOTAL EXPENDITURES	17,325 867 18,192
Net change for the year Fund balance, beginning of year	-0-
Fund balance, end of year	\$ -0-

# BALANCE SHEET

STATE OF COLORADO PUEBLO VOCATIONAL COMMUNITY COLLEGE PELL GRANT PROGRAM

June 30, 1981

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n		£.	be:		

Due from U. S. Department	of Education	\$81,098
	TOTAL ASSETS	\$81,098
LIABILITIES  Due to State of Colorado		\$81,098
	TOTAL LIABILITIES	\$81,098

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

STATE OF COLORADO
PUEBLO VOCATIONAL COMMUNITY COLLEGE
PELL GRANT PROGRAM

Two Years Ended June 30, 1981

RevenuesNotes A and B: Grant award Administrative cost allowance TOTAL REVENUES	\$610,499 4,940 615,439
ExpendituresNotes A and B: Awards to students Administrative expenses TOTAL EXPENDITURES	610,499 4,940 615,439
Net change for the period Fund balance, beginning of period	-0-
Fund balance, end of period	\$ -0-

#### NOTES TO FINANCIAL STATEMENTS

STATE OF COLORADO
PUEBLO VOCATIONAL COMMUNITY COLLEGE
FEDERAL STUDENT FINANCIAL AID PROGRAMS

June 30, 1981

#### NOTE A--SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the various Programs are presented in accordance with the fund accounting guidelines as prescribed in the American Institute of Certified Public Accountants' guide on Audits of Colleges and Universities, as modified in 1975 by the National Association of College and University Business Officers' publication on College and University Business Administration.

Revenues are recognized to the extent of cash received. Expenditures not funded by the sponsoring agency in the period they occur are funded by the State of Colorado and repaid when funds are received from the sponsoring agency. Amounts received in excess of expenditures are included as additions to fund balance during the year and may be subject to repayment if additional expenditures are not made.

The statements of revenues, expenditures and fund balance conform in all material respects to the statement of changes in fund balance as set forth in the audit guides issued by the U. S. Department of Education dated June 1980 and 1981, and contain all information required.

#### NOTE B--FISCAL OPERATIONS REPORT

The Fiscal Operations Report is filed by the College with the U. S. Department of Education at the end of each program year. The Report includes a detailed listing of expenditures and funds advanced by the Department for the program year.

The amounts reported on the statements of revenues, expenditures and fund balance for the year ended June 30, 1981 (CWS and SEOG) and the two years ended June 30, 1981 (Pell) agree with the amounts reported on the applicable U. S. Department of Education Fiscal Operations Reports for the years ended June 30, 1981 and 1980, as applicable.

#### NOTE C--CONTINGENCY

Amounts expended under terms of the various Programs are subject to audit and possible adjustment by the U. S. Department of Education. In the opinion of the College administrators, any adjustment which may be required will not be material.

NOTES TO FINANCIAL STATEMENTS--Continued

STATE OF COLORADO PUEBLO VOCATIONAL COMMUNITY COLLEGE FEDERAL STUDENT FINANCIAL AID PROGRAMS

#### NOTE D--OVEREXPENDITURES

Financial aid expenditures are limited by the grant award determined by the U. S. Department of Education. Any expenditures in excess of the grant award are funded by the College.

In fiscal year 1981 Pueblo Vocational Community College overexpended the Supplemental Educational Opportunity Grant award by \$692. This overexpenditure was funded by the College general fund.

# Ernst & Whinney

2400 First of Denver Plaza Denver, Colorado 80202

303/623-5211

Members of the Legislative Audit Committee

The audited financial statements of the College's Federal Student Financial Aid Programs and our report thereon are presented in the preceding section of this report. The information on pages 15 and 16, presented hereinafter, is for purposes of additional analysis and is not required for a fair presentation of the financial position, revenues, expenditures, or changes in fund balance of the College's Federal Student Financial Aid Programs. Such information has been subjected to the auditing procedures applied in our examination of the financial statements and, in our opinion, is fairly stated in all material respects in relation to the financial statements taken as a whole.

Ernst + Whinney

Denver, Colorado September 10, 1981

# STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

# STATE OF COLORADO PUEBLO VOCATIONAL COMMUNITY COLLEGE PELL GRANT PROGRAM

	Year Ended	d June 30 1980
Revenues: Grant award Administrative cost allowance TOTAL REVENUES	\$348,358 4,940 353,298	\$262,141 262,141
Expenditures: Awards to students Administrative expenses TOTAL EXPENDITURES	348,358 4,940 353,298	262,141
Net change for the year Fund balance, beginning of year	-0- -0-	-0- -0-
Fund balance, end of year	\$ -0-	\$ -0-

SCHEDULE OF ADMINISTRATIVE COST ALLOWANCE	
STATE OF COLORADO PUEBLO VOCATIONAL COMMUNITY COLLEGE FEDERAL STUDENT FINANCIAL AID PROGRAMS	
Year Ended June 30, 1981	
Total administrative cost allowance (CWS, SEOG and Pell)	\$6,867
Deduct expenditures related to Student Consumer Information Services:	
Salaries, wages and printing costs for preparation of information	6,867

\$ -0-

Balance of allowance



DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE OFFICE OF EDUCATION

PLEASE read instructions before completing this form. FORM APPROVED

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U.S. DEPARTMENT OF EDUCATION PLEASE read instructions before Completing this form.

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Official responsible for this PROGRESS REPORT (Sign item 10) 5. Name: Victor Tenorio 6 Title: Director, Student Financial 7. Phone. (303) 549-3211	A1d		sentation on the	person who knowing its form may be su up to 5 years or to b Such provisions ma	bject to a fine oth under provis	of up to \$1	10,000 or to United States
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F. O. at Smale. Bright

FINDINGS AND RECOMMENDATIONS--FINANCIAL

STATE OF COLORADO
PUEBLO VOCATIONAL COMMUNITY COLLEGE
FEDERAL STUDENT FINANCIAL AID PROGRAMS

June 30, 1981

#### FINDING

The College is required to perform a reconciliation between grant award amounts (Financial Aid Office) and grant disbursements to students (Business Office) for each federal financial aid program. The College does not perform these reconciliations on a regular basis, thereby increasing the possibility of overexpending or underutilizing grant awards. For example, during fiscal year 1981, the College overexpended its SEOG grant by \$692.

#### RECOMMENDATION

The College should perform the required reconciliation for each program at the conclusion of each semester. The Business Office should perform the reconciliation and any differences should be communicated to the Financial Aid Office. This should eliminate the possibility of overexpending or underutilizing grant awards.

#### COLLEGE'S RESPONSE

Implemented.

# FINDING

The College is required to maintain separate general ledger cash accounts to record the activity of the federal financial aid programs. The purpose of this requirement is to segregate federal funds received and disbursed to properly account for each federal financial aid program.

# RECOMMENDATION

2. The College should establish separate general ledger cash accounts for federal financial aid activity.

#### COLLEGE'S RESPONSE

Concur--The College will implement a manually maintained subsidiary ledger for all separate financial aid cash accounts. Implementation is planned for January 1982.

### FINDING

The College is required to maintain records detailing expenditures of the SEOG and CWS administrative cost allowances. The detail of expenditures should include the expenditures related to student consumer information services (preparation of information topics, dissemination of information, salaries and wages of employees) and total or allocated portion of expenditures related to administering all federal financial aid programs.

#### RECOMMENDATION

3. Records which detail the administrative cost allowance expenditures as required should be adopted by the College in order to comply with federal regulations.

# COLLEGE'S RESPONSE

Implemented.

SECTION IV--COMMENTS ON INTERNAL CONTROLS AND PROCEDURES

# Ernst & Whinney

2400 First of Denver Plaza Denver, Colorado 80202

303/623-5211

Members of the Legislative Audit Committee

We have examined the financial statements of the Federal Student Financial Aid Programs of Pueblo Vocational Community College for the period from inception of the Programs (July 1979 for the Pell Grant Program and July 1980 for the College Work-Study and Supplemental Educational Opportunity Grant Programs) to June 30, 1981 and have issued our report thereon dated September 10, 1981. As part of our examination, we made a study and evaluation of the College's system of internal accounting control to the extent we considered necessary to evaluate the system as required by the financial and compliance elements of the Standards for Audit of Governmental Organizations, Programs, Activities and Functions issued by the Comptroller General of the United States, 1981 revision, and generally accepted auditing standards. The purpose of our study and evaluation was to determine the nature, timing, and extent of the auditing procedures necessary for expressing an opinion on the College's financial statements for the Federal Student Financial Aid Programs. Our study and evaluation was more limited than would be necessary to express an opinion on the system of internal accounting control taken as a whole. Our study included tests of compliance that we considered necessary relevant to the criteria established by the U. S. Department of Education as set forth in sections 3.2 and 3.3 of its Audit Guide issued June 1981 (Pell) and sections 3.2, 3.3, and 3.4 of its Audit Guide issued June 1980 (CWS, SEOG).

The management of Pueblo Vocational Community College is responsible for establishing and maintaining a system of internal accounting control. In fulfilling this responsibility, estimates and judgments by management are required to assess the expected benefits and related costs of control procedures. The objectives of a system are to provide management with reasonable, but not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition, and that transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of financial statements in accordance with generally accepted accounting principles.

Because of inherent limitations in any system of internal accounting control, errors or irregularities may nevertheless occur and not be detected. Also, projection of any evaluation of the system to future periods is subject to the risk that procedures may become inadequate because of changes in conditions or that the degree of compliance with the procedures may deteriorate.

Our study and evaluation made for the limited purpose described in the first paragraph would not necessarily disclose all material weaknesses in the system. Accordingly, we do not express an opinion on the system of internal accounting control of Pueblo Vocational Community College taken as a whole. Our study and evaluation disclosed no condition that we believed to be a material weakness. We understand that procedures in conformity with the criteria referred to in the first paragraph of this report are considered by the U. S. Department of Education to be adequate for its purpose in accordance with the provisions of the Higher Education Act of 1965 and related regulations, and that procedures not in conformity therewith indicate some inadequacy for such purposes. Based on this understanding and on our study, we believe the College's procedures were adequate for the Department's purposes, except for the conditions described on page 21 of this report which we believe are not in conformity with the criteria referred to above.

This report is intended solely for the use of management, the State Board for Community Colleges and Occupational Education, the Legislative Audit Committee, and the U. S. Department of Education.

Ernst + Whinney

Denver, Colorado September 10, 1981 FINDINGS AND RECOMMENDATIONS -- COMPLIANCE AND INTERNAL CONTROL

STATE OF COLORADO
PUEBLO VOCATIONAL COMMUNITY COLLEGE
FEDERAL STUDENT FINANCIAL AID PROGRAMS

#### FINDING

The Business Office does not record the disbursement amount and date for each student on the SEOG student recipient listing.

#### RECOMMENDATION

1. The Business Office should record the amount and date of each disbursement when the disbursement is made. The listing should be available to the Financial Aid Office to prevent overdisbursement to individual students.

### COLLEGE'S RESPONSE

Implemented—Pueblo Vocational Community College maintains individual disbursement schedules for each financial aid student. Each student schedule depicts the type of award(s) given, award amount(s), and disbursement(s) made. The student financial aid schedules are made available to the Financial Aid Office upon request.

#### FINDING

Our review of the Student Eligibility Reports (S.E.R.) revealed that one S.E.R. from the fiscal year 1979-80 had not been completed for "cost of education", "scheduled basic grant" and "expected disbursement".

#### RECOMMENDATION

2. The College should check each S.E.R. before it is placed in the student's file to insure that all students receive appropriate amounts of financial aid.

# COLLEGE'S RESPONSE

Implemented.

## FINDING

Signatures for persons selected by the U. S. Department of Education for validation testing during 1979-80 were missing from the validation letter.

### RECOMMENDATION

3. The College should, in the future, make a reasonable attempt to obtain signatures for persons selected for validation testing.

#### COLLEGE'S RESPONSE

Implemented.

