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Report to the Colorado General Assembly:

REVISION OF COLORADO GENERAL ELECTION LAW



COLORADO LEGISLATIVE COUNCIL

RESEARCH PUBLICATION NO. 65

DECEMBER 1962

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The Legislative Council, which is composed of five Senators, six Representatives, and the presiding officers of the two houses, serves as a continuing research agency for the legislature through the maintenance of a trained staff. Between sessions, research activities are concentrated on the study of relatively broad problems formally proposed by legislators, and the publication and distribution of factual reports to aid in their solution.

During the sessions, the emphasis is on supplying legislators, on individual request, with personal memoranda, providing them with information needed to handle their own legislative problems. Reports and memoranda both give pertinent data in the form of facts, figures, arguments, and alternatives.

REVISION OF COLORADO GENERAL ELECTION LAW

Legislative Council

Report to The

Colorado General Assembly

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To Members of the Forty-fourth Colorado General Assembly:

In accordance with the directives of House Joint Resolution No. 23, 1961 regular session, the Legislative Council submits the accompanying report and recommendations prepared by its committee appointed to consider a general revision of the election laws of this state.

This report was reviewed by the Legislative Council at its meeting on November 30, and it voted at that time to transmit the committee's report to the members of the Forty-fourth General Assembly.

Respectfully submitted,

James A. Donnelly

Chairman

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Senator James E. Donnelly, Chairman Colorado Legislative Council Room 341, State Capitol Denver 2, Colorado

Dear Mr. Chairman:

Your Committee on Election Laws has completed its consideration of a revision of Colorado's general election laws and submits the accompanying report and recommendations, including proposed drafts of legislation.

The committee's report summarizes its activities over the past two years while it was engaged in this undertaking, as well as a summary of its conclusions and recommendations. The major result of the committee's work is represented by the bill to revise the general election laws of this state, or Articles 1 through 20 of Chapter 49, Colorado Revised Statutes 1953.

Respectfully submitted,

Senator Ranger Rogers, Chairman Committee on Election Laws

FOREWORD

The Legislative Council was directed by House Joint Resolution No. 23, 1961 regular session, to prepare a general revision of Colorado's election laws. To carry out this assignment, the following committee was appointed: Senator Ranger Rogers, chairman; Senator James W. Mowbray, vice chairman; Senators Robert E. Allen and Earl Wolvington; and Representatives Jean K. Bain, Raymond H. Black, Charles D. Byrne, Ben Klein, Vincent Massari, M. H. Morgan, and Albert J. Tomsic.

As directed by H.J.R. No. 23, the committee submitted a progress report prior to the 1962 session. The recommendation included therein to amend the state's constitution to authorize less than one year's residence for persons voting for president and vice president was adopted by the members of the Forty-third General Assembly and, on November 6, 1962, was approved by Colorado voters.

The committee's proposal for a revision of the general election laws of this state resulted from an extensive and detailed analysis of the present laws on the part of the committee members themselves. Assisting the committee were the members of the Legislative Committee of the Colorado County Clerks' Association; Mr. Don Nicholson of the Denver Election Commission; Mr. Ken Russell of the Secretary of State's Office; and Assistant Attorney General Jim Wilson of the Legislative Reference Office. Mr. Phillip E. Jones and Miss Janet Wilson of the Legislative Council staff also provided services to the committee.

December 3, 1962

Lyle C. Kyle Director

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REVISION OF COLORADO GENERAL ELECTION LAW

Committee Findings and Recommendations

House Joint Resolution No. 23 of the 1961 Colorado legislative session, which authorized the study of Colorado's election laws, permitted wide discretion in planning the scope of the study and the areas of emphasis. The resolution directed the Legislative Council "to make a thorough study of the election laws, including any laws not specifically relating to elections but which are affected thereby, with a view to improving and revising all of said laws." Further, the resolution provided that the Legislative Council should report so much of its findings and recommendations as it may have completed to the Second Regular Session of the Forty-third General Assembly, including proposed legislation with a final report to be submitted to the Forty-fourth General Assembly in 1963.

1961 Progress Report and Legislative Action

In accordance with the directives of H.J.R. 23, the committee appointed by the Legislative Council to carry out the study submitted a progress report in November, 1961, including therein some suggested changes in the law as well as a proposed amendment to the constitution. Following its acceptance by the Legislative Council, this report was transmitted to the members of the Forty-third General Assembly for their consideration during the 1962 session.

The constitutional amendment recommended by the committee in its 1961 report would provide that residence requirements for persons voting for President and Vice President of the United States be established by law rather then the present constitutional provision which states that an elector in Colorado must "have resided in the state twelve months immediately preceding the election at which he offers to vote, and in the county, city, town, ward, or precinct, such time as may be prescribed by law." The General Assembly agreed with the committee's recommendation and such a proposed amendment was approved for submission to the people to vote upon in the general election on November 6, 1962.

The committee also recommended several statutory changes, but since the Governor declined to include the committee's suggestions among the items for legislative consideration in the 1962 session, no action was taken on these matters.

1962 Committee Procedure and Activity

In view of its assignment, the Committee on Election Laws decided to concentrate its efforts in 1962 on an intensive study of the state's general, primary, and special election laws and not attempt to undertake consideration of the related laws governing municipal, school district, and special district elections. The committee's decision is

^{1.} Progress Report on Colorado Election Law Revision, Research Publication No. 57. Colorado Legislative Council. December, 1961.

in no way meant to imply that these other laws do not need legislative review; rather, the committee based its decision on the number of problems which are being encountered under the present general, primary, and special election laws, and the time available to give proper review to these laws.

Many of these problems result from the fact that a complete revision has never been made of these election laws and the committee found not only outmoded provisions but also ambiguous and even conflicting provisions in these statutes. This situation has resulted in the need for continuous interpretations by the Attorney General as well as by the Secretary of State and the county clerks who administer these provisions. Moreover, notwithstanding these interpretations, there have been numerous misunderstandings and differences in administration in some cases because of the lack of clarity and order in the present statutes.

Most of the committee's activity in 1962 was directed to a section-by-section review of various changes proposed in the state's general, primary, and special election laws. Starting in April, 1962, the committee spent a total of eight days reviewing and revising these provisions. The election laws committee worked closely with the legislative committee of the county clerks throughout this period in order to receive the benefit of the thinking of the officials who are called upon to administer these laws at the local level.

Summary of Election Law Revision

The results of the committee's activity are contained in the accompanying draft of a bill to carry out its findings and recommendations regarding general, primary, and special elections. It may be noted that "comments" are included in the bill in order to indicate whether a provision is new material and, if so, the changes which have been made. In this connection, no comment is included if no substantive change has been made in the revision other than a reference to the section or sections in the present law upon which the provision is based.

The committee's revision is directed toward accomplishing these five main objectives: (1) uniform definitions and use of terms; (2) clarity of language; (3) simplification of election procedures; (4) ease or flexibility of administration; and (5) modernization of provisions. The committee's efforts to achieve these objectives may be viewed in detail in the provisions and comments in the accompanying bill.

On a general basis, it should be noted first that the committee's revision is limited to general, primary, and special elections. This means that no change is intended in the present operation of elections for municipalities, school districts, and special districts.

In regard to some of the other effects of the revision, the basic definitions applicable to the remainder of the bill are grouped in one article and are used uniformly throughout the various articles. A single definition of a "watcher" has been included to clear up present misconceptions about the rights and duties of this person. Article

I also contains a provision to give more administrative authority and discretion to the county clerks. Further, direction is given to the Secretary of State to provide a simplified manual for use by the judges and clerks of election in order to assist them in the performance of their duties. At present only a booklet containing the election laws is provided these people.

On the whole, provisions relating to the qualifications of electors are unchanged by the revision. In recognition of the registration process, however, the revision lists the constitutional and statutory qualifications as prerequisites for an elector "to register to vote" rather than qualifications in order "to vote."

Several changes are proposed by the committee to the article pertaining to registration of electors. In response to a request by the county clerks that the present law should be changed in order to provide more time between the close of registration and election day, the revision would place the deadline on registration 20 days prior to election instead of 15 days prior. Unlike the present law, precinct registration would be made optional for all counties before a primary election and would be optional in all counties except Denver before a general election, the option to be exercised by the board of county commissioners or election commission. As with the time for closing general registrations, the date of holding precinct registration and the deadline for filing affidavit registrations has been moved back five days -- from 20 days to 25 days prior to the day of election. The revision also would add the requirement that the county clerk or election commission provide a list of the electors purged from the registration book to the county chairmen of the two major political parties at least 90 days prior to the primary election.

One of the changes contained in Article V in the revision specifies that proof of party membership or affiliation for at least the previous 12 months would be determined by the registration book in the office of the county clerk. Similarly, a specific exception to the requirement of party affiliation for at least the preceding 12 months is provided for persons attaining 21 years of age and persons becoming naturalized citizens during this period in order to allow greater participation in party matters for these people.

The present law does not provide for classifying registered electors other than by political parties. That is, there is no official or uniform classification for those electors who do not declare an affiliation with a political party. In order to provide an administrative classification for these cases, the committee's revision establishes an "unaffiliated" designation to be included on each elector's registration sheet who does not declare a party affiliation.

Further, under the proposed revision an elector could change from a party affiliation to an unaffiliated status the same as is now provided for changing his registration from one party to another. At present the only way an elector can withdraw his party affiliation without changing to another party is to be purged from the registration book, i.e., not to vote in a general election. Another means to encourage greater participation in political party affairs is proposed by the committee in allowing the transfer of party affiliation when changing registration from one county to another county in this state through use of a certificate issued by the county clerk. This provision would not apply, however, in the case of transfers of party registration from another state into Colorado.

Another change proposed in Article V would revise the posting and publication provisions for the primary election to conform with those for the general election.

The committee considered the problem of more information being needed by the county clerks than is provided under the Federal Voting Assistance Act of 1955, such as physical characteristics of the persons requesting registration. As this involves a federal act, however, the committee is not proposing any revision of the Colorado election law in this respect but has prepared a memorial to the Congress on this matter, a copy of which is included in the Appendix of this report.

Under Article VI in the revision, relating to judges and clerks, the emphasis is shifted from the appointment of a precinct registration committee whose members also serve as judges of election to the appointment of judges of election who may also serve as members of the precinct registration committee. The provision is also added that precinct residency may be waived, if necessary, for the appointment of judges and clerks of election.

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The changes contained in Article VIII, concerning preparation for elections, are designed to provide greater administrative flexibility as well as ease of administration and improved procedures for conduct of elections at the polling places. For instance, there is less detail in the revision relating to such things as requirements for the construction of voting booths, and the deadline for the printing of ballots has been changed from 30 days to 20 days prior to election in order to reduce the administrative difficulties encountered now. Also, references to the "guard rail" have been deleted, and an "immediate voting area" is defined instead which would serve the same general purpose. Under the revision, however, watchers would not be allowed within the immediate voting area whereas they are now permitted to be inside the guard rail.

The major change relating to challenges, which is contained in the committee's revision (Article VIII), would specify that all challenges be made by written oath and turned over to the district attorney for investigation and appropriate action. This provision was added to encourage challenges for which there is good cause and to avoid capricious challenges. Also, the revision clarifies the present law by providing that no one may vote unless his name is in the registration book or unless he has a registration receipt from the county clerk.

Several revisions are proposed in Article XI concerning absentee voting. One of these would move the deadline for applying to the county clerk or election commission for an absentee ballot from

Saturday noon to the close of business on the Friday preceding the day of election; this change would be particularly helpful to the county clerks in the mountainous counties who must release the registration books to some precincts earlier than in other counties because of the geographical situation, especially when weather conditions are threatening.

Another change would require that the names of those electors voting absentee be listed and inserted in the back of the precinct registration book so that confusion as to registrations may be avoided at the polling places on election day. A provision has been added to authorize the counting of absentee ballots on the day before election in counties using electronic data processing equipment along with safeguards for secrecy as to the count under such an arrangement.

In regard to voting machines (Article XII), the revision would amend the requirements in the law to include the type of voting machine recently purchased by El Paso County which lists the candidates in perpendicular lines (as on a paper ballot) rather than horizontal lines. While the officials in El Paso County acted after consultation with the Attorney General, the committee believes that these requirements should be written into the law.

Under the revision, the two members of the county board of canvassers other than the county clerk would be compensated for their services at the rate of from five dollars to ten dollars per day whereas the present law establishes a flat rate of five dollars per day.

In Article XV, "Other Judicial Proceedings," the initial determination in cases of disputed registrations would be made by the county clerk, with subsequent appeal allowed to the courts, rather than these disputes being taken directly to courts as at present. The revision also removes the authority of precinct registration committees to rule on challenged registrations and to strike names from the registration books.

As a final note on the committee's revision, all of the offenses have been grouped together in one article instead of being scattered throughout the several articles. Among the changes contained in the committee's proposal is the establishment of uniform penalties for misdemeanors and felonies in connection with election offenses. Another difference is that there would be no statutory limit on primary campaign expenses but the reporting of all primary election expenses would be required the same as it is now for general election campaign expenses. A new offense would be added -- tampering with voting machines -- which is not now a specific election offense.

Summary of Alternative Proposals

In conducting its study of the general election laws, the committee agreed to include as proposed changes in its revision only those measures which received unanimous support of the members. In addition, however, the committee decided to include in its report, as an appendix to the revision, those proposals which received approval

by a majority of the committee members, although not unanimously. These alternative proposals would:

- (1) Move primary election day to second Tuesday of August;
- (2) Require ballots to be printed one week earlier than at present:
- (3) Limit use of affidavit registration to cases of illness or physical disability only;
- (4) Eliminate the preliminary abstract of votes and automatic recount;
- (5) Provide for judicial review of party controversies;
- (6) Make provision for transfers of registrations in cases of annexation where county boundaries change, as well as establishment of precinct boundaries less than five months prior to an election in such areas; and

(7) Permit the use of electronic data processing equipment to prepare a "certified registration book" to be used at precinct polling places in lieu of the original registration book.

Concluding Committee Recommendations

The committee believes that the state's laws relating to general, primary, and special elections need substantial revision and has prepared the accompanying bill to carry out this conclusion. However, as mentioned previously, corrective revisions along similar lines are needed for the laws pertaining to municipal, school district, and special district elections. With the start made by this study, the committee suggests that the General Assembly consider future legislative review in this area with a view towards comparable revisions for the remaining election laws.

FIRST REGULAR SESSION FORTY-FOURTH GENERAL ASSEMBLY STATE OF COLORADO

	BILL	NO.	
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A Bill for an Act

RELATING TO GENERAL, PRIMARY, AND SPECIAL ELECTIONS.

Be It Enacted by the General Assembly of the State of Colorado: ARTICLE 1. DEFINITIONS AND GENERAL PROVISIONS

SECTION 1. Definitions. As used in this act:

(1) "General election" means the election held on the Tuesday succeeding the first Monday of November in each even-numbered year.

- (2) "Primary election" means the election held on the second Tuesday of September in each even-numbered year.
- (3) "Special election" means an election held at a time other than the general election for the purpose of filling a vacancy to an unexpired term of representative in congress.

COMMENTS

Title limits the applicability of this bill to general, primary, and special elections only, as defined in section 1.

New article.

Based on present 49-1-1, although Article VII, Section 7, of the state constitution requires an annual "general" election. As the constitution does not define "general" election, the committee believed it best to continue the statutory "general" election the same as it is in 49-1-1.

Based on present 49-4-3. Eliminates use of term "direct" primary election.

New definition designed to limit special election to its only purpose under the bill, namely the election of representatives to fill vacancies in congress, as all other vacancies are now filled by appointment.

- (4) "Elector" or "qualified elector" means a person who is legally qualified to register to vote in this state.
- (5) "Registered elector" means an elector who has complied with the registration provisions of this act.
- (6) Unless otherwise provided by law, "taxpaying elector" or "qualified taxpaying elector" means a person who is a registered elector of the town, city, county, or district wherein his vote is offered and who in the calendar year last preceding the election at which his vote is offered shall have paid a tax upon property assessed to him in such town, city, county, or district, exclusive of specific ownership tax.
 - (7) "County" includes a city and county.
- (8) "Population" means population as determined by the latest federal decennial census.
- (9) "Election official" means any county clerk, judge of election, clerk of election, canvassing board, or board of county commissioners engaged in the performance of election duties as required by this act.
- (10) "Watcher" means a person whose name has been certified by the county clerk to serve at a polling place with the right to remain inside the polling place from at least fifteen minutes prior to the opening of the polls until after the completion of the count of votes cast at the election and the certification of the count by the election judges. Each watcher shall also have the right to maintain a list of voters, to witness and verify each step in the conduct of the election from prior to the opening of the polls through the completion of the count and announcement of the results, and, in case of discrepancies, to assist in the correction thereof.

COMMENTS

New definition based on Article VII, Section 1, of the state constitution, and present 49-3-1.

New definition.

This definition has been revised to conform to the constitution, Article XI, Section 6. Present 49-3-6 includes an elector who owns property subject to tax at the time of the election as well as an elector who paid property taxes in the calendar year last preceding the election.

Included for simplification of drafting.

Based on present 49-6-2 (4).

New definition.

New definition based on combining various separate provisions in present law, including 49-4-18, 49-6-30, 49-7-6, and 49-11-12.

(11) "Political organization" means any group of qualified electors who, by petition for nomination of an independent candidate as provided in section 78 of this act, shall place upon the official general election ballot nominees for public office.

- (12) "Political party" means any political organization, as defined in subsection (11) of this section, which at the last preceding gubernatorial election was represented on the official ballot either by regular party candidates or by individual nominees only, if it cast for its gubernatorial candidate at least ten per cent of the total gubernatorial vote cast in the state at such election.
- (13) "Major political party" means one of the two political parties whose candidate for governor at the last preceding gubernatorial election received the first and second greatest number of votes.
- (14) "Minor political party" means a political party other than a major political party.
- (15) "Precinct caucus" means a meeting of electors of a precinct who are eligible to participate in accordance with the provisions of section 57 of this act, with the meeting being organized in accordance with the rules and regulations of such political party. A precinct caucus may be held for the purpose of electing delegates to county assemblies and designating candidates for precinct committeeman and precinct committeewoman or for the purpose of electing delegates to county conventions.

COMMENTS

Before qualifying as a "political party," an organization of electors first becomes a "political organization." This provision is based in part on present 49-4-2 and on the supreme court's decision in <u>Election</u> Commission of Denver v. People ex. rel. Lee (1914) 58 C.105, 143 P. 834.

Based in part on present 49-4-2. Because of change in term of office for governor to four years, a political organization may qualify to become a political party only once every four years rather than every two years.

Based on part of present 49-9-2 (1) and (2). No change made in definition.

Based on part of present 49-9-2 (1) and (2). No change made in definition.

New definition based on parts of present 49-4-4. No change made in functions of precinct caucus.

1EXT

- of such political party, held for the purpose of designating candidates for nominations at a primary election. The county assembly shall designate candidates for nominations for county offices and shall select delegates to congressional, "Assembly" means a meeting of delegates of a political party, organized in accordance with the rules and regulations nominations for congressional, district, and state offices, district, and state assemblies. Congressional, district, and state assemblies shall designate candidates for respectively. (16)
- political party, organized in accordance with the rules and regulations of such political party, held for the purpose of selecting delegates to other political conventions, including national conventions, making nominations for presidential electors, nominating candidates to fill vacancies to unexpired terms of representatives in congress, or for other political functions not otherwise covered in this act. A committee aforementioned functions when authorized to do so by the appointed by any such convention may perform any of the
- members of the registration committee representing opposite political parties. "Majority of the registration committee" means two (18)
- "Minority member of the registration committee" means the member of the registration committee representing the political party entitled to only one of the three members thereof in the precinct. (13)
- (20) (a) In precincts which have an odd number of receiving judges, "minority judge of election" means one of the receiving judges of election representing the political party not entitled to the additional judge in the precinct under the provisions of section 86 of this act.
- (b) In precincts which have an even number of receiving judges the political party entitled to select the "minority judge of election" shall be chosen by lot.

COMMENTS

New definition based on parts of present 49-4-2 and 49-4-4. No change made in functions.

Based on present 49-5-1. No change made in functions.

Based on present 49-6-2 (lin part. No change made in definition.

New definition added to clarify law.

New definition added to clarify law.

- (21) "Registration sheet" means the record on which is entered the official registration and identification of an individual elector and a list of the elections at which he has voted since the date of registration.
- (22) "Registration book" means all of the registration sheets for each precinct arranged alphabetically according to surnames and bound together in book form.
- (23) "Poll book" means the list of voters to whom ballots are delivered, or who are permitted to enter a voting machine for the purpose of casting their votes, at a general, primary, or special election. Names shall be entered in the poll book in the order in which the ballots are delivered at the polls or in the order in which voters are permitted to enter a voting machine for the purpose of casting their votes.
- SECTION 2. <u>Male includes female</u>. All reference to the male elector includes the female elector and the masculine pronoun includes the feminine.
- SECTION 3. Computation of time. Calendar days shall be used in all computations of time made under the provisions of this act. In computing time for any act to be done before any election, the first day shall be included and the last, or election day, shall be excluded. Sundays and legal holidays shall be included, but if the time for any act to be done shall fall on Sunday or a legal holiday, such act shall be done upon the day following such Sunday or legal holiday.
- SECTION 4. <u>Powers of county clerk and deputy.</u> (1) Except where otherwise provided in this act. the county clerk shall render all interpretations and shall make all initial decisions as to controversies or other matters arising in the operation of this act.

COMMENTS

Definition added to clarify law, based on present 49-6-17.

Definition added to clarify law, based on present 49-6-17.

Definition added to clarify law, based in part on present 49-10-7.

Based on part of present 49-4-49. Provision relating to questions regarding age in 49-4-49 is contained in proposed section 38 (5) subsequently herein.

New uniform definition similar to present 49-6-2 (6) and 49-2-5. Present law contains separate provisions contributing to confusion in interpretation.

New provision designed to give more administrative authority to county clerks.

- (2) All powers and authority granted to the county clerk by this act may be exercised by a deputy clerk in the absence of the clerk, or in the event the clerk for any reason is unable to perform his duties.
- SECTION 5. <u>Powers and duties of election commission</u>. The election commission in counties having such commission shall have all the powers and jurisdiction and perform all the duties provided by this act in respect to county clerks, boards of county commissioners, and county boards of canvassers.
- SECTION 6. Copies of election laws and manual provided. At least thirty days before the primary election the secretary of state shall transmit a sufficient number of copies of the election laws of the state and of a simplified manual of election procedures to the county clerk of each county, to be distributed to the judges of election in each precinct.
- SECTION 7. Forms prescribed. Except as otherwise provided by this act, the secretary of state shall prescribe the forms required by this act, which forms shall be substantially followed by county clerks, judges of election and other election officials.

ARTICLE 2. GENERAL ELECTION

- SECTION 8. <u>Time of holding general election</u>. A general election shall be held in the several precincts in this state on the Tuesday succeeding the first Monday of November in every even-numbered year.
- SECTION 9. State and district officers. At the general election in 1966 and in every fourth year thereafter, there shall be elected the following state officers: one governor, one lieutenant-governor, one secretary of state, one state treasurer, one auditor of state, and one attorney general. At every general election there shall be elected in each representative district of the state such members of the state house of representatives as each district may be

COMMENTS

Subsection (2) included to eliminate later use of repetitious language and is based on present 49-13-4.

Based on present 49-4-51, 49-6-2 (2), and 49-13-1 (11).

Simplified manual of election procedures is a new requirement. Present 49-4-19 directs secretary of state to provide copies of law at least 20 days prior to primary election. Also based on present 49-7-14 and 49-6-23.

Based on part of present 49-7-14, 49-4-30, and 49-6-23.

Based on present 49-1-1. For hours of voting, see section 118 herein.

Based on present 49-1-2.

entitled to. Candidates for the offices of supreme court justices, regents of the university, state senators, members of the state board of education, district judges, county judges, and district attorneys shall be voted on at the general election immediately prior to the expiration of the regular terms for such offices.

SECTION 10. <u>Presidential electors</u>. At the general election in 1964 and every fourth year thereafter, there shall be elected such number of electors of president and vice-president of the United States as the state may be entitled to in the electoral college.

SECTION 11. United States senators. At the general election in 1966 and every six years thereafter, there shall be elected one United States senator for the term next ensuing; and at the general election in 1968 and every six years thereafter there shall be elected one United States senator for the term next ensuing.

SECTION 12. Representatives in congress. At every general election there shall be elected the number of representatives in congress to which the state is entitled.

SECTION 13. <u>County commissioners</u>. (1) Members of the board of county commissioners shall be elected in each county, excluding a city and county, for a term of four years.

- (2) In each county having a population of less than seventy thousand there shall be three county commissioners, any two of whom shall constitute a quorum for the transaction of business. Two commissioners shall be elected at the general election in 1964 and every four years thereafter; and one commissioner shall be elected at the general election in 1966 and every four years thereafter.
- (3) In each county having a population of seventy thousand or more, the board of county commissioners may consist either of three members, any two of whom shall constitute a

COMMENTS

Based on present 49-1-3.

Based on present 49-1-4.

New separate provision now included in last sentence in present 49-1-2 which pertains to "state officers."

Based on present 49-1-6 (1).

quorum for the transaction of business, or of five members, any three of whom shall constitute a quorum for the transaction of business.

- (a) If the board consists of three commissioners, they shall be elected as provided in subsection (2) of this section.
- (b) If the board consists of five commissioners, three shall be elected at the general election in 1964 and every four years thereafter; and two shall be elected at the general election in 1966 and every four years thereafter.

SECTION 14. Other county officers. At the general election in 1966 and every four years thereafter, there shall be elected in each county, excluding a city and county, one county clerk, who shall be ex officio recorder of deeds and clerk of the board of county commissioners, one sheriff, one coroner, one treasurer, who shall be collector of taxes, one county superintendent of schools, one county surveyor, and one county assessor. The term of office of all such officials shall be four years.

SECTION 15. <u>Justice precinct officers</u>. There shall be elected at every general election two justices of the peace and two constables in each justice precinct in each county, excluding a city and county, who shall hold office for a term of two years. In justice precincts containing fifty thousand or more inhabitants, the number of justices and constables may be increased as provided by law.

SECTION 16. <u>Commencement of terms</u>. The regular terms of office of all state, district, county, and justice precinct officers shall commence on the second Tuesday of January next after their election, except as otherwise provided by law.

COMMENTS

Based on present 49-1-6 (1) in accordance with Article XIV, Section 6, of state constitution. This would mean that there would be a four-member board of county commissioners for a two-year period during change-over. Neither this bill nor the present law contains procedures by which a five-member board of county commissioners may be established.

Based on present 49-1-6 (2), and Article XIV, Section 8, Colorado Constitution. Excludes reference to appointment of county attorney as this is contained in 36-1-18 and because this is not an election matter.

Based on present 49-1-6 (3) and Article XIV. Section 11, Colorado Constitution.

Based on present 49-1-7.

ARTICLE 3. QUALIFICATIONS OF ELECTORS

SECTION 17. <u>Basic qualifications</u>. (1) Every person who has attained the age of twenty-one years, possessing the following qualifications, shall be entitled to register to vote at all general, primary, and special elections:

- (a) He shall be a citizen of the United States.
- (b) He shall have resided in this state one year immediately preceding the election at which he offers to vote, in the county ninety days, and in the precinct fifteen days.
- (2) Notwithstanding subsection (1) of this section and section 19 of this act, an elector who moves from the county where registered to another county within this state within ninety days prior to any special, primary or general election shall be permitted to cast his ballot by absentee ballot or at the polling place in the precinct where registered; and an elector who moves from the precinct where registered to another precinct within the same county within twenty days prior to any special, primary, or general election, shall be permitted to cast his ballot for such election at the polling place in the precinct where registered.
- SECTION 18. <u>Disfranchisement of prisoners -- insane.</u> (1)
 No person under sentence to or confined in any public prison shall be entitled to register or to vote at any general, primary, or special election. Every person who was a qualified elector prior to such sentence of imprisonment, and who is released by pardon or by having served his full term of imprisonment, shall be vested with all the rights of citizenship except as otherwise provided in the constitution.
- (2) No person under guardianship, non compos mentis, or insane shall be entitled to register or to vote at any general, primary, or special election.

COMMENTS

Based on present 49-3-1 and Article VII, Section 1, Colorado Constitution. The law now reads that a person must be "over the age of twenty-one years" to be eligible to vote, while this draft refers to a person "who has attained the age of twentyone years" to be eligible "to register" to vote. As with the rest of the draft. references to cities and towns have been excluded. Because of a change in proposed registration deadline, change made in subsection (2) from 15 days to 20 days for returning to precinct to cast ballot after moving therefrom as well as specifying such provision applies only when moving from one precinct to another within the same county.

Based on present 49-3-3 and Article VII, Section 10, State Constitution. Reference to registration is new.

Based on present 49-3-3. Reference to registration is new.

SECTION 19. Rules for determining residence. The judges of election in determining the residence of a person offering to vote shall be governed by the following rules, so far as they may be applicable:

- (1) That place shall be considered to be the residence of a person in which his habitation is fixed, and to which, whenever he is absent, he has the intention of returning.
- (2) A person shall not be considered to have lost his residence who shall leave his home and go into another state, territory or county of this state, merely for temporary purposes with an intention of returning.
- (3) A person shall not be considered to have gained a residence in this state, or in any county in this state, when retaining his home or domicile elsewhere.
- (4) If a person moves to any other state, or to any of the territories, with the intention of making it his permanent residence, he shall be considered to have lost his residence in this state.
- (5) If a person moves from one county or precinct in this state to any other county or precinct in this state, with the intention of making it his permanent residence, he shall be considered to have lost his residence in the county or precinct from which he moved.
- SECTION 20. <u>Military service -- students -- inmates.</u>
 (1) For the purpose of voting and eligibility to office, no person shall be deemed to have gained a residence by reason of his presence, or lost it by reason of his absence, while in the civil or military service of the state or of the United States; nor while a student at any institution of learning; nor while kept at public expense in any public prison or state institution unless the person is an employee or a member of the household of an employee of such prison or institution.

COMMENTS

Based on present 49-10-6. The committee decided not to attempt any substantive changes since this provision contains the commonly-accepted legal definition of residence.

Based on present 49-3-4 and Article VII, Section 4, Colorado Constitution in part. Term "state institution" substituted for "poorhouse or other asylum" with exception added for employees and their families residing therein.

- (2) The provisions of subsection (1) of this section notwithstanding, no person otherwise qualified under the provisions of this act shall be denied the right to vote at any general, primary, or special election held within this state solely because he is a student at an institution of learning, if such student shall, at any time when registration is provided for by law, file with the county clerk a written affidavit under oath, in such form as may be prescribed, that he has established a domicile in this state, that he has abandoned his parental or former home as a domicile, and that he is not registered as an elector in any other political subdivision of this state or of any other state. The fact that such affidavit has been filed shall be noted in the registration book.
- (3) No provision in this section shall apply in the determination of residence or non-residence status of students for any college or university purpose.

SECTION 21. Only electors eliqible to office. No person except a qualified elector shall be eliqible to hold any office of this state.

ARTICLE 4. REGISTRATION OF ELECTORS

SECTION 22. <u>Registration required</u>. No person shall be permitted to vote at any primary, general, or special election without first having been registered within the time and in the manner required by the provisions of this article.

SECTION 23. Registration by county clerk. (1) The county clerk shall register any qualified elector residing in any precinct in the county who shall appear in person at his office at any time after forty-five days following any general election up to and including the twentieth day before the primary election or at any time after the primary election up to and including the twentieth day before the general election, except that the county clerk may prohibit registration in his office on such days as the registration books are taken from the office of the county clerk for the purpose of complying with any provision of this article.

COMMENTS

Based on present 49-3-5. Language changed to conform with Article VII, Section 6, of State Constitution.

Based on present 49-6-1 and 49-10-5.

Based on part of present 49-6-14 and 49-6-3. Changes cut-off date for registration from 15 days to 20 days preceding election.

- (2) Each elector registered shall sign his name on the registration sheet, or, if unable to write, make his mark. He shall answer the questions and take the oath required by sections 38 and 39 of this act.
- (3) Any registered elector who is personally known to the county clerk or his deputy may register any members of his family who reside at the same address as the elector, by signing such names on the registration sheet and thereafter signing his own name as voucher in the presence of the county clerk or his deputy. Such elector shall answer the questions required by this article concerning each person so registered by him and shall take the following oath:
- "I, _______, do solemnly swear (or affirm)
 that I am a qualified elector in precinct _____, county of
 ______; that I am registered from _______ (address)
 and a resident of that address; that _______ (name of
 person or persons), whose names I have caused to be placed
 in the registration book as qualified electors from the same
 address in this precinct, reside at such address and are
 members of my family and will be qualified electors in this
 precinct on the date of the next ensuing election."
- (4) The county clerk shall attest to the signature of all electors registering before him by his official signature in the registration book.

SECTION 24. Branch registration. In counties of over three hundred thousand population the county clerk shall provide for at least twenty branch registration offices of the county clerk, which shall remain open for at least fifteen days preceding the closing of the registration books prior to any primary or general election for the purpose of registering electors. One-half of the locations of the branch offices and one-half of the personnel of each branch office shall be selected equally from lists submitted by the county chairman of each of the two major political parties. Electors shall be registered in branch offices in the same manner as if registration were made in the office of the county clerk.

COMMENTS

Based on present 49-6-13 and part of 49-6-14. Present law (49-6-13) allows such registration for servants as well as for members of elector's family.

Based on present 49-6-3 (3).

<u>TEXT</u>

SECTION 25. Precinct registration. (1) Precinct registration of electors shall be held in each precinct in each county on the twenty-fifth day preceding the primary election and on the twenty-fifth day preceding the general election; provided, however, the board of county commissioners may modify this requirement at any time up to five months preceding any general election in any of the following ways:

- (a) The board of county commissioners or election commission in any county may, by resolution, discontinue precinct registration throughout the county preceding the primary election.
- (b) The board of county commissioners in any county with a population of less than three hundred thousand may, by resolution, discontinue all precinct registration in the county.
- (c) The board of county commissioners in any county with a population of less than three hundred thousand may, by resolution, discontinue precinct registration in all precincts located wholly or in part within the boundaries of the municipality which is the county seat of the county.
- (d) The board of county commissioners in any county with a population of less than three hundred thousand may, by resolution, provide that the precinct registration of any two or more precincts located wholly outside the boundaries of the municipality which is the county seat of the county be combined and held in one central location with one registration committee, such committee to be appointed by the county clerk from lists submitted to him by the county chairman of each of the two major political parties. For purposes of appointment of this registration committee, such multiple precincts shall be considered as a single precinct.
- (2) In the event a board of county commissioners or election commission has, by resolution, adopted any of the modifications authorized by subparagraphs (a), (b), (c), and (d) of subsection (1) of this section, such modifications may be rescinded by subsequent resolution of the board at any time up to five months preceding any general election.

COMMENTS

Present precinct registration is contained in 49-6-3. This proposed section would make precinct registration optional at the discretion of the board of county commissioners or election commission preceding a primary election and would make such registration optional before a general election in counties of less than 300.000 population. In this connection. it is the intent of the committee that any option exercised would apply throughout the county, i.e., there would be no option within the option which would permit registration for some precincts and not for others within the same county except in county seat municipalities. Precinct registration would continue to be mandatory before a general election in counties having 300,000 or more population. Time of holding precinct registration changed from 20 days to 25 days preceding election. Also, in the absence of action by the county commissioners, precinct registration would be required in every precinct before each primary and general election; at present precinct registration is not authorized by law within the boundaries of any county seat (except Denver). Revision -subsection (1) (d) -- would permit consolidation of precincts for purposes of precinct registration.

registration shall be conducted by a registration committee or by a majority thereof. The registration committee shall consist of three receiving judges of election, appointed as provided in article 6 of this act. No more than two members of the registration committee shall be members of the same Precinct (1)Registration committee. political party. SECTION 26.

shall designate some qualified elector in the precinct, belonging to the political party entitled to such representation, to act upon such committee pending the filling of the vacancy. the registration committee occurring on precinct registration day, two members of such committee, if a majority thereof, shall perform the duties of such committee until the vacancy is filled. If the two remaining members do not constitute a filled as provided in section 91 (1) of this act. If it is impossible to notify the county chairman of any vacancy in The county clerk must designate some person who was named originally by the county chairman in the list submitted as provided in section 88 of this act, if any such person be Vacancies in the registration committee shall be majority of the registration committee, the county clerk willing to act.

qualified that I am registration books of the county clerk; that I will faithfully perform the duties required of a member of the registration or changes severally take an oath or affirmation to be printed in the anyone who is not legally entitled to register, so help me county or ______, corporduo, according to law; that I we not wrongfully omit from the registration the name of any qualified elector; and that I will not knowingly register the of name, the members of the registration committee shall Colorado, according to law; that United States and the state of Colorado; that I am a elector in precinct in the county of a member of the party as shown on the registration book, in the following form: "I, do solemnly swear (or affirm) that I am a citizen of _, city or town of Oath of registration committee. making any registrations, changes of residence, committee in and for precinct SECTION 27.

COMMENTS

Based on part of present

Based on part of present

Based on present 49-6-9.

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God." The members of the registration committee are hereby empowered to administer the oath to each other and the member administering the oath or affirmation shall cause an entry thereof to be made and subscribed by him in the registration book.

SECTION 28. Registration book delivered to registration committee. (1) One day prior to the precinct registration day the county clerk shall deliver to the minority member of the registration committee in each precinct where precinct registration is to be held the registration book for such precinct. The minority member of the registration committee shall have custody of the registration book and shall give his receipt therefor.

(2) The county clerk shall attach to each registration book a certificate substantially as follows:

"I hereby certify that the within registration for precinct _____, county of _____, containing _____ names, is a true and correct list of all voters in said precinct who voted therein at the last general election, together with the names of all qualified electors who have been registered after the completion of the purging.

"County Clerk"

SECTION 29. <u>Supplies for precinct registration</u>. The board of county commissioners in each county shall provide all necessary supplies and registration books for all election precincts in which precinct registration is held.

SECTION 30. Notice of precinct registration. In counties holding precinct registration, except counties of over three hundred thousand population, the county clerk shall publish notice of the precinct registration at least five days before the precinct registration day. The notice shall state the

COMMENTS

Based on part of present 49-6-13 and part of present 49-6-24.

Based on part of present 49-6-22. Details as to forms omitted in accordance with proposed section 7 herein authorizing secretary of state to prescribe forms.

Based on part of present 49-6-13. Publication provisions have been changed to conform with uniform provisions in Article 7 herein. names of the members of the registration committees and the time and place of registration in each precinct. The publication required in this section shall be made in the same manner as publications of notices for general elections in accordance with the provisions of section 100 (2) of this act. In counties where there is no newspaper of general circulation the county clerk shall send copies of the notice to one of the members of the registration committee to be conspicuously posted in three or more public places in the precinct.

- SECTION 31. Conduct of precinct registration. (1) In counties holding precinct registration, twenty-five days prior to the day of any primary or general election the registration committee shall sit at the polling place designated by the county commissioners as provided by section 102 of this act, from seven a.m. until seven p.m. to register electors.
- (2) The registration committee shall place on the registration books the names of all qualified electors of the precinct who shall present themselves in person for registration. All registrations shall be made in ink and shall be made only in the registration book furnished by the county clerk.
- (3) Each elector registered shall sign his name in the registration book or, if unable to write, make his mark. He shall answer the questions and take the oath required by sections 38 and 39 of this act. The answers so made by the elector shall be entered in the registration book by the members of the registration committee in the proper place and, together with the signature of the elector, shall be attested by at least one member of the registration committee.
- (4) Any registered elector who is personally known to any member of the registration committee may register any members of his family who reside at the same address as the elector, in the manner provided in section 23 (3) of this act.

Based on part of present 49-6-13. Change is made in time of holding registration, i.e., 25 days prior to election. Also, proposed section specifies place of holding as the polling place whereas present law merely states "at some suitable place to be provided by the county commissioners."

Present law (49-6-13) allows such registration for servants as well as for members of elector's family.

committee shall attach to the registration book a certificate signed and sworn to by the members of the registration committee certifying substantially as follows: SECTION 32. Certification by registration committee. completion of the precinct registration the registration

(description lay of for the purpose of registering and that we have diligently performed the duties county of registration committee we did sit at description the place of registration) in the precinct between the hours of seven o'clock a.m. and seven o'clock p.m. on the day of for the purpose of registering required of us by law in completing the registration of electors for the precinct, and that we have not knowingly permitted any illegal or fraudulent registration in said electors,

=		=)

, county of "Registration committee for precinct

SECTION 33. Return of registration book. Upon completion of the precinct registration, the minority member of the registration committee shall seal the registration book for return to the county clerk not later than the day following the day of precinct registration. Compensation for the return of provided, in counties under 300,000 population the compensacommittee to return the registration book, the county clerk may make such rules for its return as he may deem advisable. tion shall not exceed ten cents per mile for each mile necessarily traveled in returning the book. If it is not feasible for the minority member of the registration the registration book shall be set by the county clerk;

COMMENTS

Based on part of present 49-6-21.

Upon

cents per mile traveled in going to and returning from office of Option by Present law provides flat ten county clerk on compensation Based on part of present 49-6-24 and 49-6-21. Option for return of book added. the county clerk.

SECTION 34. Compensation of registration committee. Each member of the registration committee shall receive as compensation for his services the sum of ten dollars per day actually served for registration.

SECTION 35. Affidavit registration. (1) Any qualified elector may be registered by filing or causing to be filed with the county clerk a verified application as prescribed by the county clerk any time after forty-five days following any general election, except the twenty-five days immediately preceding a general, primary or special election. In making the application the elector shall subscribe to the oath and answer the questions required by sections 38 and 39 of this act. The elector shall subscribe to the oath before an officer authorized by law to administer oaths. Upon receipt of the verified application the county clerk shall forthwith register the elector in the registration book for the precinct wherein the elector resides, in the same manner as electors appearing in person are registered, and shall write or stamp in the space for the elector's signature the words, "registered by affidavit."

(2) Forms for the purpose of making such application shall be furnished only by the county clerk upon the request of any elector. The county clerk shall keep a record of all forms furnished, including the name of the person to whom furnished. At least twenty days prior to any primary, general, or special election, such person shall account under oath to the county clerk in detail the disposition of forms furnished him.

COMMENTS

Based on present 49-6-27 (2).

Based on present 49-6-15 (1). Cut-off date changed from 20 days to 25 days preceding election.

Date for accounting the disposition of forms changed from 15 days to 20 days preceding election.

SECTION 36. Registration by federal post card application. (1) Any qualified elector of this state serving in the United States service who is unable to register under other provisions of this article may be registered by the proper execution of the federal post card application as provided in the laws of the United States known as "The Federal Voting Assistance Act of 1955." Such application may be made any time after forty-five days following any general election. except the twenty days immediately preceding a general, primary, or special election. Upon receipt of such duly executed application from a qualified elector, the county clerk shall forthwith register the elector in the registration book for the precinct wherein the elector resides, in the same manner as electors appearing in person are registered and shall write or stamp in the space for the elector's signature "registered by federal post card application."

- (2) For purposes of this act the term "United States service" shall mean:
- (a) Members of the armed forces while in the active service, and their spouses and dependents.
- (b) Members of the merchant marine of the United States, and their spouses and dependents.
- (c) Civilian employees of the United States in all categories serving outside the territorial limits of the several states of the United States and the District of Columbia and their spouses and dependents when residing with or accompanying them, whether or not the employee is subject to the civil service laws and the Classification Act of 1949, and whether or not paid from funds appropriated by the congress.
- (d) Members of religious groups or welfare agencies assisting members of the armed forces, who are officially attached to and serving with the armed forces, and their spouses and dependents.

COMMENTS

Based on present 49-6-15 (2). Provision added as to time during which such application may be made.

SECTION 37. Form for registration sheets and registration books. The secretary of state shall furnish the county clerks with a blank page showing the headings for the registration sheets and the registration books, which headings shall be substantially followed.

SECTION 38. Questions answered by elector. It shall be the duty of each qualified elector making application for registration to answer correctly concerning the following matters:

- (1) Name in full.
- (2) Whether married or single.
- (3) Place of residence which, if urban or suburban, shall be located according to its street number, or if there shall be no street number, then by the description of the lot, in the block in the addition, division, or subdivision into which the land upon which the residence is located, is divided; in all other cases the residence shall be located by the section or subdivision thereof, in the township and range as established and numbered by the United States government survey. If the place of residence is an apartment house, rooming house, hotel or motel, the number of the floor and the number of the apartment or room shall also be given.
- (4) Whether a native born or naturalized citizen of the United States. If a naturalized citizen, the applicant shall state how naturalized, whether by naturalization of self, parents, or otherwise; applicant shall state as near as may be to his best knowledge, information and belief when self, parents or, if a female, when husband was naturalized, the place and time of naturalization and by what court the naturalization papers were granted.
- (5) A description of his person, consisting of his height, sex, age, complexion, color of eyes and any other physical features by which he can be readily identified. It shall only be necessary for a female elector to state that

COMMENTS

Based on present 49-6-23. Provision therein relating to furnishing of copies of election laws deleted as being repetitious since this is contained in section 6 herein.

Based on present 49-6-16.

she is twenty-one years of age or over in answer to all questions relating to her age.

- (6) His profession, business, or employment.
- (7) His postoffice address.

SECTION 39. Oath taken by elector. (1) Each elector making application for registration shall take the following oath:

"I, ______, do solemnly swear (or affirm) that I am a citizen of the United States and that on the date of the next ensuing election I shall have attained the age of twenty-one years and shall have resided in the state of Colorado at least twelve months, in the county of at least ninety days, and in precinct no. _____ at least fifteen days before the election."

(2) The county clerk is hereby authorized to administer the oath prescribed in subsection (1) of this section. Members of the registration committee are hereby empowered to administer the oath prescribed in subsection (1) at the precinct registration.

SECTION 40. Change of residence. (1) Any qualified elector who has been registered and who, subsequent thereto, has moved from the precinct in which he is registered to some other precinct in the county or has moved from one residence to another residence in the same precinct may have his residence changed on the registration books by appearing before the county clerk at any time during which registration is permitted and making an oath as to his present residence and signing the registration book for such change. An elector may also have his residence changed on the registration books by filing or causing to be filed with the county clerk, at any time during which registration is permitted, a verified application for the change, stating his old address and his new address. Any registered elector who

COMMENTS

Based on part of present 49-6-13.

Based on present 49-6-18.

is personally known to the county clerk or his deputy may make the change of residence for any members of his family who reside at the same address as the elector.

(2) Changes from one residence in a precinct to another residence in the same precinct may be made during precinct registration by the registration committee or on the day of any primary, general or special election by the judges of election. Any member of a registration committee or judge of election making such change shall sign his name opposite the change of residence.

SECTION 41. Change of name. Any qualified elector who has been registered and who, subsequent thereto, has changed his name by reason of marriage, divorce, or other legal means, may have his name changed on the registration books by appearing before the county clerk at any time during which registration is permitted or before the registration committee on precinct registration day and making an oath as to his present legal name and signing in the registration book for such change. An elector may also have his name changed on the registration books by filing or causing to be filed with the county clerk, at any time during which registration is permitted, a verified application for the change, stating his former name and his new name.

SECTION 42. Names transferred when precinct boundaries changed. In case any new election precinct shall be formed, or in case of the division of any precinct, the registration sheets of all electors residing in that detached part of any precinct shall be forthwith removed by the county clerk from the registration book of the precinct, and shall be inserted by him in the registration book of the new precinct or the precinct to which such part may have been attached, at least twenty-five days prior to the day of any primary, general, or special election.

SECTION 43. <u>Purging registration book.</u> (1) Within forty-five days after any general election the county clerk shall compare the poll book of electors who voted at the general election with the registration book for such

This is a new provision. At the present time changes of name are made in the registration books without specific statutory direction.

Based on present 49-6-25 (2). Deadline changed from "at least ten days prior to the third Thursday preceding" the day of election to "twenty-five days prior."

Based on present 49-6-19, first paragraph.

election. He shall purge the registration book by drawing a red line through the name of each elector who failed to vote, writing or stamping on the registration sheet the words "failed to vote", and removing the registration sheet from the registration book. All registration sheets so removed for failure to vote shall be preserved for a period of two years after the purging.

- (2) The registration book as thus purged, together with the names of additional persons who have registered after the completion of the purging, shall be the registration book for all succeeding primary and special elections until and including the next general election.
- (3) At least ninety days prior to the primary election, the county clerk shall furnish to the county chairmen of the two major political parties a list containing the names, addresses, precinct numbers, and party affiliations of the electors whose names were removed from the registration book for failure to vote at the last preceding general election.

SECTION 44. Registration receipt. Upon request of any registered elector, it shall be the duty of the county clerk to make and deliver to such elector a receipt of the registration of such elector, setting forth the facts of such registration, including the date, description and other information recorded in connection with the registration, which receipt shall be attested by the hand of the county clerk and the seal of the county. The office of the county clerk may be allowed a fee of five cents for each such registration receipt, to be paid by the applicant.

SECTION 45. Fees to county clerk's office. The office of the county clerk in each county, except a city and county, shall be authorized to receive from the county the sum of five cents for each registration made, for each change of registration made upon application by an elector, for each name stricken from the registration book, and for each notice issued and mailed under the provisions of this article.

COMMENTS

Subsection (3) is a new provision.

Based on part of present 49-6-28. Change made to allow fee paid to office of county clerk rather than to county clerk. See proposed section 134 herein for new use of registration receipt.

Based on present 49-6-27 (1). Change made to allow fee paid to office of county clerk rather than to county clerk. Exclusionary clause for a city and county added.

SECTION 46. Registration for special elections. In any special election the registration shall be made as provided in this article for general elections; provided, however, neither precinct registration nor branch registration shall be held preceding a special election. The time for registration and performance of other acts shall be a like time before such election, and in every other respect such election shall be in conformity with this article, as far as practicable. Any special elections shall be called in sufficient time before the date thereof as to permit the county clerk to comply with the provisions of this article.

SECTION 47. <u>Custody and preservation of records</u>. Registration books shall be left in the custody of the county clerk, who shall be responsible therefor, except when in actual use by the registration committee or judges of election in the performance of their duties. The oaths or affirmations, applications for affidavit registration, federal post card applications, applications for change of residence or change of name, and other papers provided for by this article shall be preserved by the county clerk and shall not be destroyed until after the next general election. They shall be public records subject to examination and the right to make copies thereof during office hours by any elector of this state.

COMMENTS

Based on present 49-6-26 (1). Exception added for precinct registration and branch registration.

Based on part of present 49-6-28, part of present 49-6-15 (1), part of present 49-6-15 (2), part of present 49-6-18, and part of present 49-6-19.

ARTICLE 5. NOMINATIONS; POLITICAL PARTY ORGANIZATION; PRIMARY ELECTIONS

SECTION 48. Methods of nomination. (1) Nominations for United States senator, representative in congress, governor, lieutenant governor, secretary of state, state treasurer, auditor of state, attorney general, member of the state board of education, regent of the university, member of the general assembly, supreme court justice, district judge, county judge, district attorney, and all county and justice precinct officers to be elected at the general election may be made either by primary election or by petition for nomination of an independent candidate as provided in section 78 of this act.

- (2) Nominations for presidential electors to be elected at the general election and for candidates to fill vacancies to unexpired terms of representatives in congress to be elected at a special election may be made by a convention of a political party, or a committee authorized by such convention, or by petition for nomination of an independent candidate as provided in section 78 of this act.
- SECTION 49. Party nominations to be made by primary election. (1) A primary election shall be held at the regular polling places in each precinct on the second Tuesday of September in even-numbered years for the nomination of candidates of political parties to be voted for at the succeeding general election and for the election of precinct committeemen and committeewomen of political parties.
- (2) Each political party qualified under the provisions of subsection (12) of section 1 of this act shall be entitled to participate in the primary election and shall have a separate party ballot. The primary election of all political parties shall be held at the same time and at the same polling places and shall be conducted by the same election officials.

COMMENTS

Present 49-4-1, 49-4-29, 49-5-1, and 49-5-4 provide the basis for Section 48 which is a new section.

Subsection (1) based on present 49-4-3. Present provision omitted which refers to primary elections held other than in September.

Subsection (2) based on present 49-4-11 and part of 49-4-2.

- (3) All nominations by political parties for candidates for United States senator, representative in congress, all elective state, district, county, and justice precinct officers, and members of the general assembly shall be made by primary elections. The secretary of state and county clerks are prohibited from placing on the official general election ballot the name of any person as a candidate of any political party not nominated in accordance with the provisions of this article.
- (4) Except as otherwise provided in this article, all primary elections shall be conducted the same as general elections as far as the provisions thereof are applicable, and the election officers for primary elections shall have the same powers and shall perform the same duties as those provided by law for general elections.
- (5) All expenses incurred in the preparation or conduct of the primary election shall be paid out of the treasury of the county or state, as the case may be, in the same manner as for general elections.
- SECTION 50. Methods of placing names on primary ballot. All candidates for nominations to be made at any primary election shall be placed on the primary election ballot either by certificate of designation by assembly or by petition.
- SECTION 51. <u>Designation of candidates by assembly.</u>
 (1) Assemblies of the several political parties may make assembly designations of candidates for nomination on the primary election ballot. No assembly shall be held later than fifty-two days preceding the primary election.
- (2) An assembly shall take only one ballot upon candidates for each office to be filled at the ensuing general election and within the jurisdiction of the assembly. Every candidate receiving twenty per cent or more of the votes of the duly accredited delegates to such assembly for any

COMMENTS

Subsection (3) based on part of present 49-4-1.

Subsection (4) based on present 49-4-16, 49-4-23, 49-4-48, and part of 49-4-34.

Subsection (5) based on present 49-4-47.

Based on part of present 49-4-4.

Based on parts of present 49-4-4. The provision relating to time of holding assembly has been added in order to allow the full seven days for acceptance before the 45-day deadline for filing.

<u>TEXT</u>

office to be voted upon at the ensuing general election shall be certified by affidavit of the presiding officer and secretary of the assembly. The certificate of designation by assembly shall state the name of the office for which each person is a candidate, his name and address, and shall designate in not more than three words the name of the political party which the candidate represents. The certificate of designation shall indicate the order of the vote received at the assembly by candidates for each office, but no assembly shall declare that any one candidate has received the nomination of the assembly. The certificate of designation shall be filed in accordance with section 55 of this act.

- (3) Each candidate designated by assembly shall file his written acceptance with the officer with whom his certificate of designation is filed, within seven days after the adjournment of the assembly. In the acceptance he shall state his name in the form in which he wishes it to appear on the ballot. The name may include one nickname. If an acceptance is not filed within the specified time, the candidate shall be deemed to have declined the designation.
- (4) No person shall be eligible for designation by assembly as a candidate for nomination at any primary election unless such person shall have been affiliated with the political party holding the assembly for a period of at least twelve months immediately preceding the date of the assembly, as shown by the registration books of the county clerk.

SECTION 52. Delegates to party assemblies. Delegates to county assemblies shall be elected at precinct caucuses to be held in each precinct at a time and place to be fixed by the county central committee of each political party. Precinct caucuses shall be held not less than five nor more than fifteen days prior to county assemblies. The county central committee shall fix the number of delegates from each precinct to participate in the county assembly. The persons receiving the highest number of votes at the precinct caucus shall be the delegates to the county assembly from

COMMENTS

The provision for including nicknames is new and is intended to clarify the present situation which seems to be rather uncertain and confusing. This provision would authorize the use of a nickname by a candidate but would limit this to one nickname only.

Based on third paragraph of present 49-4-4.

such precinct. Delegates to all other party assemblies shall be selected by the respective county assemblies from among the members of the county assemblies. All disputes regarding the qualifications of any delegate or the conduct of any precinct caucus at which such delegates were voted on shall be determined by the credentials committees of the respective party assemblies.

SECTION 53. Nominations for precinct committeeman and committeewoman. (1) At the time of electing the delegates to the county assembly, the precinct caucus shall also nominate a candidate for precinct committeeman and a candidate for precinct committeewoman. The person receiving the highest number of votes at the caucus for precinct committeeman shall be nominated as the candidate for precinct committeeman of the precinct and the person receiving the highest number of votes at the caucus for precinct committeewoman shall be nominated as the candidate for precinct committeewoman of the precinct. The names of the candidates shall be certified to the county assembly of the political party by the officers of the caucus. All disputes regarding the nomination of candidates for precinct committeeman or committeewoman shall be determined by the credentials committees of the respective party assemblies. The presiding officer and secretary of the county assembly shall file certificates of nomination with the county clerk not less than forty-five days prior to the primary election.

- (2) The county clerk of each county shall cause to be printed on the party primary ballot the names of the candidates for precinct committeemen and committeewomen who have been nominated by precinct caucus and certified by party assembly without the candidates filing an acceptance of such nomination with the county clerk, except in cases where the candidate files a declination of the designation.
- (3) All other nominations for precinct committeeman or committeewoman shall be by petition as provided in section 54 of this act.

COMMENTS

Based on fourth paragraph of present 49-4-4. Reference for filing nomination certificates not less than 45 days prior to primary election based on present 49-4-7. Subsection (2) also based on present 49-4-5.

- SECTION 54. Designation of party candidates by petition.

 (1) Candidates for political party nominations may be placed on the primary election ballot by petition. Every petition for candidates for nomination to be made at a primary election shall state the name of the office for which each person is a candidate, his name and address, and shall designate in not more than three words the name of the political party which the candidate represents. No petition shall contain the name of more than one person for the same office.
- (2) (a) Every petition in the case of a candidate for any county or justice precinct office or for precinct committeeman or committeewoman shall be signed by not less than one hundred electors resident within the political subdivision for which the officer, committeeman or committeewoman is to be elected; provided, however, no such petition shall require more signers than ten per cent of the gubernatorial votes cast in the political subdivision at the last preceding gubernatorial election by the political party which the candidate represents.
- (b) Every petition in the case of a candidate for member of the general assembly, district judge, district attorney, or for any district office greater than a county office, the petition shall be signed by not less than three hundred electors resident within the district for which the officer is to be elected; provided, however, no petition shall require more signers than ten per cent of the gubernatorial votes cast in the district at the last preceding gubernatorial election by the political party which the candidate represents.
- (c) Every petition in the case of a candidate for an office to be filled by the electors of the entire state shall be signed by electors resident within each congressional district in a number equal to at least two per cent of the votes cast in such district at the previous general election for the political party's candidate for the office for which the petition is being circulated.

COMMENTS

Based on present 49-4-6 and first three sentences of 49-4-4

- (3) The electors signing the petition shall write opposite their names their respective addresses and the election precincts wherein they reside as electors and the date they sign such petition. Each signer shall make an oath. before any officer authorized by law to administer oaths. that he has given his true name and address. that he has been affiliated with the political party named in the petition for at least twelve months as shown on the registration books of the county clerk, that he intends to vote for the candidate at the ensuing primary election, and that he has not signed any other petition for any other candidate for the same office. The petition may consist of one or more sheets, to be fastened together in the form of one petition, but each sheet shall contain the same heading, and the affidavit of the subscribing electors shall be endorsed on the sheet on which their names are signed.
- (4) Every petition, before it is filed, shall have endorsed thereon the acknowledged acceptance of the nomination by the candidate.
- (5) (a) No person shall be placed in nomination by petition on behalf of any political party unless the person shall have been affiliated with the political party for at least twelve months prior to the date of filing the petition, as shown by the registration books of the county clerk.
- (b) No elector shall be eligible to sign any petition unless the elector shall have been affiliated with the political party mentioned in the petition for at least twelve months prior to the date of filing the petition, as shown by the registration books of the county clerk.
- (6) Nothing in this section shall apply to certificates of nomination submitted in accordance with section 78 of this act.

SECTION 55. Filing of petitions and certificates of designation by assembly. Every petition or certificate of designation by assembly in case of a candidate for nomination for any national or state office or for member of the general assembly, district judge, district attorney, or district office greater than a county office shall be filed in the office of the secretary of state. Every petition or certificate of designation by assembly in case of a candidate for nomination for any other elective office shall be filed in the office of the county clerk of the county wherein the person is a candidate. Petitions and certificates of designation by assembly shall be filed not less than forty-five days prior to the primary election.

SECTION 56. Order of names on primary ballot. Candidates designated and certified by asæmbly for a particular office shall be placed on the primary election ballot in the order of the vote received at the assembly. The candidate receiving the highest vote shall be placed first in order on the ballot, followed by the candidate receiving the next highest vote, and so on until all of the candidates designated have been placed on the ballot. Candidates by petition for any particular office shall follow assembly candidates and shall be placed on the primary election ballot in alphabetical order.

SECTION 57. Party affiliation required. No elector shall vote at any precinct caucus, assembly or convention of a political party unless such elector shall have been affiliated with the political party holding the caucus, assembly or convention for at least twelve months as shown on the registration books of the county clerk; provided, however, any registered elector who has attained the age of twenty-one years within the twelve months immediately preceding such meeting, or any registered elector who has become a naturalized citizen within the twelve months immediately preceding such meeting, may vote at any caucus, assembly or convention even though he has been affiliated with the political party for less than twelve months as shown on the registration books of the county clerk.

<u>COMMENTS</u>

Based on present 49-4-7 which now prohibits the filing of petitions and certificates of designation prior to 60 days before the primary election.

Based on part of second paragraph of present 49-4-4.

Based on paragraph five of present 49-4-4. New provision added to allow persons attaining 21 years of age or becoming naturalized citizens to participate in these party matters without requiring the full 12 months of party affiliation as shown on the registration books of the county clerk. Also, this provision establishes the registration book as the sole official means of determining party affiliation in these matters.

SECTION 58. <u>Declaration of party affiliation.</u> Any unaffili-ated registered elector may declare his party affiliation at the registered elector who has not declared a party affiliation shall be designated on the registration books of the county clerk as "unaffiliated." person before the registration committee at precinct regis-tration; or at any time during which electors are permitted time he presents himself to vote at a primary election, as provided in section 68 (1) of this act; or by appearing in to register by appearing in person before the county clerk or by filing or causing to be filed a written request for such declaration upon a form which shall be furnished by the county clerk at the request of the elector. Any

presenting such request to the registration committee at precinct registration. Upon receiving such request the county clerk or registration committee shall change the elector's party affiliation on the registration books. If the party affiliation is withdrawn, the designation on the registration books shall be changed to "unaffiliated." If the party affiliation is changed from one political party to another, the elector shall be entitled to vote at the ensuing primary elections only the party ballot of the party to which he has changed his affiliation, until he has again changed his party affiliation or has lost the same under the provisions of section 60 of this act. SECTION 59. Changing or withdrawing declaration of party affiliation. Any registered elector desiring to change or withdraw his party affiliation may do so by signing a request for the change or withdrawal and filing it or causing it to be filed with the county clerk at any time during which electors are permitted to register, or by

of party affiliation shall remain as to each registered elector making same until changed or withdrawn; provided, however, such elector shall lose his party affiliation by moving from the county in which he resided at the time the declaration or change was made, unless he transfers his affiliation as provided in section 61 of this act, or by failure The declaration SECTION 60. Loss of party affiliation. to vote at any general election.

COMMENTS

Based on parts of present 49-4-12. New provision is included to establish "unaffiliated" classification of registered electors, thereby eliminating blanks in these spaces in the registration book or the use of different terms by county clerks such as independent, etc.

Based on second paragraph in present 49-4-12. New provision added to permit withdrawal of party affiliation and becoming "unaffiliated." The only way to change from one party to an unaffiliated status under the present law is to be purged from the registration book by failing to vote in a general election or by moving from the county where registered.

Based on parts of present 49-4-12.

<u>TEXT</u>

SECTION 61. Transfer of party affiliation. Upon the request of any registered elector moving or about to move from the county in which he resides, the county clerk of that county shall prepare a certificate showing the registered party affiliation of such elector during the twelve months immediately preceding such change of residence. The elector may present such certificate to the registration committee or the county clerk of the new county of residence at the time he registers. Thereupon the registration committee or the county clerk shall record on the registration sheet the information shown in the certificate and such record shall be evidence of party affiliation. The provisions of this section shall not apply to transfers of party affiliation from without the state.

- SECTION 62. Errors in recording of party affiliation. (1) If an elector presents himself at his legal voting place to vote at any primary election or at the office of the county clerk and contends that an error has been made in the recording of his party affiliation on the registration book or that his party affiliation has been unlawfully changed or withdrawn, the judges of election or the county clerk shall allow the elector to make and sign an affidavit. the form of which shall be substantially as provided in subsection (4) of this section. Any judge of election or the county clerk shall have authority to administer the oath and take the acknowledgement of the elector's affidavit. On the completion of the affidavit, the judges of election or the county clerk shall make the change as specified in the affidavit and shall enter after the elector's party affiliation on the registration book the words "changed by affidavit", giving the date of such change.
- (2) For purposes of determining the eligibility of candidates for nomination in accordance with sections 51 (4) and 54 (5)(a) of this act, the eligibility of persons to vote at any precinct caucus, assembly or convention in accordance with section 57 of this act, or the eligibility of persons to sign petitions in accordance with section 54 (5)(b) of this act, the date of declaration of the party affiliation of the elector shall be the date of the declaration which he alleges by affidavit to have been erroneously recorded or unlawfully changed or withdrawn.

COMMENTS

New provision designed to permit greater party participation and to prevent persons from being penalized as not being eligible to so participate under the present law.

Based on fourth paragraph of present 49-4-12.

Subsection (2) has been added as this is not specifically covered in the present law.

- (3) All such affidavits shall be preserved by the judges of election and returned to the county clerk at the time the primary election returns are made and shall be kept on file in the office of the county clerk for a period of two years.
- (4) Printed forms of affidavit shall be furnished the judges of election of the various election precincts. The form of the affidavit shall be substantially as follows:

"State of Colorado

"County of
"I,, believing an error has been made as
to the recording of my party affiliation, or a change
unlawfully made, or a withdrawal unlawfully made, on the
registration book of precinct in County, do
solemnly swear, or affirm, that the party affiliation as
now shown on the registration book is an error, or has been
unlawfully changed, or has been unlawfully withdrawn,
and that my correct party affiliation should be
instead of and request that the party affiliation
be corrected on the registration book. My correct affiliation
was made on (date) at (place).
HD - 4 - 3
"Dated
"Signed
"Subscribed and sworn before me this day of . 19 .
or, 19
Ħ
"Judge of Election or County Clerk
"Descine

SECTION 63. Notice of primary election. (1) At least thirty days before any primary election, the secretary of state shall transmit to each county clerk a notice in writing specifying the offices for which nominations are to be made at the primary election. The notice shall include a certified list of persons for whom certificates of

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"County

COMMENTS

Based on fourth paragraph of present 49-4-12. Time of two years to retain affidavits added for clarification purposes.

Based on fourth paragraph of present 49-4-12. Provision added in affidavit to require affiant to state when and where his correct affiliation was made.

Based on present 49-4-8. Posting and publication provisions changed to conform with that provided for general elections in section 102 herein.

designation or petitions have been filed in his office and the office for which each person is a candidate, together with the other details mentioned in the certificates of designation or petition.

- (2) Each county clerk, at least ten days before the primary election, shall publish once in a condensed form under the proper party designation and under the title of each office, the names and addresses of all persons for whom certificates of designation or petitions have been filed, in so far as the same shall affect the electors of his county, except the names of precinct committeemen and precinct committeewomen of the various political parties. The publication shall contain the date of the primary election and the hours during which the polls will be open, and shall state that the primary election will be held in the lawful polling places designated in each precinct. A copy of such publication shall be posted at the polling place.
- (3) The publication required in this section shall be made in the same manner as provided in section 100 (2) of this act for publication of notices for general elections.

SECTION 64. <u>Primary election ballots.</u> (1) The method of voting at the primary election may be either by paper ballots as provided in this article or by voting machine as provided in article 12 of this act.

- (2) No later than twenty days before the primary election, the county clerk shall prepare a separate sample ballot for each party for public inspection. He shall forthwith proceed to have the ballots printed in the following manner:
- (a) All ballots shall be white and printed in black ink and shall be uniform in size. The extreme top part of each ballot shall be divided by two perforated lines, into two spaces, each of which shall be not less than one inch in width, the top portion being known as the stub, and the next portion as the duplicate stub. Stubs and duplicate stubs of the various party ballots shall be numbered

Based on present 49-4-10 (1), (2), (3), (4), and (6).

consecutively commencing with number one in each precinct. Nothing shall be printed on the stubs but the number of the ballot and the same number shall be printed on both stubs. On the back of each ballot shall be printed "Official Primary Election Ballot". On the next line shall be printed the precinct and county in which the ballot is to be used, and the date of the election and below that a facsimile of the signature of the county clerk. Across the head of each ballot shall be printed the name of the political party for which the ballot is to be used, followed by the words. "To vote for a person make a cross (X) in the first square at the right of the name of the person for whom you desire to vote". In the left hand column shall appear the designated office and to the extreme right of the same line the words, "Vote for", then the words, "One", "Two", or a spelled number designating how many persons under that heading are to be voted for. The name of each candidate shall be printed below the designated office with a square to the right of the name. Following the names of all candidates for any particular office shall be a blank space wherein the voter may write the names of one or more candidates according to the number of candidates to be nominated for such office. Each office, with the names of the candidates for that office, shall be clearly separated from the following one.

(b) The positions on the ballot shall be arranged as provided in section 56 of this act and as follows: First, candidates for United States senator; next, congressional candidates; next, state candidates; next, legislative candidates; next, other candidates for districts greater than a county; next, county candidates; next, justice precinct candidates; next, candidates for precinct members of the party committees. When other offices are to be filled at the coming general election, the county clerk in preparing the primary ballot shall use substantially the form prescribed by this section, stating the proper designation of the office and placing the names of the candidates therefor under the same.

- (c) There shall be no other printing or distinguishing marks on the ballot except as in this article specifically provided.
- (d) Sample ballots shall be printed in the same form as the official ballot, but upon colored paper.
- SECTION 65. <u>Judges and clerks at primary elections</u>.

 (1) The regularly appointed receiving judges for general elections shall serve as the judges for primary elections. No counting judges shall be appointed for primary elections. Clerks shall be appointed in the same manner as provided in section 93 of this act for general elections.
- (2) The same fees shall be allowed and paid from public funds for the services of anyone serving as a judge or clerk of primary elections as are provided by law for general elections.
- SECTION 66. Watchers at primary elections. (1) Each political party participating in a primary election shall be entitled to have a watcher in each precinct in the county. The chairman of the county central committee of each political party shall certify the names of the persons selected as watchers to the county clerk who shall in turn certify such names to the respective precincts.
- (2) In addition, a candidate for nomination on the ballot of any political party at the primary election shall be entitled to act as a watcher or to appoint some person to act in his behalf in every precinct in which he is a candidate. Such candidate shall certify the names of the persons so appointed to the county clerk who shall in turn certify such names to the judges of election in the respective precincts.
- SECTION 67. Registration book furnished to primary election officials. The county clerk shall furnish the election judges with the registration book for the precinct, along with the poll books and other election material, as provided by law for the conduct of general elections.

COMMENTS

Based on present 49-4-17, last sentence of present 49-4-18, and last sentence of present 49-7-1.

Based on part of present 48-4-18 and part of present 49-6-30. Subsection (2) may be new, depending on how present 49-6-30 may be interpreted.

Based on present 49-4-41.

of this Act, the elector shall be given the party ballot of' the political party to which the affiliation has been changed. party affiliation has been changed as provided in section 59 deliver to the elector the appropriate party ballot. If the elector's party affiliation has already been recorded on the registration book he shall be given the party ballot of the party affiliation recorded. If the declaration of wishes to affiliate himself, and the name of such political the elector's name. Thereupon the judges of election shall primary election, he shall openly declare to the judges of election the name of the political party with which he party shall be written upon the registration book opposite If the elector declines to state his party affiliation, he shall not be entitled to vote at the primary election. the time an elector presents himself to vote at a Voting at primary election. SECTION 68.

- office than are to be elected thereto at the general election as indicated on said ballot. candidates on his party ballot by marking a cross (X) in ink or indelible pencil in each of the small squares at the general elections. The voter shall designate his choice of (2) The ballot shall be cast in the same manner as in right of the names of the candidates for whom he desires to vote, and shall not vote for more candidates for each
- (3) Any voter, instead of voting for a candidate whose name is printed on his party ballot, shall be entitled to vote for any other eligible person who is a member of his political party by writing the name of the person in the blank space immediately following the printed names of candidates for the office and by placing a cross (X) after his name. If any voter shall write on his party ballot party ballot, or the name of any candidate who has not been affiliated with the political party for at least the name of any candidate appearing on any other

COMMENTS

Revision allows use Based on part of present of indelible pencil as well 49-4-12. as ink.

months immediately preceding the date of the primary election as shown on the registration books of the county clerk, his vote for that office shall not be counted. When no candidate has been designated by an assembly or by petition, a write-in candidate for nomination by any political party must receive at least the number of votes at any primary election that is required by section 54 of this act to become designated as a candidate by petition.

SECTION 69. Count and certification. As soon as the polls are finally closed, the judges of election shall count the total number of ballots cast, and shall then count all the ballots for each political party separately, using the tally sheets furnished in accordance with section 70 of this act, and continuing until the count is completed. In no case shall they intermingle party ballots. After all ballots have been counted, the judges of election shall certify the number of votes cast for each candidate of each party and shall seal the returns for all parties in one envelope to be returned to the county clerk in the same manner as provided in sections 97 and 131 of this act for general elections.

SECTION 70. Tally sheets. The county clerk shall furnish for each precinct two sets of tally sheets for each political party having candidates to be voted for at the primary election, at the same time and in the same manner that the ballots are furnished. In each case the tally sheets shall have the proper party designation at the head thereof and shall state the precinct and county and the date of the primary election. In counties which use paper ballots, the names of candidates shall be placed on the tally sheets in the order in which they appear on the official ballots. In counties which use voting machines, the secretary of state shall prescribe the form of the tally sheets to be used.

COMMENTS

Based on present 49-4-21.

Based on present 49-4-22. Last sentence added for counties which use voting machines as present law contains no such provision.

SECTION 71. Party nominees. Candidates voted on for offices at primary elections who receive a plurality of the votes cast shall be the respective party nominees for the respective offices. In the event that there is more than one office of the same kind to be filled, then the number of candidates equal to the number of offices to be filled receiving the highest number of votes shall be the nominees of the political party for such offices. The names of the nominees shall be printed on the official ballot prepared for the ensuing general election.

SECTION 72. <u>Defeated candidate ineligible</u>. No person who has been defeated as a candidate in a primary election shall be eligible as a candidate for the same office in the next ensuing general election.

- SECTION 73. Party nominations to be made by convention.
 (1) Any convention of delegates of a political party or any committee authorized by resolution of such convention may nominate candidates for vacancies to unexpired terms of representatives in congress and for presidential electors, and may select delegates to national political conventions.
- (2) All nominations for vacancies to unexpired terms of representatives in congress and for presidential electors made by convention or a committee authorized by such convention shall be certified by affidavit of the presiding officer and secretary of the convention or committee.
- (a) The certificate of nomination shall contain the name of the office for which each person is nominated and the name and address of each such person and shall designate, in not more than three words, the political party which the convention or committee represents.
- (b) No certificate of nomination shall contain the names of more candidates for any office than there are offices to fill. If any certificate does contain the names of more

COMMENTS

Based on present 49-4-26 and part of 49-4-27.

Based on present 49-4-14.

Based on present 49-5-1.

Based on part of present 49-5-2.

Based on part of present 49-5-2.

Based on present 49-5-5.

<u>TEXT</u>

candidates than there are offices to fill, only those names which come first in order on the certificate and are equally numbered with the number of offices to be filled shall be taken as nominated. No person shall sign more than one certificate of nomination for any office.

- (c) When the nomination is made by a committee, the certificate of nomination shall also contain a copy of the resolution passed at the convention which authorized the committee to make such nomination.
- (d) In the case of electors of president and vicepresident of the United States, the names of the candidates for president and vice-president may be added to the name of the political party in the certificate of nomination.
- (3) Certificates of nomination shall be filed with the secretary of state not less than forty-five days before the general or special election.
- (4) (a) Any person nominated in accordance with this section by either of the two major political parties shall be deemed to have accepted such nomination unless the candidate shall file with the secretary of state a written declination of the nomination within seven days after the adjournment of the convention.
- (b) Any person nominated in accordance with this section by a minor political party shall file his written acceptance with the secretary of state within seven days after the adjournment of the convention. If an acceptance is not filed within the specified time, the candidate shall be deemed to have declined the nomination and the nomination shall be treated as a vacancy to be filled as provided in sections 81 (3) and (5) of this act. Two or more nominees may make and acknowledge such acceptance in one paper.

SECTION 74. <u>Party committees.</u> (1) (a) At the primary election each political party shall elect one committeeman and one committeewoman for each election precinct. The

COMMENTS

Based on part of present 49-5-2.

Based on last sentence of present 49-5-2.

Based on present 49-5-3 and 49-5-7.

Based on present 49-5-12.
Law now provides for filing declination or acceptance (except for major party nominees) within a five-day period; change to seven days made in order to be uniform with other acceptance provision.

Based on present 49-4-24.

candidate for committeeman or committeewoman who receives a plurality of votes on the party primary ballot shall be declared the committeeman or committeewoman of the party for the precinct. Each committeeman or committeewoman shall be a resident of the precinct from which he is elected. Each committeeman or committeewoman shall hold such position for the term of two years from the date of his election, and each shall serve until his successor is duly elected or appointed and commences his term of office. In case of a vacancy in the office of precinct committeeman or committeewoman, the remaining members of the county central committee may select a successor to fill the vacancy. The person so selected shall be a resident of the precinct in which the vacancy occurred.

- (b) All of the elected precinct committeemen and committeewomen of the political party in the county, together with the elected county officials of the party and the state senators and representatives of the party who reside within the county, shall constitute the county central committee.
- (c) Each county central committee shall meet between the first day of March and the second Saturday in March of the odd-numbered years to organize by selecting a chairman, a vice-chairman, and a secretary.
- (2) (a) The chairman and vice-chairman of the several party county central committees, together with the elected United States senators, representatives in congress, governor, lieutenant governor, secretary of state, state treasurer, auditor of state, attorney general, justices of the supreme court, members of the board of regents, members of the state board of education, state senators and state representatives of the party, shall constitute the state central committee.
- (b) If in any county any political party shall have polled at least ten thousand votes at the last preceding general election for its candidate for governor, said county shall be entitled to two additional members of the state central committee of such political party. Two additional members shall be allowed for each additional ten thousand votes or major portion thereof so polled in such county. The

Specification is new relating to enumeration of elected state officials.

<u>TEXT</u>

additional members shall be elected by the county central committee of the political party. One of each two such additional members shall be a woman.

- (c) The state central committees of the respective political parties shall meet between March fifteenth and April first of the odd-numbered years to organize by electing a chairman, vice-chairman, and a secretary.
- (d) Within ten days after the adjournment of the organizational meeting of the state central committee of any political party, the chairman and secretary of the state central committee shall file under oath with the secretary of state a full and complete roll of the membership of the state central committee.
- (3) (a) The chairmen and vice-chairmen of the several party county central committees within each congressional district, together with the elected congressman of the party for the congressional district and the state senators and representatives of the party who reside within the congressional district, shall constitute the congressional central committee.
- (b) If in any county within the congressional district any political party shall have polled at least ten thousand votes at the last preceding general election for its candidate for governor, said county shall be entitled to two additional members of the congressional central committee of such political party. Two additional members shall be allowed for each additional ten thousand votes or major portion thereof so polled in such county. The additional members shall be elected by the county central committee of the political party. One of each two such additional members shall be a woman.
- (c) The congressional central committees of the respective political parties shall meet between March fifteenth and April first of the odd-numbered years to organize by electing a chairman, a vice-chairman, and a secretary.

COMMENTS

Based on present 49-18-2.

Based on present 49-4-24.

Specific statutory reference to bonus members for congressional central committees is new.

- (4) (a) The chairmen and vice-chairmen of the several party county central committees within each judicial district, together with the elected district judges of the party for the judicial district and the state senators and representatives of the party who reside within the judicial district, shall constitute the judicial district central committee.
- (b) If in any county within the judicial district any political party shall have polled at least ten thousand votes at the last preceding general election for its candidate for governor, said county shall be entitled to two additional members of the judicial district central committee of such political party. Two additional members shall be allowed for each additional ten thousand votes or major portion thereof so polled in such county. The additional members shall be elected by the county central committee of the political party. One of each two such additional members shall be a woman.
- (c) The judicial district central committees of the respective political parties shall meet between March fifteenth and April first of the odd-numbered years to organize by electing a chairman, a vice-chairman, and a secretary.
- (5) (a) The chairmen and vice-chairmen of the several party county central committees within each state senatorial district, together with the elected state senators of the party for the state senatorial district and the state representatives of the party who reside within the state senatorial district, shall constitute the state senatorial central committee.
- (b) If in any county within the state senatorial district any political party shall have polled at least ten thousand votes at the last preceding general election for its candidate for governor, said county shall be entitled to two additional members of the state senatorial central committee of such political party. Two additional

COMMENTS

Specific statutory reference to bonus members for judicial district central committees is new.

Specific statutory reference to bonus members for state senatorial central committees is new.

T EXT

members shall be allowed for each additional ten thousand votes or major portion thereof so polled in such county. The additional members shall be elected by the county central committee of the political party. One of each two such additional members shall be a woman.

- (c) The state senatorial central committees of the respective political parties shall meet between March fifteenth and April first of the odd-numbered years to organize by electing a chairman, a vice-chairman, and secretary.
- (6) (a) The chairmen and vice-chairmen of the several party county central committees within each state representative district, together with the elected state representatives of the party for the state representative district and the state senators of the party who reside within the state representative district, shall constitute the state representative central committee.
- (b) If in any county within the state representative district any political party shall have polled at least ten thousand votes at the last preceding general election for its candidate for governor, said county shall be entitled to two additional members of the state representative central committee of such political party. Two additional members shall be allowed for each additional ten thousand votes or major portion thereof so polled in such county. The additional members shall be elected by the county central committee of the political party. One of each two such additional members shall be a woman.
- (c) The state representative central committees of the respective political parties shall meet between March fifteenth and April first of the odd-numbered years to organize by electing a chairman, a vice-chairman, and a secretary.

COMMENTS

Specific statutory reference to bonus members for state representative central committees is new.

SECTION 75. Control of party controversies. (1) The state central committee of any political party in this state shall have full power to pass upon and determine all controversies concerning the regularity of the organization of that party within any congressional, judicial, senatorial or representative district or within any county, and also concerning the right to the use of the party name. The state central committee may make such rules governing the method of passing upon and determining such controversies as it may deem best, unless such rules shall have been theretofore provided by the state convention of the party as provided in subsection (2) of this section. All such determinations upon the part of the state central committee shall be final.

(2) From the time the state convention of the party convenes until the time of its final adjournment the state convention shall have all the powers given by subsection (1) of this section to the state central committee, but not otherwise. The state convention of the party may also provide rules that shall govern the state central committee in the exercise of the powers conferred upon the committee in subsection (1) of this section.

SECTION 76. <u>Powers of central committees.</u> (1) Subject to the provisions of subsection (2) of section 75 of this act, the state central committee shall have the power to make all rules for party government.

- (2) All vacancies in state, congressional, judicial, senatorial, or representative committees shall be filled by the respective county central committees.
- (3) Any state, congressional, judicial, senatorial, representative, or county central committee may select a managing or executive committee and may authorize such committee to exercise any and all powers conferred upon the respective central committees.

COMMENTS

Based on present 49-18-1.

Based on present 49-4-24 (9).

<u>TEXT</u>

SECTION 77. <u>Party platforms.</u> (1) Any assembly or convention of any political party may formulate, adopt and publish a platform for the political subdivision which the assembly or convention represents.

(2) The candidates for United States senators, representatives in congress, governor, lieutentant governor, secretary of state, state treasurer, auditor of state, attorney general, justices of the supreme court, members of the board of regents, members of the state board of education, state senators and state representatives nominated by each political party at the primary election, the state senators and other elected state officers of each political party whose terms of office do not expire in January of the year next ensuing, and state chairmen of the respective political parties shall meet on the fourth Tuesday of September in each even-numbered year in the city and county of Denver at places to be designated by the respective state chairmen. They shall forthwith formulate the state platform of their respective parties. The platform of each party shall be framed and made public not later than five days after the date of the meeting.

SECTION 78. Petitions for nominating independent candidates. Candidates for public offices to be filled at a general or special election who do not wish to affiliate with a political party may be nominated otherwise than by a primary election or a convention, in the manner following:

(1) A petition for nominating independent candidates shall be prepared which shall contain the names and addresses of any candidates for the offices to be filled. The petition shall designate in not more than three words the political or other name which the signers shall select. No name of any political party as defined in this article shall be used, in whole or in part, for this purpose. In the case of nominations for electors of president and vice-president of the United States, the names of the candidates for president and vice-president may be added to the political or other name designated on the petition.

COMMENTS

Based on present 49-4-13 and 49-4-25. Specification is new relating to enumeration of elected state officials.

Based on present 49-4-29 part of 49-5-2, 49-5-4, and 49-5-7.

- (2) The petition shall be signed by electors residing within the district or political subdivision in which the officers are to be elected, to the number of at least three hundred when the nomination is for an office to be filled by the electors of the entire state; of at least one hundred when the office is to be filled by the electors of a congressional district; of at least one hundred where the nomination is for a member of the general assembly, district judge, district attorney or district office greater than a county office, or any office to be filled by the electors of a county; and of at least fifty when the nomination is for an office to be filled by the electors of a justice precinct or other division.
- (3) Each elector signing a certificate shall add to his signature his place of residence and, before an officer duly authorized to administer the same, shall acknowledge his signature and make oath by affidavit thereto attached, that he is an elector within and for the political division for which the nomination is made, has truly stated his residence, and has not voted at any primary election to nominate a candidate for such office.
- (4) The signatures to the petition need not all be appended to one paper, but no petition shall be legal that does not contain the requisite number of names of electors whose names do notappear on any other petition previously filed for the same office under the provisions of this section. Any petition may be amended in this last respect at any time prior to thirty-one days before the day of the general or special election.
- (5) No petition, except petitions for candidates for vacancies to unexpired terms of representatives in congress and for presidential electors, shall be circulated or any signatures obtained thereon prior to the date of the primary election next preceding the general or special election for which the certificate is filed.

<u>TEXT</u>

- (6) The petition may designate or appoint upon the face thereof one or more persons as a committee to fill vacancies in accordance with sections 81 (4) and (5) of this act.
- (7) Every petition, before the same is filed with the proper officer, shall have endorsed thereon or thereto appended in writing on the first or last sheet the acceptance of the candidate of the nomination by acknowledgment before any officer authorized to take acknowledgments. The acceptance of nomination shall contain the full name and address of such candidate.
- (8) The petition, when executed and acknowledged as before prescribed, shall be filed with the secretary of state if for an office to be filled by the electors of the entire state or of a congressional district, or for the offices of members of the general assembly, district judge or district attorney or district office greater than a county office, and with the county clerk if for a county or justice precinct office. Petitions shall be filed not less than forty-five days before the day of the general or special election.

SECTION 79. Documents are public records. All certificates of designation, petitions, certificates of nomination, acceptances, declinations and withdrawals, as soon as filed, shall be public records, and shall be open to public inspection under proper regulation. When a copy of any such document is presented at the time the original is filed, or at any time thereafter, and a request is made to have a copy compared and certified, the officer with whom the document is filed shall forthwith compare such copy with the original on file, and, if necessary, correct the copy and certify and deliver the copy to the person who presented it. All such documents shall be preserved as other records are for two years after the election to which they pertain, unless otherwise ordered or restrained by some court.

COMMENTS

Based on part of present 49-4-38.

T EXT

SECTION 80. Withdrawal from nominations. (1) Any person who has been designated or nominated and who has accepted a designation or nomination, as provided in this article, may cause his name to be withdrawn from such designation or nomination, at any time prior to thirty-one days before the primary, general or special election, as the case may be, by a written instrument withdrawing from the designation or nomination. The written instrument shall be signed and acknowledged by the candidate before some officer authorized to take acknowledgments, and shall be filed with the officer with whom the original certificate or petition designating or nominating the candidate was filed.

(2) Any candidate withdrawing from a designation or nomination as provided in subsection (1) of this section shall forthwith report such withdrawal to the persons designated in section 81 of this act to fill the vacancy.

SECTION 81. Vacancies in designations or nominations. (1) Any vacancy in a party designation occurring prior to thirty-one days preceding the primary election but after the holding of the party assembly at which the designation was made, caused by the declination, death, or withdrawal of any person designated by such assembly as a candidate for nomination, or by failure of the assembly to make designation of any candidate for nomination, or which exists by reason of the death or resignation of any elective officer after the holding of an assembly at which a candidate could have been designated for nomination for the office at a primary election had the vacancy then existed, may be filled by the respective party central committees of the district. county. or state, as the case may be, in which the vacancy in designation for nomination occurs. No person shall be eligible to be appointed to fill a vacancy in a party designation unless he shall have been affiliated with the political party in which the vacancy occurs for a period of at least twelve months immediately preceding the date of the assembly at which the original designation was made, as shown by the registration books of the county clerk.

COMMENTS

Based on first part of present 49-4-39. Time for withdrawal' changed from prior to 35 days before election to 31 days prior to election.

Based on part of present 49-5-13 (3).

Based on part of present 49-4-24 (3). Deadline changed from 35 days to 31 days preceding primary election.

- (2) Any vacancy in a party nomination occurring prior to thirty-one days preceding the general election but after the holding of the primary election at which the nomination was made, caused by the death or withdrawal of any person nominated at such primary election, or which exists by reason of the death or withdrawal of any elective officer after the holding of any primary election at which a nomination could have been made for the office had the vacancy then existed, may be filled by the respective party central committees of the district, county, or state, as the case may be, in which the vacancy in nomination occurs. No person shall be eligible to be appointed to fill a vacancy in such party nomination unless he shall have been affiliated with the political party in which the vacancy occurs for a period of at least twelve months immediately preceding the date of the primary election, as shown by the registration books of the county clerk.
- (3) Any vacancy in a party nomination occurring prior to thirty-one days preceding the general or special election but after the holding of the convention at which the nominations was made, caused by the declination, death or withdrawal of any person nominated at such convention may be filled in the same manner required for the original nomination. If the original nomination was made by a party convention which had delegated to a committee the power to fill vacancies. such committee. upon the occurring of such vacancies, may proceed to fill the same. No person shall be eligible to be appointed to fill a vacancy in such party nomination unless he shall have been affiliated with the political party in which the vacancy occurs for a period of at least twelve months immediately preceding the date of the convention at which the original nomination was made, as shown by the registration books of the county clerk.
- (4) Any vacancy in a nomination for an independent candidate occurring prior to thirty-one days preceding the general or special election but after the filing of the petition for nomination, caused by the death or withdrawal of any person nominated by such petition, may be filled by the person or persons designated on the petition to fill vacancies,

COMMENTS

Based on first part of present 49-4-24 (4). Deadline changed from 35 days to 31 days preceding general election.

Based on present 49-5-13 in part.

Based on present 49-4-29 and 49-5-4. Deadline changed from 35 days to 31 days preceding the general or special election.

- (5) The persons designated to fill any of the vacancies in subsections (1) through (4) of this section shall file any certificate of nomination to fill such vacancy with the respective officers with whom the original certificate or petition was filed, not later than thirty-one days prior to the primary, general, or special election. The persons so designated may in like manner file a certificate setting forth the occurrence of the vacancy and the further fact that it is not their intention to fill such vacancy.
- (6) When the secretary of state or the county clerk receives a certificate of nomination to fill a vacancy, he, in certifying the list of designees or nominees, shall insert the name of the person who has been designated or nominated to fill the vacancy in place of the original candidate. In the event that the secretary of state has already sent forward his certificate, he shall forthwith certify to the clerks of the proper counties the name and description of the person so nominated, the office he is nominated for, and the name of the person for whom such nominee is substituted. The secretary of state and the county clerks shall not be required to accept any certificates of nomination to fill vacancies after thirty-one days before election day.

SECTION 82. Objections to nominations. (1) All petitions or certificates of nomination which are in apparent conformity with the provisions of this article shall be deemed to be valid unless objection thereto shall be duly made in writing within three days after the filing of the same. In case objection is made, notice thereof shall be forthwith mailed to all candidates who may be affected thereby. The officer with whom the original certificate or petition is filed shall pass upon the validity of all objections. whether of form or substance, and his decision upon matters of form shall be final. His decisions upon matters of substance shall be open to review, if prompt application be made, as provided in section 205 of this act. But the remedy in all cases shall be summary, and the decision of any court having jurisdiction shall be final, and not subject to review by any other court, except that the supreme

COMMENTS

Based on last part of present 49-4-24 (4), 49-4-29, 49-5-4, part of present 49-5-13 (2), and part of present 49-5-13 (3).

Based on part of present 49-5-13 (2) and 49-5-13 (3).

Based on present 49-5-11. Expanded to include independent candidates as well as convention candidates. court, in the exercise of its discretion, may review any such judicial proceeding in a summary way. Said ministerial officers shall decide objections within at least forty-eight hours after the same are filed, and any objection sustained may be remedied or defect cured upon the original certificate or petition, or by an amendment thereto, or by filing a new certificate within three days after the objection is sustained.

(2) This section shall not apply to any nomination made at a primary election.

ARTICLE 6. JUDGES AND CLERKS

SECTION 83. Appointment of election judges. On the first Tuesday in June in even-numbered years, the county clerk shall appoint the judges of election for each precinct in the county by selecting names from lists submitted by the county chairmen as provided in section 88 of this act. The term of office of judges of election shall be two years from the time of appointment. The county clerk shall make and file in his office a list of all persons so appointed, giving their names, addresses and precincts.

SECTION 84. Number of judges in precincts which use paper ballots. (1) In each precinct using paper ballots, and in which at the last presidential election there were fewer than 200 votes cast, the county clerk shall appoint three receiving judges of election to perform the combined function of superintending the casting of ballots and of counting the votes and making returns thereof at general, primary, and special elections.

(2) In each precinct using paper ballots, and in which at the last presidential election there were 200 or more votes cast, the county clerk shall appoint three receiving judges and three counting judges. Based on present 49-6-4, but omits prohibition of appointment of "the employer, agent, superintendent, manager or boss of a number of employees, or any company, corporation or person carrying on mining or manufacturing or railroad operations in any precinct."

Based on present 49-6-4 and 49-7-1. Present law provides for the appointment of registration committees in precincts which have precinct registration whose members also serve as judges of election and for the appointment of judges of election in all other precincts. This revision merely shifts the emphasis or order of appointment in these first cases from registration committees to judges of election who also serve as the registration committee in most cases.

- (a) At general elections the receiving judges shall superintend the casting of the ballots and the counting judges shall count the votes and make returns thereof.
- (b) At primary and special elections the receiving judges shall perform the combined function of superintending the casting of ballots and of counting the votes and making returns thereof. Counting judges shall not serve at primary or special elections.

SECTION 85. Number of judges in precincts where voting machines are used. In any precinct in which voting machines are used, the county clerk shall appoint not less than three receiving judges of election to perform the combined function of superintending the casting of ballots and of counting the votes and making returns thereof at general, primary and special elections. In each precinct in which more than one voting machine is used, the county clerk may appoint one additional receiving judge of election for each additional voting machine used in the precinct.

SECTION 86. Party affiliation of election judges. (1) In precincts which have an even number of receiving judges of election, each major political party shall be entitled to one-half of the number of receiving judges.

(2) In precincts which have an odd number of receiving judges or of counting judges, one major political party shall be entitled to the additional receiving judge or counting judge in all even-numbered precincts and the other major political party shall be entitled to the additional receiving judge or counting judge in all odd-numbered precincts. On the first Tuesday in June in even-numbered years the county clerk shall determine by lot which of such political parties shall be entitled to the additional receiving judge or counting judge in the even-numbered precincts and which political party shall be entitled to the additional receiving judge or counting judge in the odd-numbered precincts.

Based on part of present 49-12-6. Revision removes the maximum on the number of receiving judges in voting machine precincts and makes the provision of one additional judge for each additional machine over one permissive rather than mandatory.

Based on part of present 49-6-5. As present law does not spell out the party alignment of judges where an even number of receiving judges are called for, the revision provides that in this situation each party is entitled to an equal number of receiving judges.

<u>TEXT</u>

SECTION 87. List furnished by precinct committee members. Not later than ten days preceding the third Tuesday of May in even-numbered years, the county chairman of each major political party in each county shall request the precinct committeeman and committeewoman in each precinct to certify the names and addresses of not less than three nor more than six registered electors who reside in the precinct, are affiliated with such political party as shown on the registration books of the county clerk, and are willing to act as judges of election. Such committeeman and committeewoman shall submit the list in writing to the county chairman within five days from the time of such request.

SECTION 88. Recommendations by county chairmen. (1) No later than the third Tuesday of May in even-numbered years the county chairman of each major political party in each county shall certify to the county clerk the names and addresses of not less than three nor more than six registered electors recommended to serve as judges of election in each of the precincts in the county. Each county chairman shall also certify that all of the persons named are willing to serve as judges of election.

- (2) Each county chairman shall designate the order of his choice of such names and the county clerk shall select names from each list in the order of such designation.
- (3) In recommending persons as judges of election the county chairman shall select only such names as are filed with him by the precinct committeeman and committeewoman. If the precinct committeeman and committeewoman do not furnish such names to the county chairman, then the county chairman may select the electors to be recommended to the county clerk as judges of election, in which case the precinct residence requirement may be waived if necessary.
- (4) If there is no county chairman or vice-chairman in the county, the county clerk shall make the appointments of judges of election by obtaining lists of names from the precinct committeemen and committeewomen. If there are no

COMMENTS

Based on present 49-6-10. Adds specification that party affiliation is determined by the registration books of the county clerk.

Based on part of present 49-6-5, 49-6-6, and 49-6-11. "All" rather than "at least two" of the persons must be willing to serve. Also, provision added that precinct residence requirement may be waived if selection of judges devolves upon the county chairman or county clerk.

may make his own selection of electors representing the two major political parties, in which case the precinct residence precinct committeemen and committeewomen, the county clerk requirement may be waived if necessary.

seal certifying the appointment of judges of election in each precinct and shall mail one certificate to each person appointed. The county clerk shall mail to the county chairmen of the two major political parties a true, exact and certified SECTION 89. Certificates of appointment. Within five days after the first Tuesday in June in even-numbered years, the county clerk shall issue certificates under his official copy of the list of all judges of election appointed in the county. The original of such list on file in the office of the county clerk shall be a matter of public record and shall be subject to inspection and examination during office hours by any elector of the state with the right to make copies thereof. SECTION 90. Acceptances. With each certificate of appointment transmitted by the county clerk to the persons appointed as judges of election there shall be enclosed a form for acceptance of the appointment. Each person appointed as judge of election shall file his acceptance in the office of the county clerk within twelve days after the mailing by the county clerk of the certificate of appointment and the acceptance form. Failure of any person appointed as judge of election to file an acceptance within said twelve days shall result in a vacancy.

some other qualified elector to act in the place of such person. SECTION 91. Vacancies. (1) If for any reason any person selected to serve as judge of election refuses, fails or is unable to serve or is removed for cause, it shall be the duty of such person or any other judge of election to notify the county clerk. The county clerk shall notify forthwith the county chairman of the political party to which such judge of election belongs. The county chairman shall forthwith recommend to the county clerk the name of

COMMENTS

Based on present 49-6-7.

Based on present 49-6-8.

Date for filing changed from "ten days after the date of receipt" to "twelve days after the mailing" of the form.

Provision for notifying the county chairman of an appointee's failure to accept (with a 48-hour extension for compliance) has been eliminated. Revision provides that failure to accept within 12 days constitutes a vacancy.

Based on part of present

(2) If any receiving judge of election shall not be present at the opening of the polls but shall appear at the polling place within thirty minutes from the opening thereof, he shall nevertheless be entitled to act as such judge and in such event the election judges shall make note of this fact in their official returns from their precinct. If a vacancy should occur upon the date of any general, primary, or special election by failure of any judge of election to appear at the polling place by 7:30 a.m., the vacancy shall be filled by vote of the registered electors residing within the precinct who may then be present at the polling place. In no event shall any person selected as a judge of election because of a vacancy on the day of any general, primary, or special election be permitted to act for a longer period than during the election.

SECTION 92. County chairman may request removal of election judge. The county chairman of the political party in whose behalf a judge of election was appointed may file a statement with the county clerk that, after investigation, he is of the opinion that his party is not faithfully or fairly represented by said judge. Upon the filing of said statement it shall be the duty of the county clerk to forthwith notify such judge of his removal and the cause thereof, and his successor shall be forthwith appointed as provided in section 91 (1) of this act.

SECTION 93. Appointment of clerks of election. (1) In each precinct in which voting machines are not used, each major political party shall be entitled to one clerk of election for each set of receiving judges and one clerk of election for each set of counting judges serving in the precinct at a primary, general or special election. Clerks shall be appointed by the judge or judges of the political party entitled thereto and shall serve at the pleasure of the judge or judges appointing them. Clerks of election, who shall be registered electors residing within the precinct, shall belong to the same political party as the judge or judges appointing them. Party affiliation shall be determined as shown on the registration books of the county clerk. The precinct residence requirement for clerks of election may be waived if necessary.

Based on present 49-6-12 (1).

Based on present 49-6-29, 49-7-8, and part of 49-12-6. Qualifications for clerks are specified (the same as for judges), and provision is made that precinct residence requirement may be waived.

(2) In each precinct in which voting machines are used, two of the receiving judges of election, representing opposite political parties, shall perform the duties of clerks of election.

SECTION 94. Oath of judges and clerks. (1) Before any votes are taken at any general, primary, or special election, the judges and clerks of the election shall severally take an oath or affirmation in the following form: "I,_____, do solemnly swear (or affirm) that I am a citizen of the United States and the state of Colorado; that I am a qualified elector in precinct in the county of ____; that I am a member of party as shown on the registration books of the county clerk; that I will perform the duties of judge (or clerk, as the case may be) according to law and the best of my ability; that I will studiously endeavor to prevent fraud. deceit and abuse in conducting the same; that I will not try to ascertain how any elector voted; nor will I disclose how any elector voted if, in the discharge of my duties as judge (or clerk, as the case may be) such knowledge shall come to me, unless called upon to disclose the same before some court of justice; and that I will not disclose the result of the votes until the polls have closed."

(2) If no judge, justice of the peace, or other person qualified by law to administer an oath is present at the opening of the election to administer the oath, it shall be lawful for the judges of the election, and they are hereby empowered, to administer the oaths or affirmations to each other and to the clerks of the election. The person administering such oaths or affirmations shall cause an entry thereof to be made and subscribed by him and prefixed to the poll books.

SECTION 95. Oath of watchers. Watchers must take an oath administered by one of the judges of election, who are hereby empowered to administer such oaths, that they will not in any manner make known to anyone the result of the votes as they are being counted until the polls have closed.

Based on parts of present 49-6-9, 49-7-6, 49-7-9, and 49-7-10.

Based on part of present 49-7-6.

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SECTION 96. <u>Compensation of judges and clerks</u>. Judges and clerks of election shall be paid for their services as follows:

- (1) At each primary, general and special election, in precincts where voting machines are not used and in which there are no counting judges, the judges and clerks shall each receive not less than ten dollars nor more than twenty dollars in full compensation for their services as such judge or clerk at such election, as shall be determined by the board of county commissioners.
- (2) At each general election in precincts where voting machines are not used and wherein counting judges are authorized by law, the receiving judges and clerks shall each be paid the sum of not less than five dollars nor more than ten dollars for all services rendered, and the counting judges and clerks, the sum of not less than ten dollars nor more than twenty dollars each for all services, as shall be determined by the board of county commissioners.
- (3) At each primary, general and special election, in precincts where voting machines are used, the judges of election shall each receive twenty dollars in full compensation for all services rendered at such election.
- (4) The compensation of all judges and clerks shall be uniform throughout a particular county.

SECTION 97. Compensation for delivery of election returns and other election papers. (1) In precincts using paper ballots, the judges of election shall select two judges or two clerks or one judge and one clerk, of opposite political parties, to deliver the election returns, registration book, ballot boxes, and other election papers and supplies to the office of the county clerk. In precincts using voting machines, the judges of election shall select one of their number to deliver the election returns, registration book, and other election papers and supplies to the office of the county clerk.

COMMENTS

Based on present 49-7-11, 49-7-12, and part of 49-12-6. Because present provisions are unclear, the revision in no way includes "watchers" as possibly being compensated for their activities from public funds since their services are performed on behalf of a party or candidate and not for the general public.

Based on present 49-7-13 and part of 49-12-6. Compensation is to be set by county clerk with \$2.50 and \$4.00 maximums, whereas present law sets exact amount of compensation. Mileage compensation is also to be set by the county clerk with maximum of ten cents per mile for each mile in excess of ten miles. Revision specifically provides

TEXT

(2) The persons so selected to deliver the election returns and other election papers and supplies shall be paid for the performance of such service an amount to be set by the county clerk. but not to exceed two dollars and fifty cents per person in precincts which do not use voting machines or four dollars per person in precincts which use voting machines. In addition, if the distance from the polling place to the office of the county clerk is greater than five miles, the person providing the transportation shall be paid a mileage allowance, to be set by the county clerk but not to exceed ten cents per mile, for each mile necessarily traveled in excess of ten miles in going to and returning from the office of the county clerk. No mileage allowance shall be paid to judges and clerks serving in precincts located wholly or in part within a city and county or within the municipality which is the county seat of the county.

SECTION 98. <u>Judges for new or changed precincts.</u>
Within ten days after the boundaries of an existing election precinct are changed or a new precinct is created, the county clerk shall appoint judges of election for the new or changed precinct in the same manner as provided in section 91 (1) of this act for filling vacancies.

ARTICLE 7. CALL AND NOTICE

SECTION 99. Secretary of state to notify county clerk.

(1) The secretary of state, at least thirty days previous to any general election, shall make out and cause to be delivered, or transmitted by registered letter, to the county clerk of each county a notice in writing specifying the national, state and district officers to be elected at the general election. When members of the general assembly are to be elected, it shall specify the number of the district and the names of the members whose terms of office will expire. The notice shall include the name and party or other designation of each candidate for whom a petition or certificate of nomination has been filed with the secretary

COMMENTS

that mileage is to be paid only to the person providing the transportation.

Based on part of present 49-6-25 (1).

Based on present 49-2-1 and 49-2-2. Revision specifies that the name and party of each candidate must be included in the notice.

of state and the name and party of each candidate nominated at the primary election for a national, state, or district office.

(2) Whenever there is a vacancy to an unexpired term in any national, state or district office which is by law to be filled at any general or special election, the secretary of state, at least thirty days previous to said election, shall give notice in writing as provided in subsection (1) of this section. The notice shall specify the office in which the vacancy exists; the cause of such vacancy; the name of the officer in whose office it has occurred; and the time when his term of office will expire.

SECTION 100. County clerk to give notice. (1) The county clerk, at least ten days before each general or special election, shall give notice in writing of the election, stating the date of the election and the hours during which the polls will be open; stating that the election will be held in the lawful polling places designated in each precinct; naming the officers to be elected; and giving the name and party or other designation of each candidate whose nomination to office has been certified to him, which shall be as far as possible in the form in which such nominations shall appear upon the official ballot. A copy of such notice shall be posted at the polling place.

(2) In addition, the notice shall be published in two newspapers having general circulation in the county. One of the publications shall be made in a newspaper which advocates the principles of one major political party and the other of such publications shall be made in a newspaper which advocates the principles of the other major political party. The county clerk, in selecting the respective papers for such publication, shall select those which, according to the best information he can obtain, have the largest circulation within the county. For the purpose of ascertaining which paper has the largest circulation within the county, the county clerk may require a sworn certificate showing the number of bona fide subscribers to each newspaper. Should the county clerk find it impracticable to make the

Based on present 49-2-3 and part of 49-5-9. The ten-day requirement on the notice by the county clerk has been added to conform to the provision on primaries (present 49-4-8). Present 49-5-9 provides for publication of notice in not less than two nor more than four newspapers published within the county. Revision changes this provision to two newspapers of general circulation in the county. The newspaper notice would include all information given in the notice required to be posted (not just a list of nominations). Publication would be at least ten, rather than six, days before the election.

publication ten days before the election day, he shall make the same at the earliest possible day thereafter. The publications in any weekly newspapers shall be in the last issue thereof before the day of election, In counties where it is impracticable to make such publications in newspapers advocating opposite political principles, such publication shall be made in the newspaper having the largest circulation. In no even shall such publication be made in two newspapers advocating the principles of the same political party.

SECTION 101. Publication of proposed constitutional amendments and initiated and referred bills. Proposed constitutional amendments and proposed intitiated and referred bills shall be certified by the secretary of state to the county clerks at least thirty days before the election and shall be published in two issues of two newspapers of opposite political parties, to be selected in accordance with subsection (2) of section 100 of this act, in each county in the state. This publication shall be made at least one week apart and not less than three nor more than five weeks before the election at which the said amendments or initiated or referred bills are to be voted upon.

ARTICLE 8. PREPARATION FOR ELECTIONS--POLLING PLACES, REGISTRATION BOOKS, BALLOTS AND BALLOT BOXES

SECTION 102. Establishing precincts and polling places.
(1) The boards of county commissioners of the several counties shall divide their respective counties into as many election precincts for all general, primary, and special elections as they may deem expedient for the convenience of electors of the county, and shall designate the place in each precinct at which elections are to be held. The precincts shall be numbered consecutively, beginning with number one in each district or county, at least once before each general election. The precincts and places of holding elections thus established shall so remain until consolidated, divided or otherwise changed by the board of county commissioners.

Based on present 49-2-4 and Article XXIII, Section 1, Colorado Constitution. Revision follows constitutional language more closely than present provision. Date of certification by secretary of state is moved from 15 to 30 days before election.

Based on present 49-8-1, part of 49-6-5, and part of 49-12-5. Present 49-8-1 provides that the number of registered electors at the last general election shall govern; present 49-12-5 provides that the number of precincts shall be according to the number of registered electors 165 days before the general election. The revision does not specify the time for

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TEXT

- (a) In counties which use paper ballots, the commissioners shall establish at least one precinct for every five hundred registered electors.
- (b) In counties which use voting machines, the commissioners shall establish at least one precinct for every one thousand registered electors.
- (2) Changes in the boundaries of precincts or the creation of new precincts shall be completed not less than five months prior to any general election.
- (3) It shall be the duty of the county commissioners to change any polling place upon a petition of a majority of the electors residing within said precinct.
- SECTION 103. <u>Judges may change polling place</u>. (1) Whenever it shall become impossible or inconvenient to hold an election at the place designated therefor, the judges of election, after having assembled at or as near as practicable to such place, and before receiving any vote, may move to the nearest convenient place for holding the election, and at such newly designated place forthwith proceed with the election.
- (2) Upon moving to a new polling place the judges shall display a proclamation of the change and shall station a constable or some other proper person at the original polling place to notify all electors of the new location for holding the election.
- SECTION 104. Number of voting booths or voting machines.
 (1) At general, primary and special elections, in counties which use paper ballots, the board of county commissioners shall provide in each polling place at least one voting booth for every fifty registered electors, as computed by the total number of registrations in the registration book for such precinct at the close of the last day for registration before the election. Each voting booth shall be situated so as to permit voters to prepare their ballots screened from

COMMENTS

counting registered electors for this purpose other than to continue the five-month deadline for changing boundaries. Revision removes five-month deadline on changing polling places. Requirement is added that precinct numbering take place at least once before each general election.

Based on present 49-8-2 and 49-8-3.

Based on part of 49-8-5 and part of present 49-12-5. Present 49-8-5 requires at least one voting booth for every 50 voters who voted at the "last election in the district." Revision provides that there shall be at least one booth for every 50 "registered" electors. Also,

TEXT

observation and shall be furnished with such supplies and conveniences as will enable the voter to prepare his ballot for voting.

- (2) (a) At primary and special elections in all counties which use voting machines, and at general elections in all counties of less than three hundred thousand population in which voting machines are used, the county clerk shall supply each precinct with a sufficient number of voting machines.
- (b) At general elections in counties of three hundred thousand population and over, in which voting machines are used, the county clerk shall supply each precinct with one voting machine for each two hundred and fifty registered electors or fraction thereof, as computed by the total number of registrations in the registration book for such precinct at the close of the last day for registration before the election.

SECTION 105. Arrangement of voting machines or voting booths and ballot boxes. The voting machines or the voting booths and ballot box shall be situated in the polling place so as to be in plain view of the election officials and watchers. No person other than the election officials and those admitted for the purpose of voting shall be permitted within the immediate voting area, which shall be considered as within six feet of the voting machines or the voting booths and ballot box, except by authority of the judges of election, and then only when necessary to keep order and enforce the law.

COMMENTS

all references to "guard rails" have been deleted.

Subsection (2) (a) is a new provision added for clarification. The present law (49-12-5 (1)) covers only the situation provided in subsection (2) (b).

Based on part of present 49-8-5. Voting machines have been added to this section. Revision would prohibit watchers from approaching within six feet of the voting booths, ballot box. or voting machines. Present law permits watchers within the quard rail. References to "quard rail" are omitted in the revision but the "immediate voting area" is defined as "within six feet of the voting machines or voting booths and ballot box." Detailed requirements for construction of voting booths have been deleted.

<u>TEXT</u>

the polls. (1) The original registration book to be used at used by the election judges at their respective polling places in complying with the provisions of this act. No copy thereof shall be used for such purpose unless the original has been lost, destroyed, or stolen.

- (2) Prior to the delivery of the registration books to the judges of election for use on the day of a primary, general, or special election, the county clerk shall attach to each of the registration books his certificate stating that such book contains the registration sheets of all registered electors residing in the precinct except those who have applied for absentee ballots, and stating the total number of registration sheets contained therein.
- (3) (a) In all precincts other than precincts located wholly or in part within the boundaries of municipalities which are the county seats of their respective counties, the county clerk, at least one day prior to any primary, general or special election, as the case may be, shall cause the registration book to be delivered in a sealed envelope or container to the minority judge of election, who shall have custody thereof and shall give his receipt therefor.
- (b) In precincts located wholly or in part within the boundaries of municipalities which are the county seats of their respective counties, two of the judges of election, one of whom shall be the minority judge, one day prior to any primary, general or special election shall call in person at the office of the county clerk for the purpose of receiving the registration book. The registration book shall be delivered in a sealed envelope or container to the minority judge, who shall have custody thereof and shall give his receipt therefor.

<u>COMMENTS</u>

Based on part of present 49-6-24.

(4) The minority judge of election, after the closing of the polls on the day of any primary, general or special election, shall seal the registration book and deliver it to the election officials selected to deliver the ballot boxes, election returns, and registration book as provided in section 97 of this act.

SECTION 107. Ballot boxes for non-machine voting. The board of county commissioners of each county using paper ballots shall provide one ballot box for each set of receiving judges and one ballot box for each set of counting judges at each place of voting. Each of said ballot boxes shall be circular in form, with a small opening at the top thereof, and enclosed in a square wooden frame with a lid to be locked. The ballot boxes and keys shall be kept by the county clerk and delivered to the receiving judges of election within four days immediately preceding any general, primary, or special election, to be returned as provided in section 131 of this act.

SECTION 108. <u>Ballots for general and special elections</u>. (1) The method of voting at general and special elections may be either by paper ballots as provided in this article or by voting machine as provided in article 12 of this act.

(2) The county clerk of each county using paper ballots shall provide printed ballots for every general or special election. The official ballots shall be printed and in the possession of the county clerk at least twenty days before the election. In addition, sample ballots shall be printed and in the possession of the county clerk twenty days before the election and shall be subject to public inspection. The sample ballots shall be printed in the form of the official ballots but upon paper of a different color from the official ballots. Sample ballots shall be delivered to the receiving judges of election and posted with the cards of instruction provided in section 114 of this act.

Based on present 49-7-3 and 49-8-4. Requirement for glass ballot boxes has been deleted as has been the requirement for three keys. Under the revision, the ballot boxes must be delivered within four days rather than three as at present.

Based on present 49-9-5 and part of present 49-9-1. Deadline is changed on printing sample and official ballots from 30 to 20 days. Order of positions on the ballot have been specified (same as in the primary election provision). Some of the detailed printing requirements have been deleted.

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- (3) Every ballot shall contain the names of all candidates for offices to be voted for at that election whose nominations have been duly made and accepted as provided in article 5 of this act, except those who have died or withdrawn, and the ballot shall contain no other names: provided, however, when presidential electors are to be elected their names shall not be printed upon the ballot. but in lieu thereof the names of the candidates of their respective political parties or political organizations for president and vice-president of the United States shall be printed together in pairs under the title "Presidential Electors." Such pairs shall be arranged in alphabetical order of the names of the candidates for president in the manner provided for in section 109 of this act. A vote for any such pair of candidates shall be a vote for the duly nominated presidential electors of the political party or political organization by which such candidates for president and vice-president of the United States were named.
- (4) The name of each person nominated shall be printed upon the ballot in but one place. Opposite the name of each person nominated, including candidates for president and vice-president, shall be the name of the political party or political organization which nominated the candidate, expressed in not more than three words. The county clerk shall not print in connection with any name any title or degree designating the business or profession of the candidate. The names of the candidates for each office shall be arranged under the designation of the office, according to the surnames as provided in section 109 of this act.
- (5) The positions on the ballot shall be arranged as provided in section 109 of this act and as follows: First, candidates for president and vice-president of the United States; next, candidates for United States senator; next, congressional candidates; next, state candidates; next, legislative candidates; next, other candidates for districts greater than a county; next, county candidates; next, justice precinct candidates. When other offices are to be filled, the county clerk in preparing the ballot shall use

substantially the form prescribed by this section, stating the proper designation of the office and placing the names same. of the candidates therefor under the

- (6) The ballots shall be so printed as to give to each voter a clear opportunity to designate his choice of candidates by a cross mark (X) in the square at the right of the name. On the ballot may be printed such words as will aid the voter, such as "vote for not more than one.
- different office shall be as many blank spaces as there are persons to be elected to such office, in which the elector may write the name of any eligible person not printed on the ballot for whom he desires to vote as a (7) At the end of the list of candidates for each candidate for such office.
- (8) Whenever the approval of a constitutional amendment or other question is submitted to the vote of the people, such question shall be printed upon the ballot after the lists of candidates. The ballots shall be so printed as to give to each voter a clear opportunity to designate his answer by a cross mark (X) in a sufficient margin at the right of
- be not less than an inch in width, the top portion being known as the stub, and the next portion as the duplicate stub. Upon each of said stubs nothing shall be printed except printed in clear, plain type, as herein required, with a space of at least one-half inch between the different columns on said ballot. On the back of each ballot shall be (9) The extreme top part of each ballot shall be divided by two perforated lines into two spaces, each of which shall All ballots the number of the ballot, and the same number shall be printed upon both stubs. Stubs and duplicate stubs of ballots shall both be numbered consecutively. All bal shall be uniform and of sufficient length and width to printed the endorsement, "Official ballot for after the word "for" shall follow the designation of t allow for the names of candidates and officers to be

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precinct and county for which the ballot is prepared. the date of the election, and a facsimile of the signature of the county clerk who has caused the ballot to be printed. The ballot shall contain no caption or other endorsement, except as provided in this section. Each county clerk shall use precisely the same quality and tint of paper, the same kind of type, and the same quality and tint of plain black ink for all ballots furnished by him at one election. Whenever candidates are to be voted for only by the voters of a particular district, county or other political subdivision, the names of such candidates shall not be printed on any other ballot than those provided for use in such district, county, or political subdivision. The ballots shall be of such form that when folded the whole endorsement shall be visible and the contents of the ballot shall not be exposed.

SECTION 109. Arrangement of names on ballots for non-machine voting in general or special elections. In all general or special elections in precincts using paper ballots, the names of all candidates who have been duly nominated for each office shall be arranged on the ballot under the designation of the office in two groups. The names of the candidates of the two major political parties shall be listed in alphabetical order and shall comprise the first group. The names of the candidates of the remaining political parties or political organizations shall be listed in alphabetical order and shall comprise the second group.

SECTION 110. Single cross mark for party slate not permitted. Each office in every election shall be voted upon separately, and no emblem, device or political party designation shall be used on the official ballot at any election by which a voter may vote for more than one office by placing a single cross mark on the ballot or by writing therein the name of any political party or political organization.

SECTION 111. <u>Ballots changed if candidate dies.</u> If any person designated or nominated as provided in article 5 of this act dies before the day fixed by law for

Based on part of present 49-9-3 (1).

Based on part of present 49-9-3.

Based on present 49-4-40 which applies only up to 25 days prior to election.

the primary, general or special election, as the case may be, and the fact of his death becomes known to the secretary of state or county clerk in whose office the petition or certificate designating or nominating such person was filed, the name of the deceased candidate shall not be printed upon the ballots for the election, and, if already printed, if possible, shall be erased or cancelled before the ballots are delivered to the electors.

SECTION 112. Printing and distribution of ballots. In counties using paper ballots the county clerk shall cause to be printed and distributed to the election judges in the respective precincts a sufficient number of ballots. The ballots shall be sent in two sealed packages for each precinct with marks on the outside of each clearly stating the precinct and polling place for which it is intended, together with the number of ballots enclosed. Each of such packages shall contain one-half of the number of ballots intended for such precinct. Such packages shall be delivered between the close of business on Friday preceding election day and the Monday noon before election day, one to each of two receiving judges of election in each precinct representing opposite major political parties. Receipts for ballots thus delivered shall be given by the election judges who receive them. The receipts shall be filed with the county clerk, who shall also keep a record of the time when and the manner in which each of said packages was sent and delivered. The election judges receiving such packages shall produce the same, with the seals unbroken, in the proper polling place at the opening of the polls on election day, and in the presence of all receiving judges shall open said packages.

SECTION 113. Substitute ballots. If the ballots to be furnished to any election judges shall not be delivered at the time mentioned in section 112 of this act, or if after delivery they shall be destroyed or stolen, it shall be the duty of the county clerk to cause other ballots to be prepared, as nearly in the form prescribed as practicable, with the word "substitute" printed in brackets immediately

Based on present 49-9-6 and 49-9-7. The number of ballots to be printed under the revision is left to the discretion of the county clerk. The time for beginning the delivery of ballots is moved from Saturday noon to "the close of business on Friday."

Based on present 49-9-8.

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under the facsimile signature of the county clerk. Upon receipt of ballots thus prepared from the county clerk, accompanied by a statement under oath that the same have been so prepared and furnished by him, and that the original ballots have so failed to be received, or have been destroyed or stolen, the election judges shall cause the ballots so substituted to be used at the election. If from any cause none of the official ballots nor substitute ballots prepared by the county clerk shall be ready for distribution at any polling place, or if the supply of ballots shall be exhausted before the polls are closed, unofficial ballots, printed or written, made as nearly as possible in the form of the official ballots, may be used until substitutes prepared by the county clerk can be printed and delivered.

SECTION 114. Cards of instruction. The county clerk of each county shall furnish to the judges of election a sufficient number of instruction cards for the guidance of voters in preparing their ballots. The election judges shall post at least one of such cards in each polling place upon the day of the election. Such cards shall be printed in large, clear type, and shall contain full instructions to the voters as to what should be done:

(1) To obtain ballots for voting:

(2) To prepare the ballots for deposit in the ballot box;

(3) To obtain a new ballot in the place of one spoiled by accident or mistake:

(4) To obtain assistance in marking ballots.

SECTION 115. <u>Election expenses to be paid by county</u>. The cost of conducting general, primary and special elections, including the cost of printing and supplies, shall be a county charge, the payment of which shall be provided for in the same manner as the payment of other county expenses.

Based on present 49-8-6. The specific requirement for supplying 12 instruction cards to each precinct has been omitted. Also, the requirement for printing cards in languages other than English has not been continued. Instead of requiring posting of one card in each voting booth and not less than three in or about the polling place, the revision specifies that at least one of such cards shall be posted in each polling place.

Based on present 49-9-9.

CONDUCT OF ELECTIONS ARTICLE 9.

as the case may require. The polls at any election shall not be closed after once being opened until they are finally closed in the evening. If at the hour of closing there are electors at the polling place desiring to vote and who are qualified to vote, and who have not been able to do so since appearing at the polling place, the polls shall be kept open long enough after the hour of closing to allow those so present at that hour to vote. No one not present at the hour of closing shall be entitled to vote because the polls may not actually be closed when he arrives. seven a.m. and remain open until seven p.m. of the same day. If a full set of receiving judges of election shall not attend at the hour of seven a.m., and it shall be necessary for the electors present to appoint judges to conduct the election as provided by section 91 (2) of this act, the election may commence whenever a full set of judges is present, at any hour before the time for closing the polls, SECTION 116. Hours of voting. (1) At all general, primary, and special elections the polls shall be opened at

(2) Upon the opening of the polls, proclamation shall be made by one of the clerks that the polls are open, and thirty minutes before the closing of the polls proclamation shall be made in like manner that the polls will close in thirty minutes. SECTION 117. Employee entitled to vote. (1) Any registered elector entitled to vote at a general election shall be entitled to absent himself for the purpose of voting from any service or employment in which he is then engaged or employed on the day of such election for a period of two hours between the time of opening and the time of closing the polls. Any such absence shall not be sufficient reason for the discharge of any such person from such service or employment. Such elector, because of so absenting himself, shall not be liable to any penalty, nor shall any deduction be made from his usual salary or wages on account of such Electors who are employed and paid by the hour

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Based on present 49-10-1, 49-10-2, and 49-4-20

excluding last paragraph which Based on present 49-10-3. is contained in section 238 (1) (b) in the revision.

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shall receive their regular hourly wage for the period of such absence not to exceed two hours. Application shall be made for such leave of absence prior to the day of election. The employer may specify the hours during which such employee may absent himself, but such hours shall be at the beginning or ending of the work shift if the employee so requests.

(2) This section shall not apply to any person whose hours of employment on the day of the election are such that there are three or more hours between the time of opening and the time of closing of the polls during which he is not employed on the job.

SECTION 118. Judges open ballot box first. In precincts which use paper ballots, it shall be the duty of the receiving judges of election, immediately before proclamation is made of the opening of the polls, to open the ballot box in the presence of the people there assembled and to turn it upside down so as to empty it of everything that may be in it, and then to lock it securely. It shall not be reopened until the time for counting the ballots therein.

SECTION 119. Clerks to keep poll books. Each clerk of election shall keep a poll book which shall contain one column headed, "Names of voters," and one column headed, "Number on ballot." The name and the number on the ballot of each elector voting shall be entered in regular succession under the headings in the poll book.

SECTION 120. Preparing to vote. (1) Any registered elector desiring to vote shall give his name and, if requested so to do, his residence to one of the receiving judges of election, who shall thereupon announce the same in a loud and distinct tone of voice, clear and audible. If the name is found in the registration book by the election judge or clerk having charge thereof, he shall likewise repeat the name, and the elector shall be allowed to enter the immediate voting area. Besides the election officials

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Based on present 49-10-4.

Based on present 49-10-7.

Based on part of present 49-10-8. In line with the comments under section 105 previously herein, watchers would not be permitted within the immediate voting area and reference to "guard rail" is omitted in the revision.

not more than four voters in excess of the number of voting booths or voting machines shall be allowed within the immediate voting area at one time. clerk shall give to the elector one, and only one, ballot, which shall be removed from the package of ballots by tearing the same along the perforated line between the stub and duplicate stub. Before delivering such ballot to the elector, the judge or clerk of election having charge of the ballots shall endorse his initials on the duplicate stub, and the judge or clerk shall enter the date and the number of said ballot in the registration book opposite the name of the voter. the voter.

prepare his ballot by marking or stamping in ink or indelible pencil, in the appropriate margin or place, a cross (X) opposite the name of the candidate of his choice for each office to be filled; and in case of a question submitted to a vote of the people, by marking or stamping in the appropriate margin or place, a cross (X) opposite the answer which he desires to give. Before leaving the voting booth the voter shall fold his ballot without displaying the marks thereon, in the same way it was folded when received by him, so that the contents of the ballot shall be concealed and the stub can be removed without exposing any of the contents of the ballot, and he shall keep the same so folded until SECTION 121. Manner of voting in precincts which use paper ballots, (1) In precincts which use paper ballots, on receiving his ballot the voter shall immediately retire alone to one of the voting booths provided, and shall he has deposited his ballot in the ballot box. SECTION 121.

(2) Each voter who has prepared his ballot and is ready to vote shall then leave the voting booth and approach the judges of election having charge of the ballot box. He shall give his name to one of the judges of election, who shall announce it in a loud and distinct tone of voice, clear and audible. The voter's ballot shall be handed to the judge in charge of the ballot box, who shall announce the

Revision would permit use of indelible pencil as well as

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name of such voter and the number upon the duplicate stub of his ballot, which number must correspond with the stub number previously placed on the registration book. If the stub number of the ballot corresponds and is identified by the initials of the judge or clerk placed thereupon, the judge or clerk shall then remove the duplicate stub from such ballot. The judge or clerk shall immediately thereafter write the name of such voter and the number of the ballot upon the poll book, and such ballot shall then be returned by said judge or clerk to the voter who shall thereupon, in full view of the judges of election, deposit the same in the ballot box, with the official endorsement on said ballot uppermost.

(3) Each voter shall mark and deposit his ballot without undue delay, and shall leave the immediate voting area as soon as he has voted. No voter shall be allowed to occupy a voting booth already occupied by another, nor to remain within the immediate voting area more than ten minutes, nor to occupy a voting booth for more than five minutes if all such booths are in use and other voters are waiting to occupy the same. No voter whose name has been entered on the poll book shall be allowed to re-enter the immediate voting area during the election, except a judge or clerk of election.

SECTION 122. <u>Disabled voter--assistance</u>. (1) If at any primary, general, or special election any registered elector shall declare under oath to the judges of election that, by reason of blindness or other physical disability, he is unable to prepare his ballot or operate the voting machine without assistance, then he shall be entitled upon his request to receive the assistance of any one of the election judges or clerks or at his option of any elector of the precinct to be selected by the disabled voter. No person other than a judge of election in the precinct shall be permitted to enter the voting booth or voting machine as an assistant to more than one voter. No person assisting a disabled voter shall seek to persuade or induce any such voter to vote in any particular manner.

Based on part of present 49-10-17 and part of present 49-12-7.

(2) A notation shall be made in the poll books opposite the name of each voter thus assisted, stating that the voter has been assisted.

one at a time, not exceeding three in all, upon returning each spoiled one. The spoiled ballots thus returned shall be immediately canceled and shall be preserved and returned to the county clerk as provided in section 131 of this act. paper ballots, no person shall remove any ballot from the polling place before the close of the polls. If any Spoiled ballots. In precincts which use voter spoils a ballot, he may successively obtain others, SECTION 123.

cinct polling place in the county. The chairman of the county central committee of each political party shall certify the names of the persons selected as watchers to the county clerk who shall in turn certify the names to the judges of election SECTION 124. Watchers at general and special elections. Each political party participating in a general or special election shall be entitled to have a watcher in each precinct polling place in the county. The chairman of the county. in the respective precincts.

up to that time, and the receiving judges shall then proceed to use the other ballot box furnished for that purpose. The receiving judges shall open, empty, and lock the alternate ballot box in the manner prescribed in section 118 (1) In pre-SECTION 125. Counting by counting judges. (1) In precincts having counting judges, at 8:00 a.m. or as soon thereafter as the counting judges may apply for the same, the receiving judges shall deliver to the counting judges the ballot box containing all ballots that have been cast of this act.

ballots cast since taking possession of the first ballot box. They shall continue to exchange ballot boxes in the same manner during the day until the polls are closed and shall continue counting until all ballots have been counted. (2) Whenever the counting judges have counted the votes in a ballot box, they shall return the empty ballot box to the receiving judges and exchange it for the box containing

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present Based on part of 49-10-19.

present Based on part of 49-10-8. Based on part of present 49-7-4, 49-7-5, and 49-7-7.

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- (3) Whenever an exchange of ballot boxes is made as described in subsection (1) of this section, the receiving judges shall furnish to the counting judges a statement signed by the receiving judges showing the number of ballots that are to be found in each ballot box as indicated by the poll books. The counting judges shall first count the number of ballots in each box. If the ballots shall be found to exceed the number entered on each of the poll books as shown by said statement of the receiving judges. the counting judges shall then examine the official endorsements upon the outside of the ballots without opening the same, and if, in the unanimous opinion of the judges. any one or more of the ballots in excess of the number on the poll book be deemed not to bear the proper official endorsement they shall be kept separate and a separate record and return of the votes in such ballots shall be made under the head of "excess ballots." The counting judges shall then proceed to count in the manner prescribed in section 127 of this act.
- (4) The county commissioners may provide a separate room or building for the counting judges, but whenever ballot boxes are moved from one room or building to another they shall be under the constant observation of at least one of said counting judges.

SECTION 126. Counting by receiving judges. In precincts which use paper ballots but which do not have counting judges, as soon as the polls at any election shall have finally closed, the receiving judges shall immediately open the ballot box and proceed to count the votes polled, and the counting thereof shall be continued until finished before the judges and clerks shall adjourn. They shall first count the number of ballots in the box. If the ballots shall be found to exceed the number of names entered on each of the poll books, the judges of election shall then examine the official endorsements upon the outside of the ballots without opening the same, and if, in the unanimous opinion of the judges, any of the ballots in excess of the number

Based on present 49-10-20.

endorsement, they shall be put into a separate pile by themselves, and a separate record and return of the votes in such ballots shall be made under the head of "excess ballots." When the ballots and the poll books agree, the board shall proceed to count the votes. The receiving judges shall then proceed to count in the manner prescribed in section 127 on the poll books be deemed not to bear the proper official of this act.

read and counted separately. Every name separately marked as voted for on such ballot, where there is no conflict to obscure the intention of the voter, shall be read and marked upon the tally list before any other ballot is proceeded with. The entire number of ballots, excepting "excess ballots," shall be read and counted and placed upon the tally lists in like manner. When all of the ballots, excepting "excess ballots," have been counted, the judges shall estimate and publish the votes. SECTION 127. Method of counting paper ballots. (1) precincts which use paper ballots, each ballot shall be SECTION 127.

the ballots, together with one of the tally lists, shall be returned to the ballot box and the opening shall be carefully sealed, and each of the judges shall place his initials on said seal. The cover shall then be locked and the ballot box delivered to the county clerk as provided in section 131

(3) All persons except judges, clerks and watchers shall be excluded from the place where the counting is being carried on until the count has been completed.

SECTION 128. Clerks to keep tally sheets. As the judges of election shall open and read the ballots, each clerk, upon tally sheets furnished by the county clerk for that purpose, shall carefully mark down the votes each of the candidates shall have received. In precincts which use paper ballots, the names of candidates shall be placed on the tally sheets in the order in which they appear on the

Based on parts of present 49-10-20, 49-7-6, and 49-10-24. Much of the detail regarding custody of keys has been omitted. Under the revision (section 131), keys are to be returned to the county clerk with the ballot boxes.

Based on present 49-10-21 and 49-4-22. The present provision (49-4-22) that the names of candidates shall be placed on tally sheets in the same order as on the ballot has been restricted to precincts

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official ballots. In precincts which use voting machines, the secretary of state shall prescribe the form of the tally sheets to be used.

SECTION 129. Defective ballots. If a voter marks in ink or indelible pencil more names than there are persons to be elected to an office, or if for any reason it is impossible to determine the choice of any voter for any office to be filled, his ballot shall not be counted for such office. A defective or an incomplete cross marked on any ballot in ink or indelible pencil in a proper place shall be counted if there be no other mark or cross in ink on such ballot indicating an intention to vote for some person other than those indicated by the first mentioned defective cross or mark. No ballot without the official endorsement, except as provided in section 113 of this act, shall be allowed to be deposited in the ballot box. and none but ballots provided in accordance with the provisions of this act shall be counted. Whenever the judges of election discover in counting the votes that the name of any candidate voted for be misspelled, or the initial letters of his given name be transposed or omitted in part or altogether on the ballot, the vote for such candidate shall be counted for him if the intention of the elector to vote for him be apparent. Ballots not counted shall be marked "defective" on the back thereof and shall be preserved by the county clerk until six months after the election at which such ballots were cast or until the time has expired for which the ballots would be needed in any contest proceedings. when the ballots shall be destroyed by fire in the presence of the members of the county board of canvassers.

SECTION 130. <u>Judges' certificate and statement.</u> (1) As soon as all the votes shall have been read and counted, the counting judges, or the receiving judges in precincts which do not have counting judges, shall make a certificate, attested by the clerks, stating the name of each candidate, designating the office for which such person received votes,

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using paper ballots. Where voting machines are used, the form of the tally sheets would be prescribed by the secretary of state.

Based on present 49-10-22 and parts of 49-4-15 and 49-13-14. Time for preservation of defective ballots has been changed from "until the next general election" to until six months after the election or until the time has expired for which the ballots would be needed in contest proceedings. Responsibility for destruction of ballots by fire is changed from the county clerk to the county board of canvassers, which would then conform to provision for preserving all ballots (present 49-9-10 and section 133 herein).

Based on parts of present 49-10-24 and 49-10-19.

figures, such entry to be made as nearly as circumstance will admit, in the following form: and stating the number of votes he received, the number being expressed in words at full length and in numerical

A.B. had seventy-two (72) votes for governor; C.D. had seventy-two seventy-one (71) votes for governor; E.F. had seventy-two (72) votes for lieutenant-governor; G.H. had sixty-nine (69) votes for lieutenant-governor; J.K. had sixty-eight (68) votes for representative in congress; L.M. had seventy (70) votes for representative in congress; N.O. had seventy-two (72) votes for state representative; P.Q. had seventy-one (71) votes for state representative; R.S. had eighty-four (84) votes for sheriff; T.W. had sixty (60) votes for sheriff; to their respective names for the following described offices: total number of ballots or votes cast were day of _____ in the year ____, the following named persons received the number of votes annexed and state of Colorado, on the and the same manner for any other persons voted for. At any election held at day of in the county of

Certified by us:

Attest:

G.H. Clerks of Election C.D. C.D. Judges of Election E.F. C.D.

voted, making a separate statement of the number of un-official and substitute ballots voted, the number of ballots (2) In addition, the receiving judges of election shall make a statement in writing showing the number of ballots of ballots returned, identifying and specifying the same. All unused ballots, spoiled ballots and stubs of ballots delivered to voters, the number of spoiled ballots, the number of ballots not delivered to voters and the number voted shall be returned with such statement.

7. 11.