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STATE OF COLORADO

EMERGENCY OPERATIONS PLAN





State of Colorado

EXECUTIVE CHAMBERS

DENVER

JOHN A. LOVE
Governor

FOREWORD

This State Emergency Operations Plan (SEOP) has been prepared to provide guidance to the elements of State and local government and their respective agencies for the development of comprehensive emergency plans to cope with any disaster, either man made or natural, that may befall their respective areas of responsibility.

Chapter 24, Colorado Revised Statutes, 1963, clearly establishes and delineates the responsibilities of each political subdivision of the State for the preparations of plans to carry out emergency functions to prevent, minimize and/or repair injury and damage resulting from enemy attack or natural disaster.

I therefore direct that each department, office, and agency of State Government study the plan, prepare its own departmental, office, or agency supporting annex, organize accordingly, and be prepared to discharge its emergency responsibilities.

It is evident that turbulent world conditions and our past experiences with natural disaster cause this type of planning to be essential to provide for the common defense, to protect the public peace, health and safety, and to preserve the lives and property of the people of the State.

The heads of political subdivisions are requested to become familiar with the plan and to be prepared to discharge respective responsibilities. The State, with its available resources, both manpower and material, is prepared to assist local governments in discharging their respective responsibilities.

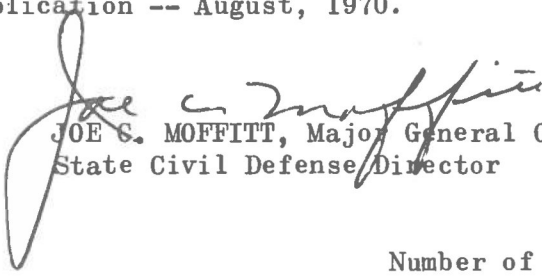

John A. Love



STATE OF COLORADO
EMERGENCY OPERATIONS PLAN

This Plan supersedes the State Emergency Operations Plan (SEOP) published in 1966. Annexes to this Plan, following their completion and/or revision by respective State departments, agencies, commissions, sections, etc. whose responsibilities in Emergency are denoted in this Plan, will be added at later dates.

This Plan is effective upon publication -- August, 1970.


JOE C. MOFFITT, Major General Colo ANG
State Civil Defense Director

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I. MISSION

The Civil Defense mission of the Colorado State Government and its political subdivisions, in cooperation with Federal Agencies and local governments is:

To prepare for and carry out all emergency functions necessary to protect the public health and safety, and to preserve the lives and property of the people of the State of Colorado in the event of enemy attack, sabotage, or other hostile action, or in the case of fire, flood, earthquake, lost or injured persons, or any other type of disaster.

II. SITUATION AND ASSUMPTIONS

A. Situation

1. Colorado's topography, climate, seismicity, and heavy forests present a continuing threat of such natural disasters as flood, tornado, earthquake, forest fire, or severe weather conditions.
2. Enemy forces are capable of attacking any area of the Continental United States, including Colorado, utilizing nuclear, conventional, chemical, and biological weapons by missiles, aircraft, or clandestine means.
3. Man-caused disasters including, but not limited to, fire, sabotage, explosion, transportation accident, industrial accident, and civil disturbances are possible.
4. Lost or injured persons may require the use of resources and/or emergency organizations as a sequel to actions involving hunting, hiking, mountain climbing, or other such incidents.

B. Assumptions

1. General

- a. No disaster, natural, man-made, or nuclear, will necessarily strike every area of the State simultaneously. Effects may be localized or spread through many political subdivisions.
- b. During any type of disaster, local political subdivisions must sustain their population insofar as their capabilities permit. When this is no longer possible, assistance may be requested from the next higher echelon of government. Specialized types of assistance may be requested at any time.
- c. Agencies and departments of government will perform emergency

activities related to those they perform in normal times. Advance emergency planning and organization will identify these activities. Advance planning between organizations may disclose additional joint capabilities.

- d. State and Federal military forces, when available, will supplement local forces but will not be a substitute for local participation in disaster operations.
- e. Whenever possible, the public will be warned of any threat to life or property.
- f. Each political entity will keep the State Emergency Operating Center (EOC) informed of any disaster, anticipated or actual, search or rescue, or any significant event within its jurisdiction which may affect other areas. The State EOC will inform other political jurisdictions which may be affected.

2. Natural Disaster

- a. The State of Colorado is subject to natural disaster, including floods, earthquakes, snow and wind storms, tornadoes, fires, rock slides, and the like, at any time.
- b. Communication and other utilities, such as electric power, water, and gas, may be curtailed or completely disrupted by a sudden disaster.
- c. Some affected localities may be isolated for one reason or another until access from unaffected areas can be restored.
- d. Some areas may have to be evacuated to protect life and property. Evacuation may be either voluntary or mandatory.

3. Enemy Attack

- a. There is a possibility that the United States could be attacked or become involved in a war by accident, unexplained escalation of a limited conflict, miscalculation, or an irrational act.
- b. Such an event could bring about a general war with the employment of any type of weapon. Nuclear warheads and/or devices might be used on a large number of targets within and near the United States.
- c. All or any part of the State could be affected by radioactive fallout. No location, even if it is remote, is safe from radioactive fallout.

- d. If fallout occurs, many lives could be saved and sickness prevented if the public takes shelter.
 - e. Local governments will make the decision and will direct the people to take available shelter.
4. Man-Caused Disaster
- a. A disaster, such as a plane crash, train wreck, truck or bus accident, civil disturbance, power outage, or industrial accident, could affect a local area.
 - b. Such a situation will probably occur with little or no warning.
 - c. The incident may tax local resources and, in any event, will require prompt action by local authorities.
 - d. A nuclear explosion or accident with or without radioactive contamination is possible. (See 3-c and 3-d above)
5. Lost or Injured Persons
- a. Persons, lost or injured, involving hunting, hiking, mountain climbing, or other types of recreation, involving land, air, or water efforts.
 - b. Unusual situations which occur without warning.
 - c. Incidents where the local government needs specialized skill and assistance.

III. ORGANIZATION AND RESPONSIBILITIES IN AN EMERGENCY

A. State Government

- 1. The Governor is responsible for direction and control of all Civil Defense activities in the State and is authorized to use the personnel, services, equipment, supplies, and facilities of departments, offices, and agencies of the State and political subdivisions. The Governor is also authorized to delegate the administrative authority vested in him by the Civil Defense Act.
- 2. Subject to the direction of the Governor, the Civil Defense Director (the Adjutant General) is the coordinator of all State Civil Defense activities.
- 3. Officers of the State departments, offices, divisions, and agencies will direct the emergency activities of their respective organizations and will prepare appropriate plans before the emergency.

B. County Government

- 1. The elected and/or appointed public officials have statutory

responsibilities to provide for the health, safety, and welfare of the populace within their respective political subdivisions. It is mandatory that those public officials recognize their responsibilities and take appropriate action.

2. The governing body is authorized to appoint a Civil Defense Director who shall have direct responsibility for the administration and coordination of the local Civil Defense organization, subject to the direction and control of the governing body.
3. Each level of government shall perform the tasks assigned by this plan and will prepare a local emergency plan to accomplish these tasks. Local plans will be compatible with the State plan.
4. The county is responsible by statute (24-1-8 CRS Rev.) for the coordination of all Civil Defense activities within its territorial limits. This includes all cities and towns in the county.
5. The county must report any disaster or emergency to the State EOC together with a damage estimate.

C. Local Governments

Cities and towns within counties will prepare emergency operations plans for their jurisdictions compatible with county plans. They will be organized and operate within the framework of their own plan; if no plan has been written, then that entity's organization should follow the county plan.

IV. EXECUTION

A. Concept of Operations

1. During emergency situations and disasters, there will be "one point" of contact between affected governments. In most cases, this point is the Emergency Operations Center (EOC). The State EOC is equipped with links to multiple communications systems so that contact can be maintained with affected areas. The free exchange of information between affected governments is essential to efficient operations, and the key to getting information is to have the means to communicate. Cities and towns will maintain contact with the State through the County EOC. If the disaster is localized in one city or town, the State will, or may, arrange "one point" contact with the local government.
2. During emergency situations, departments, divisions, and agencies

of government at all levels, augmented by trained reserves and volunteers, will take all possible actions to minimize human injury and property damage. To insure effective utilization of resources, flexible plans must be prepared, standard operating procedures established, and personnel trained. Such plans and procedures should be tested.

3. When one level of government has exhausted its own resources or needs additional resources, the assistance needed should be requested of the next higher echelon of government. The assistance, when provided, shall be temporarily supplemental to the local effort.
4. The governing authority of each political entity will be responsible for direction and control of its own governmental operations and organizations and the supplementary assistance provided.
5. In the event of circumstances resulting from disaster, which deprive a political entity of its capability to continue effective operations, the next higher political subdivision will assume authority to the extent necessary to provide the proper guidance and control until the local government can be re-established as a functioning entity.

B. Operation Action Phases

1. Phase I - The Readiness Phase
(Pre-attack, Pre-emergency)
 - a. This phase starts at the earliest time the threat or existence of a disaster is anticipated or becomes known. Whoever discovers the threat or existence of a disaster will notify the State EOC (telephone number 279-2736 during normal working day, all other times 366-5363), which will notify other entities and other organizations concerned.
 - b. The State Civil Defense Director will notify the Governor, place the Civil Defense staff on standby alert, declare Phase I operational and as the seriousness of the situation dictates, notify those State agencies and those Civil Defense organizations which may be concerned and who can provide assistance. He will keep these agencies and organizations informed of developments. He will ask for assignment of representatives to the State EOC

from those organizations when needed.

2. Phase II - The Emergency Action Phase
(Trans-attack)

- a. This phase begins when the disaster occurs and when lives and/or property are endangered.
- b. The Civil Defense Director declares Phase II operational and notifies all the State agencies and Civil Defense organizations concerned. He executes this plan as required.
- c. During this phase the State EOC will:
 - (1) Maintain contact with effected political subdivisions.
 - (2) Receive, determine priorities, and act upon requests for assistance.
 - (3) Collect and evaluate damage reports.
 - (4) Coordinate State support to county organizations.
 - (5) Keep the Regional Office of Civil Defense informed of conditions as appropriate.
 - (6) Operate the EOC on a 24-hour per day basis.
- d. During this phase, plans will be prepared and priorities established for the work that will be performed in the recovery phase (Phase III).

3. Phase III - The Rehabilitation Phase
(Post-attack)

- a. Many activities associated with recovery of disaster areas may actually commence during Phase II. The recovery phase consists mainly of actions that will alleviate suffering, effect emergency repairs to essential utilities, open routes of communication, provide emergency welfare services, and take care of the injured.
- b. In a nuclear situation, some areas will not be able to initiate the recovery phase until the radiation levels become low enough to permit out-of-shelter activities.
- c. During this phase, Emergency Operating Centers will function on a 24-hour per day basis as long as necessary.
- d. Task assignments in this plan are in addition to those normal duties, responsibilities, and functions of the various departments, offices, and agencies.

C. Task Assignments

1. General

- a. All agencies of State and local government have the responsibility for organizing, planning, and preparing to meet major man-made, natural, or wartime disasters and emergencies.
- b. The training of personnel to cope with a disaster or emergency is a common task of every department at all levels of government. When a volunteer organization is a part of a government's emergency organization, such government will assume the responsibility for the training of that organization.
- c. Each State department, division, agency, or organization, etc. that is assigned a Civil Defense task will prepare a standard plan of operations for accomplishing its task. Such plan will be attached to this plan as an annex.

2. Planning Considerations

- a. In a nuclear situation any area of Colorado could be exposed to radioactive fallout. Plans should include provision for sheltering organization personnel and show where personnel will take shelter.
- b. Include in the plan a definite method for alerting personnel on a 24-hour per day, seven days a week, basis. Prepare a fanout list separately from the annex and make sure that it is always available at work or at home.
- c. The plans should include some personnel trained in radiological monitoring, so that they will be able to perform tasks during a fallout situation.
- d. Some State departments (offices, agencies, etc.) will be represented in the State EOC. Their annexes will provide for operations at the EOC, operations at the principle and/or subsidiary offices, and by field units. Personnel who will represent the department in the State EOC will be specifically identified.
- e. Each annex will set out a plan for communication within the organization to permit effective direction and control. This will include both normal and emergency means of communication

and will identify points with which contact must be made.

- f. All State departments, divisions, and agencies will coordinate all emergency public information releases with the Governor's Office during all incidents of any magnitude.

3. Emergency Task Assignments within State Government

a. Governor's Office will:

- (1) Coordinate all emergency public information releases during disaster situation.

b. Civil Defense Division will:

- (1) Evaluate disaster information and declare phases of operations. (Phase I, II, or III)
- (2) Notify the Governor, appropriate political subdivisions, and State agencies and departments of the emergency situation and changing phase of operation.
- (3) Operate the State EOC during normal and disaster operations. The EOC will be maintained so that it can become operational 24-hours per day at any time.
- (4) Maintain the basic State Operational Plan up-to-date by publishing and distributing changes in the plan and annexes to all concerned.
- (5) Coordinate damage assessment activities and obtain damage estimation reports as needed.
- (6) Collect data on, and maintain a record of, all disaster situations.
- (7) Assist in preparing appropriate releases to news media concerning disaster situations and operations.
- (8) Coordinate search and rescue when assistance is requested by proper authorities.
- (9) Coordinate radiological defense for all of the State, including decontamination.
- (10) Coordinate the Federal Disaster Assistance Program until a Disaster Coordinator is appointed.
- (11) Coordinate an emergency identification system.
- (12) Assist in the emergency management of resources.
- (13) Operate the Alternate State Warning Point for the National Warning System. Authorize and arrange for moves and

modifications, and exercise general supervision of the operation of the warning points in the system.

- (14) The Director of Civil Defense will coordinate the establishment of a Disaster Control Center near the scene of a disaster, designating when and where and will also appoint a coordinator who will be responsible for the Disaster Control Center's operations.

c. Colorado State Patrol will:

- (1) Provide traffic control assistance to local governments in a disaster area.
- (2) Assist in coordinating law and order functions within a disaster area.
- (3) Provide search and rescue support by assisting in field communication.
- (4) Provide for the security of the State EOC.
- (5) Provide initial communications between the EOC and local governments in disaster areas when needed.
- (6) Provide aerial reconnaissance as available.
- (7) Assist in implementing an identification system.
- (8) Support fire fighting activities by providing field communication.
- (9) Assist in preparation of emergency public information releases.

d. State Department of Public Health will:

- (1) Coordinate and plan all emergency medical services to include:
 - (a) Use of Packaged Disaster Hospitals.
 - (b) Use of medical supplies.
 - (c) Organization of medical teams to go into a disaster area to render aid upon request.
 - (d) Evacuation of the sick and injured.
 - (e) Establishing pre-emergency medical organizations in each county.
- (2) Coordinate and plan emergency health services to include:
 - (a) The public health aspects of adequate and safe water supply and sanitation systems.

- (b) Control or elimination of health hazards.
 - (c) Control of insects and rodents.
 - (d) Identification and control of communicable disease, inoculation, quarantine, and vectorial programs.
 - (e) Damage information on water supply and sewer systems, etc. when requested.
 - (f) Monitor consumable products for radiological contamination and make recommendations regarding their use by the public.
 - (g) Radiological decontamination technical advice and assistance.
 - (h) Disposal of the dead.
 - (i) Assistance in estimating damage to public facilities.
 - (3) Providing health and medical services in the State EOC.
 - (4) Assist in preparation of emergency public information releases.
- e. State Department of Highways will:
- (1) Coordinate the emergency functions of:
 - (a) Debris clearance.
 - (b) Opening essential traffic routes.
 - (c) Traffic control on roads and highways.
 - (d) Heavy search and rescue support. (Heavy rescue is where heavy equipment is used to free persons from collapsed structures.)
 - (2) Render assistance in such functions as:
 - (a) Radiological monitoring.
 - (b) Decontamination.
 - (c) Urban, rural, and forest fire fighting.
 - (d) Damage assessment.
 - (e) Communication.
 - (f) Transportation.
 - (g) Facilities protection.
 - (h) Assist in carrying out Federal programs, such as PL875 and 769, by performing inspections and giving engineering assistance.
 - (3) Collect and disseminate to proper authorities information

on road conditions. Assist in making public information release on road conditions.

f. State Division of Public Welfare will:

- (1) Coordinate Emergency Welfare Services to include:
 - (a) Feeding
 - (b) Lodging
 - (c) Clothing
 - (d) Registration
 - (e) Inquiry services
- (2) Coordinate with Red Cross on such services during natural and man-made disasters. Red Cross will provide limited support during enemy-caused disasters.
- (3) Assist in the establishing of Emergency Welfare Services at the county level.
- (4) Assist in preparing emergency public information releases.

g. State Department of Agriculture will:

- (1) Coordinate distribution and utilization of retail food supplies within the State.
- (2) Provide assistance to local governments in agricultural matters.
- (3) Collect, evaluate, and disseminate damage information relative to food and agriculture.
- (4) Assist in preparing public information releases concerning food and agriculture.

h. Civil Air Patrol will:

- (1) Coordinate air search and rescue.
- (2) Provide air messenger service when requested by the proper authorities.
- (3) Provide light air transportation for personnel and supplies.
- (4) Provide aerial and ground radiological monitoring and reporting.
- (5) Provide aerial reconnaissance and photographic capability to State and/or local governments.
- (6) Provide available communications service to State and local governments during disasters.
- (7) Provide available ground search teams when requested.

- (8) Have local CAP units establish liaison with local CD organizations.
- (9) Designate a representative to serve at the State EOC during emergencies when CAP is involved. Maintain liaison with State CD at all times.
- i. Division of Game, Fish and Parks will:
 - (1) Provide available aerial reconnaissance.
 - (2) Provide available communications to State and local governments.
 - (3) Provide available manpower and facilities for search, rescue, recovery, and any other function within the capability of the division.
- j. State Department of Employment will:
 - (1) Collect, evaluate, and disseminate manpower status information.
 - (2) Coordinate the recruiting and use of available manpower.
 - (3) Assist in preparing emergency public information releases.
- k. Public Utilities Commission will:
 - (1) Collect, evaluate, and disseminate information regarding the status of transportation services in the State.
 - (2) Provide available transportation assistance to State and local governments during disasters.
 - (3) Advise the State as to the condition of public utilities and assist in making damage surveys to them.
- l. State Department of Institutions will:

Provide available manpower, equipment, and facilities to support emergency operations within the State.
- m. Industrial Commission will:
 - (1) Support emergency functions by using available personnel and their knowledge of existing public utilities, buildings, and other facilities.
 - (2) Assist in making damage surveys on key facilities.
- n. Oil Inspection Department will:
 - (1) Advise the State on LPG, natural gas, and all inflammable fluids in regard to storage, dispensing, processing, etc. Upon request, they will also provide technical advice to

State and county governments.

(2) Assist in making damage surveys to such facilities.

0. Department of Education will:

(1) Provide a plan for the use, during emergencies, of school facilities, supplies, and equipment within the State.

(2) Coordinate through the proper school authorities for the use of school facilities, supplies, and equipment during emergencies.

(3) Assist local schools in preparing emergency plans.

(4) Assist in obtaining reports of damage to school facilities, equipment, and supplies.

p. Public Works Division will:

(1) Coordinate repairs to essential public buildings.

(2) Assist in estimating damage to public buildings and their utilities.

(3) Make recommendations to authorities regarding the usability of buildings when requested.

q. State Forest Service will:

(1) Coordinate rural fire services within the State.

(2) Assist in other fire services.

(3) Assist local governmental agencies in establishing fire services within their areas of responsibilities.

r. Community Colleges and Occupational Education - Trade and Industrial Education Section and Fire Service Training will:

(1) Coordinate urban fire services within the State.

(2) Advise in other action pertaining to fire.

s. Water Resources Division will:

(1) Collect, evaluate, and disseminate information relating to threatening or emergency conditions of streams, creeks, rivers, distribution systems, and water storage facilities.

(2) Assist in making damage surveys of public water carriers and storage facilities.

t. American National Red Cross

A statement of operational relationship has been prepared and accepted by the State of Colorado and the Western Area

Regional Manager of ANRC as of February 1969. It is agreed that ANRC, western area, and local chapters will plan and act in unison with plans of State CD Agency and local governments. In the event of natural or man-made disasters, ANRC and its chapters will assist in the coordination and provision of:

- (a) Mass care (food, clothing, lodging).
- (b) Supplemental emergency medical and nursing care.
- (c) Family services and rehabilitation.

In the event of war-caused disasters, Red Cross Chapters, if incorporated into the Civil Defense plans of political subdivisions, will serve as a component of Civil Defense and will assist with mass care operations in providing for food, clothing, and lodging.

4. Task Assignments for County Governments

- a. The Board of County Commissioners are authorized and directed by statute to establish an emergency organization for Civil Defense.
- b. The county will maintain a current disaster plan which includes Community Shelter Plan for the county.
- c. The county will be responsible for emergency operations within the county, to include:
 - (1) Warning System.
 - (2) Emergency Operation Center.
 - (3) A communication system.
 - (4) RADEF Monitor System in accordance with State RADEF Plan.
 - (5) Conduct search and rescue activities using county agencies and volunteer organizations.
 - (6) Maintain proper records of all incidents.
- d. The county will inform the State of impending disaster or any significant disaster or emergency that has occurred and maintain records when report was made.
- e. In order to qualify for disaster assistance under certain Federal Laws, counties must perform certain administrative duties, and make and submit estimates of damage to public facilities as outlined in the damage assessment annex to this plan.

- f. The county will be responsible for the training of all personnel who are a part of their organization.
5. Task Assignments for Cities and Towns
- a. Local governments are authorized and directed by statute to establish within the local government organization an agency or division to coordinate and assist in Civil Defense activities.
 - b. Local governments will develop a capability for:
 - (1) Warning the public of a threat to life or property.
 - (2) Providing guidance as to actions to be taken to preserve life and property.
 - (3) Sheltering the public.
 - (4) Rescue organization using government and volunteer organizations.
 - c. In order to qualify for disaster assistance under certain Federal Laws, cities and towns must perform certain administrative duties, and make and submit estimates of damage to public facilities as outlined in the damage assessment to this plan.
6. Military Support
- a. Military assistance will be furnished in aid of Civil Defense only when the civilian agencies are insufficient or incapable of coping with the emergency.
 - b. When directed to support Civil Defense, the State military forces will render support as dictated by the situation in relationship to the rest of the State, the capabilities of the military organization, and the decision of the military commander.
 - c. Since military forces must be considered to be a "bonus force," planning will not include specific military support.
 - d. Typical unit capabilities are as follows:
 - (1) Maintenance of law and order to include:
 - (a) General police and law enforcement operations.
 - (b) Emergency highway traffic control and supervision.
 - (c) Security and protection of vital facilities and resources.

- (2) Emergency provision of food and facilities for food preparation, should community subsistence support be required.
- (3) Provision of interim communications utilizing available mobile military equipment to provide command and control.
- (4) Provision to support search and rescue activities.
- (5) Assist in emergency medical care.

V. CONTROL AND COMMUNICATIONS

A. Control

1. The Governor shall exercise general direction and control of all State agencies and departments involved in the execution of this plan. In the event of a disaster beyond the control of the responsible political subdivision, he may assume direct control over all or any part of the disaster operations as authorized by reference I, A. and B.
2. The Governor normally will exercise his authority through the State Civil Defense Director, who shall be responsible to the Governor for the execution of this plan and for coordinating the activities of all agencies, departments, and organizations participating in disaster operations.
3. Succession to Governor shall be as provided for in Article IV, Sections 13 and 15, of the Constitution of the State of Colorado. The line of succession provided for is:
 - a. Governor
 - b. Lieutenant Governor
 - c. President of the State Senate, Pro Tempore
 - d. Speaker of the State House of Representatives.
4. The executive head of each State agency and department involved in this plan, subject to direction and control by the Governor, or his authorized representative, shall be responsible for the disaster operations of his agency or department.
5. To facilitate state-wide control and communications, the State has been divided into ten areas (see Attachment No. 2). A coordinator will be assigned to each area who will be responsible to the State Civil Defense Director for the coordination of emergency activities within the political subdivision encompassed by his assigned area. In order to fulfill these responsibilities effectively, and to

insure effective utilization, the area Civil Defense Coordinator is authorized to assume coordinating authority over all State agency services, manpower, and equipment located within his area. This authority will be subordinate to that of the State Civil Defense Director. The principle duties of those area coordinators will be to gather information from the counties in that area and forward such information to the State Emergency Operation Center. This coordinator will relay information from the State EOC to the local government in his area.

6. The State's Operation Control Center is located in the State Emergency Operation Center (EOC) at Camp George West, 1 1/2 miles east of Golden, Colorado. This Center is equipped with communication facilities, office equipment, maps, charts, etc. necessary for effective control and coordination of disaster and emergency operations. Manning of the EOC is the responsibility of those State departments, etc. who have assigned duties (see Attachment No. 3 for number spaces assigned to various departments). Although the Civil Defense Division is assigned the responsibility of operating the EOC, other departments will be requested to assist by furnishing personnel to fully man the EOC (see Attachment No. 3). The Civil Defense Division will prepare the Standard Operation Procedure for EOC.

7. Disaster Control Centers

A Disaster Control Center is a temporary extension of the State EOC established near the disaster area by direction of the State Civil Defense Director. It will be established to coordinate and assist local political subdivisions in disaster operations. The State Civil Defense Director will designate the Disaster Scene Coordinator who will act on his behalf at the Center. The Disaster Control Center will remain in existence until deactivated by the Civil Defense Director.

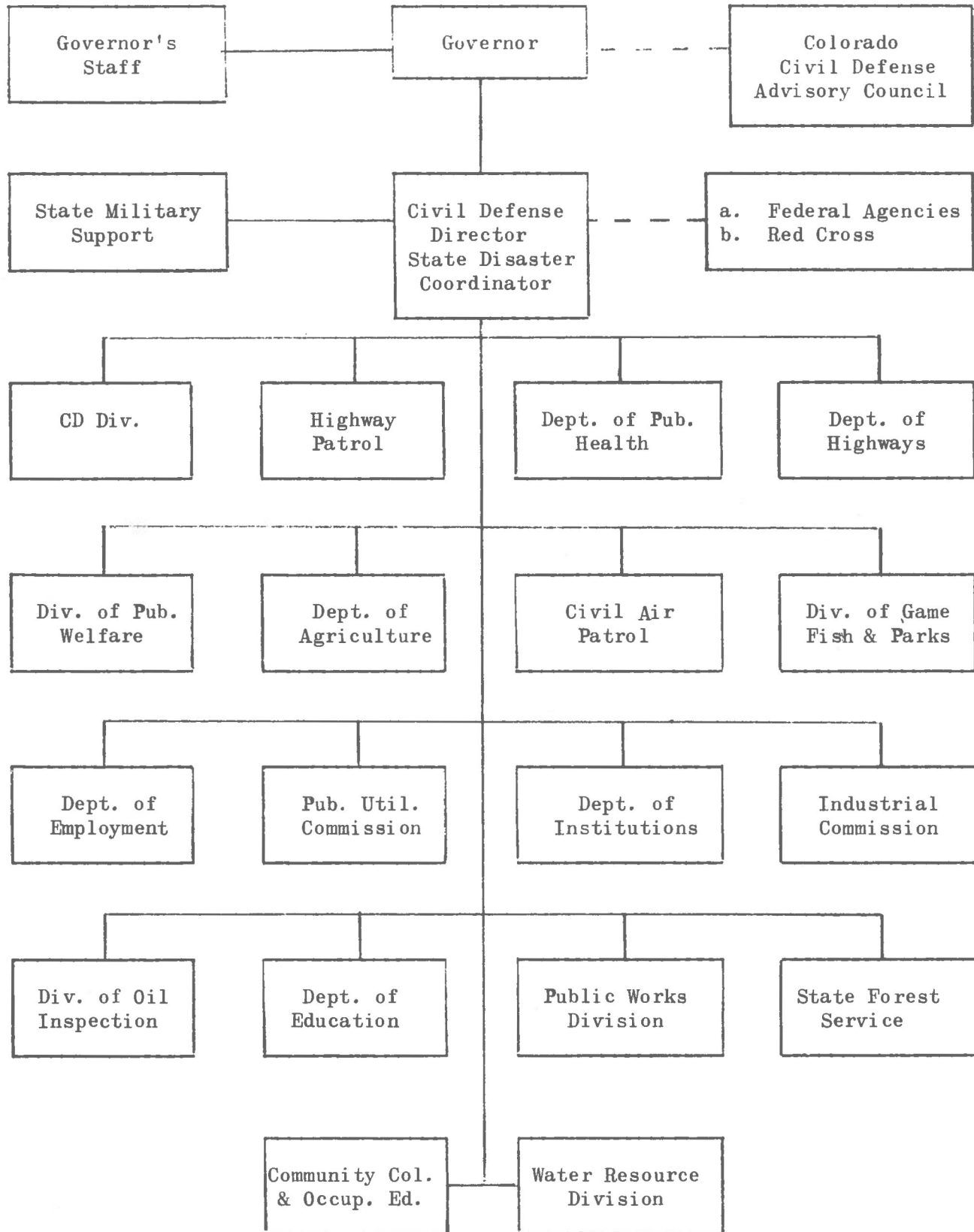
B. Communications

1. Normal communications will be by mail, telephone, teletype, radio, and microwave systems.
2. The Radio Amateur Civil Emergency Services (RACES), and the Special Emergency Radio Service, are available to provide supplemental

communications channels.

3. Communications with the Office of Civil Defense and the Office of Emergency Preparedness will be via commercial telephone and/or special systems provided by the Federal Government.
4. The communications systems of sheriffs, police, fire departments, and local governments, shall assist in the handling of Civil Defense and disaster traffic. Control of these systems will remain with the operating activity.
5. The stations of the Emergency Broadcast System are available for use under emergency conditions to keep the general public informed of the situation.
6. Each agency of the State of Colorado and the governing authority of such political subdivision shall become familiar with and conform to the communications annex of this plan.
7. Available communications at the State Emergency Operation Center, Camp George West, Golden, Colorado 80401, include:
 - a. Commercial telephone - all points
Day number - 279-2511, ext. 240, 241, 242, 243
Night number - 279-2346, 279-2736, 366-5363
 - b. Wide Area Telephone Service (WATS) - Inter and Intra State
 - c. Microwave - State Patrol and Highway Department Offices -
State EOC number - 236 or 237
 - d. Radio - Military support units, RACES (Radio Amateur Civil Emergency Services), OCD (Office of Civil Defense), CAP (Civil Air Patrol), Civil Defense Local Government on 45.20 MHz.
 - e. Private line telephone to Office of Civil Defense, Reg. VI; National Warning Centers; and State warning points. Additional outlets are at Boulder AEC and EOC; Colorado Springs EOC, and Weather Bureau; Denver Fire Department, EOC, and Weather Bureau; Grand Junction AEC and Weather Bureau; Lamar EOC; Greeley Fire Department; Pueblo EOC, Fire Department, and Weather Bureau.
8. With a few exceptions no direct communications capability exists at the present time between the State EOC and political subdivisions other than commercial telephone. Relay via State Patrol dispatch points and counties in their respective jurisdictions exists to a limited extent by radio.

Organization of State Government in Emergency



Assignment of Counties to Civil Defense Areas

The Civil Defense Areas designated below shall have as their jurisdiction for Civil Defense activities all of the counties listed under each area and the political subdivisions within these counties:

Alamosa Area

Alamosa
Conejos
Costilla
Mineral
Rio Grande
Saguache

Denver Area

Adams
Arapahoe
Boulder
Clear Creek
Denver
Douglas
Gilpin
Jefferson

Greeley Area

Larimer
Weld

Sterling Area

Logan
Morgan
Phillips
Sedgwick
Washington
Yuma

Colorado Springs Area

Chaffee
Elbert
El Paso
Kit Carson
Lake
Lincoln
Park
Teller

Durango Area

Archuleta
Dolores
La Plata
Montezuma
San Juan

Lamar Area

Baca
Bent
Cheyenne
Crowley
Kiowa
Otero
Prowers

Craig Area

Grand
Jackson
Moffat
Rio Blanco
Routt

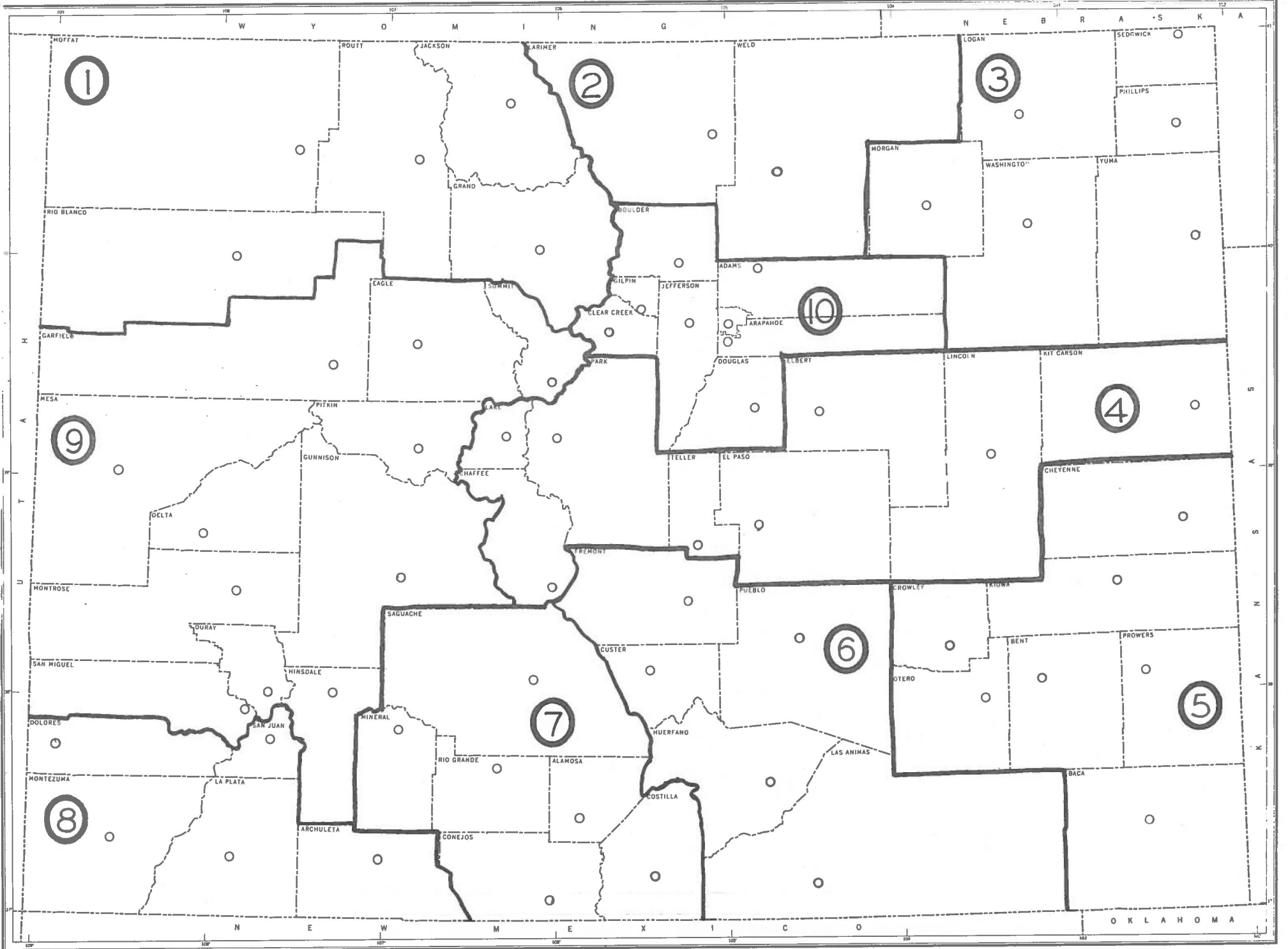
Grand Junction Area

Delta
Eagle
Garfield
Gunnison
Hinsdale
Mesa
Montrose
Ouray
Pitkin
San Miguel
Summit

Pueblo Area

Custer
Fremont
Huerfano
Las Animas
Pueblo

Note: The cities whose names are underlined denote both the name of the Civil Defense Area for identification purposes and the location of the Warning Point for that Area.



State Emergency Operation Center

Space Allocation

Governor 6

| | | | |
|--------------------------------|----|-------------------------|----------|
| Civil Defense Division | 10 | Public Utilities | 4 |
| State Highway Patrol | 6 | Dept. of Institutions | 2 |
| Dept. of Public Health | 9 | Industrial Commission | 4 |
| Dept. of Highways | 6 | Oil Inspection Dept. | 2 |
| Dept. of Public Welfare | 6 | Dept. of Education | 4 |
| Dept. of Agriculture | 6 | Public Works Division | 4 |
| Civil Air Patrol | 4 | State Forest Service | 2 |
| Division of Game, Fish & Parks | 2 | Community College | |
| Dept. of Employment | 4 | Occupational Education | 2 |
| Military Support | 6 | Water Resource Division | 4 |
| | | OCD Region Six | <u>1</u> |
| | | Total | 94 |

Other Personnel

Emergency Operation Center

| | | | |
|-----------------------|----------|---------------------|----------|
| Radio Operators | 16 | Plotters | 4 |
| Message Center Chiefs | 2 | Kitchen Personnel | 6 |
| Maintenance Personnel | 4 | Medical Aid Station | 2 |
| Communication Officer | 1 | Message Secretaries | 4 |
| State RACES Officer | <u>1</u> | Security Force | <u>4</u> |
| Total | 24 | Total | 20 |

Personnel to be furnished by State Departments

| | | |
|--------------------------------|-------------------------------|----------|
| Dept. of Administration | State Communications Division | 4 |
| Highway Patrol | Security | 4 |
| Department of Highways | Plotters | 4 |
| Department of Public Health | First Aid | 2 |
| Department of Military Affairs | Message Secretaries | 4 |
| | Maintenance Personnel | 4 |
| | Radio Operators | 4 |
| Civil Air Patrol | Radio Operators | 4 |
| | Message Center Chiefs | 1 |
| RACES | Radio Operators | 6 |
| | Communication Officer | 1 |
| | Kitchen Personnel | <u>6</u> |
| | Total | 44 |

Authorities and References

- A. Colorado Revised Statutes 1963, Chapter 24 (The Colorado Civil Defense Act of 1950, as amended) and Chapter 3, Article 17 (Disaster Relief).
- B. Article IV, Section 13 and Section 15, Constitution of the State of Colorado (Provides for the Line of Succession to the Office of Governor of Colorado).
- C. Federal Civil Defense Act of 1950, as amended (Public Law 920, 81st Congress).
- D. Emergency Interim Executive and Judicial Succession Act (when enacted).
- E. Federal Civil Defense Guide published pursuant to the Federal Civil Defense Act of 1950.
- F. Public Law 875, 81st U.S. Congress. An Act to authorize Federal assistance to states and local government in major disasters, and for other purposes.
- G. Federal Disaster Relief Manual - Prepared by the U.S. Senate Committee on Government Operations, explaining the type of assistance each Federal Agency can provide and the procedures for obtaining such assistance.
- H. Natural Disaster Manual for State and Local Applicants - Published by the National Office of Emergency Planning - August 1963.
- I. Colorado Emergency Resource Management Plan. (To be published)
- J. Colorado Natural Disaster Relief Manual. (To be published)
- K. DOD Directive 3025.10, Military Support of Civil Defense, The Civil Defense Role and Responsibilities of the Military Departments and Agencies.
- L. Region VI, OCD, Emergency Operations Plan.
- M. The National Plan for Emergency Preparedness.

Definitions

- A. "Political entity or subdivision" shall mean counties, cities and counties, and cities and towns, and may include any other agencies designated by law as political subdivisions of the State.
- B. "Disaster" is defined as any happening that causes great harm or damage as a result of enemy attack, sabotage, or by flood, fire, earthquake, tornado, storm, or other natural causes which is or threatens to be of sufficient severity and magnitude so as to constitute a hazard to life and property requiring assistance by local governmental units.
- C. "State Agency" means any office, department, bureau, board, agency, institution or other division, however designated, in the executive branch of the State government.
- D. "Civil Defense Director" subject to the direction and control of the Governor, shall be the executive head of the Civil Defense Agency and shall be responsible to the Governor for carrying out the program for Civil Defense of this State. Additionally, the Civil Defense Director has been designated by the Governor as State Disaster Coordinator for coordinating disaster relief activities from disasters resulting from other than enemy activities. Therefore, these titles are synonymous for purposes of this plan dependent upon the nature of the disaster.